



Department of Defense INSTRUCTION

NUMBER 3115.10E

March 24, 2006

USD(I)

SUBJECT: Intelligence Support to Personnel Recovery

- References:
- (a) Title 10, United States Code
 - (b) Title 50, United States Code
 - (c) DoD Directive 5110.10, "Defense Prisoner of War/Missing Personnel Office (DPMO)," September 21, 2005
 - (d) Director of Central Intelligence Memorandum, "Designation of Intelligence Community Leads for POW/MIA Analysis," July 3, 2001
 - (e) through (i), see Enclosure 1

I. PURPOSE

This Instruction:

1.1. Establishes policies and assigns responsibilities for intelligence support to personnel recovery (PR) according to References (a) and (b).

1.2. Delineates responsibilities for the management of intelligence functions related to PR among:

1.2.1. The Under Secretary of Defense for Intelligence (USD(I)).

1.2.2. The Director, Defense Prisoner of War/Missing Personnel Office (DPMO), under the Under Secretary of Defense for Policy (USD(P)), established by Reference (c) as the office of primary responsibility (OPR) for PR policy.

1.2.3. The Director, Defense Intelligence Agency (DIA), who maintains the Prisoner of War/Missing Personnel (POW/MP) analytic capability of the DoD Intelligence Community (IC), as established by References (b) and (d).

1.2.4. The Commander, United States Joint Forces Command (USJFCOM), as the DoD Executive Agent for Personnel Recovery, less policy, in accordance with Reference (c), DoD Directive 5101.1 (Reference (e)), and DoD Directive 2310.2 (Reference (f)).

1.2.5. The members of the DoD IC.

2. APPLICABILITY

2.1 This Instruction applies to the Office of the Secretary of Defense, the Military Departments, the Chairman of the Joint Chiefs of Staff, the Combatant Commands, the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities in the Department of Defense (hereafter referred to collectively as the "DoD Components").

2.2. The term "Military Department," as used herein, refers to the Army, the Navy, the Air Force, and the Marine Corps.

2.3. The term "DoD Intelligence Community," as used herein, refers to the intelligence and counterintelligence Components of the Department of Defense and the intelligence elements of the other DoD Components.

3. DEFINITIONS

The terms used in this Instruction are defined in Joint Puh 1-02 (Reference (g)) and DoD Directive 2310.7 (Reference (h)).

4. POLICY

It is DoD policy that:

4.1. The Department of Defense shall preserve the lives and well-being of U.S. military, DoD civilians, and DoD contractors in danger of being isolated, while participating in a U.S.-sponsored activity. The Department of Defense has an obligation to protect its personnel, prevent their exploitation by adversaries, and reduce the potential for captured personnel being used as leverage against the United States.

4.2. Although the Combatant Commands shall provide intelligence support for PR operations, successful mission accomplishment may require time-sensitive national-level or other external intelligence support that is clearly defined and understood at all levels of command and by all participating agencies.

4.3. The DoD IC shall support PR-related education and training and PR-related acquisition for the modern environment by:

4.3.1. Establishing PR as a core competency for all DoD intelligence personnel directly supporting U.S.-sponsored activities or missions.

4.3.2. Ensuring the role of intelligence in PR is included in education and training programs at the Military Departments, the Defense Agencies, the Combatant Commands, and joint schools at all levels, and included in exercises, as appropriate, and standardized as necessary and practicable.

5. RESPONSIBILITIES

5.1. The USD(I) shall:

5.1.1. Establish overall policy for intelligence support to PR.

5.1.2. Advise and assist the DPMO on intelligence matters pertaining to PR policy.

5.1.3. Advise and assist the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery, to ensure that Defense intelligence policy supports the DoD Executive Agent for Personnel Recovery requirements.

5.1.4. Provide oversight concerning DoD intelligence support to PR operations.

5.2. The Director, DPMO, under the USD(P), according to Reference (c), shall:

5.2.1. Establish clear, direct, and expeditious lines of communication with the Director, DIA, or designee for IC POW/MP analysis to include circumstances when the Personnel Recovery Response Cell (PRRC) is activated according to DoD Instruction 2310.3 (Reference (i)), for transmitting PR-related intelligence.

5.2.2. Evaluate PR policies, processes, and programs and identify intelligence issues to the USD(I); the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery; and the Director, DIA, or designee for IC POW/MP analysis.

5.2.3. Submit intelligence requirements to the Director, DIA, or designee for IC POW/MP analysis for validating and coordinating within the DoD IC.

5.2.4. Maintain the capability to assume responsibility to account for personnel whom the Combatant Commands are unable to following cessation of operations in accordance with Reference (h).

5.3. The Secretaries of the Military Departments and the Commander, U.S. Special Operations Command (USSOCOM), shall:

5.3.1. Identify and provide core training for intelligence personnel whose duties will or are likely to involve PR activities. All other intelligence personnel shall be familiarized with the intelligence processes used to support PR.

5.3.2. Produce and disseminate intelligence supporting PR education and training programs, less USSOCOM. Recovery education and training-related intelligence production requirements for CONUS-based special operations forces personnel will be processed through USSOCOM to the appropriate intelligence centers and agencies.

5.3.3. Coordinate intelligence assessments supporting Service-specific PR acquisition programs with DIA or designee for IC POW/MP analysis and the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery, to ensure joint PR threat environment issues are considered.

5.3.4. Coordinate intelligence debriefing support for Phase III reintegration activities according to DoD Instruction 2310.4 (Reference (j)).

5.3.5. Establish lines of communications with the Director, DIA, or designee for IC POW/MP analysis to ensure DIA is notified of all PR events.

5.4. The Chairman of the Joint Chiefs of Staff shall coordinate operational implementation of this Instruction by the Combatant Commanders.

5.5. The Commanders of the Combatant Commands, through the Chairman of the Joint Chiefs of Staff, shall:

5.5.1. Designate PR-trained intelligence personnel to support the command PR office of primary responsibility (OPR) as established in Reference (f), and notify the Director, DPMO; the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery; and the Director, DIA, or designee for IC POW/MP analysis.

5.5.2. Ensure intelligence architectures and concepts support the effective handling of all routine and time-sensitive intelligence related to PR, and assign PR-trained intelligence personnel to support the PR command and control architecture.

5.5.3. Ensure intelligence considerations are reflected in joint PR doctrine, tactics, techniques and procedures, planning, operations, education and training, exercises, and acquisition programs according to Reference (f).

5.5.4. Produce and disseminate intelligence in support of PR plans, operations, and exercises within the command area of responsibility.

5.5.5. Coordinate intelligence debriefing support for Phase I and Phase II reintegration activities according to Reference (j). Coordinate intelligence requirements with the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery and the Director, DIA, or designee for IC POW/MP analysis prior to Phase II reintegration activities.

5.5.6. Establish lines of communication with the Director, DIA, or designee for IC POW/MP analysis on all PR events.

5.6. The Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery, pursuant to References (e) and (f), shall:

5.6.1. Ensure intelligence considerations are reflected in joint PR doctrine, tactics, techniques and procedures, planning, operations, education and training, exercises, and acquisition programs according to Reference (f).

5.6.2. Advise and assist the Military Departments, Combatant Commands, and DoD IC in producing PR-related finished intelligence.

5.6.3. Participate in IC forums where PR matters might be affected.

5.6.4. Assist DoD IC activities regarding transformation, standardization, and coordination of intelligence procedures in support of PR.

5.6.5. Coordinate DoD IC support and participation in joint PR exercises, research, development, testing, and experimentation.

5.7. The Director, Defense Intelligence Agency (DIA), under the authority, direction, and control of the USD(I), shall:

5.7.1. Maintain the POW/MP analytic capability for the IC in accordance with Reference (b). The Director of Central Intelligence and the Director, DIA, designated the Intelligence Community POW/MIA Analytic Cell within DIA to provide this capability according to Reference (d). The Director, DIA, or his designee for IC POW/MP analysis shall:

5.7.1.1. Perform the functions of the PR and personnel accounting analytic capability of the IC according to References (f) and (h).

5.7.1.2. Establish clear, direct, and expeditious lines of communication with DPMO; the PRRC; the National Military Joint Intelligence Center (NMJIC); the IC; the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery; the Military Departments; and appropriate Combatant Command PR coordination nodes for the transmission and coordination of PR-related intelligence.

5.7.1.3. Maintain a surge capability to support current PR events and, at the direction of the Secretary of Defense, hostage rescue events.

5.7.1.4. Facilitate cross-cueing of intelligence collection assets and collection management functions during emergent and ongoing PR activities via the NMJIC and Defense Collection Coordination Center (DCCC) to support Combatant Command requirements.

5.7.1.5. Produce baseline PR and threat of capture assessments in support of Combatant Command PR plans and operations and DPMO POW/MP accounting activities.

5.7.1.6. Provide any current or future Service Board of Inquiry with the totality of all information for cases since December 31, 1990, in a timely and accurate manner according to DoD Instruction 2310.5 (Reference (k)).

5.7.2. Issue procedures for timely processing of intelligence involving emergent PR events by the NMJIC Alert Center for passage to the National Military Command Center ; the Director, DPMO; the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery; and other agencies, officials, or Combatant Commands as appropriate.

5.7.3. Validate and assign the highest priority appropriate via the DCCC to Combatant Command intelligence collection requirements for emergent and ongoing PR activities.

5.7.4. Provide human intelligence operational support for non-conventional assisted recovery to the Combatant Commands according to DoD Instruction 2310.6 (Reference (l)) PR priorities.

5.7.5. Designate and maintain a qualified cadre of personnel skilled in all-source analysis and the use of measurement and signature intelligence to support PR, and coordinate education and training materials and course content with the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery.

5.8. The Director, National Security Agency (NSA), under the authority, direction, and control of the USD(I), shall:

5.8.1. Designate an OPR for PR, and notify the Director, DPMO; the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery; and the Director, DIA, or his designee for IC POW/MP analysis.

5.8.2. Establish clear, direct, and expeditious lines of communication with the Director, DIA, or his designee for IC POW/MP analysis; the NMJIC Alert Center; the DCCC; and appropriate Combatant Command PR coordination nodes for the transmission of PR-related intelligence.

5.8.3. Maintain the capability to provide near-real-time incident reporting to PR coordination nodes and threat warning information to PR forces.

5.8.4. Issue procedures for signals intelligence (SIGINT) support to Combatant Command PR operations and exercises.

5.8.5. Provide SIGINT expertise to support the Director, DIA, or his designee for IC POW/MP analysis.

5.8.6. Designate and maintain a qualified cadre of personnel skilled in the use of SIGINT capabilities to support PR. Coordinate education and training materials and course content with the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery.

5.9. The Director, National Geospatial-Intelligence Agency (NGA), under the authority, direction, and control of the USD(I), shall:

5.9.1. Designate an OPR for PR, and notify the Director, DPMO; the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery; and the Director, DIA, or his designee for IC POW/MP analysis.

5.9.2. Execute end-to-end geospatial intelligence (GEOINT) support to Combatant Command PR operations.

5.9.3. Issue procedures for GEOINT support to Combatant Command PR operations and exercises.

5.9.4. Provide GEOINT expertise to support the Director, DIA, or his designee for IC POW/MP analysis.

5.9.5. Produce USJFCOM-developed and Combatant Command-validated geospatial evasion aids.

5.9.6. Designate and maintain a qualified cadre of personnel skilled in the use of GEOINT capabilities to support PR, and coordinate education and training materials and course content with the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery.

5.10. The Director, National Reconnaissance Office, under the authority, direction, and control of the USD(I), shall

5.10.1. Designate an OPR for PR, and notify the Director, DPMO; the Commander, USJFCOM, as the DoD Executive Agent for Personnel Recovery; and the Director, DIA, or designee for IC POW/MP analysis.

5.10.2. Provide PR-related technical and collection support according to established support agreements.

5.10.3. Support NSA, DIA, NGA, and USJFCOM intelligence procedures for PR.

6. EFFECTIVE DATE

This Instruction is effective immediately.



Stephen A. Cambone
Under Secretary of Defense (Intelligence)

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Enclosures – 1

E1. References, continued

E1. ENCLOSURE 1

REFERENCES, continued

- (e) DoD Directive 5101.1, "DoD Executive Agent," September 3, 2002
- (f) DoD Directive 2310.2, "Personnel Recovery," December 22, 2000
- (g) Joint Pub 1-02, "Department of Defense Dictionary of Military and Associated Terms," April 12, 2001
- (h) DoD Directive 2310.7, "Personnel Accounting -- Losses Due to Hostile Acts," November 10, 2003
- (i) DoD Instruction 2310.3, "Personnel Recovery Response Cell (PRRC) Procedures," June 6, 1997
- (j) DoD Instruction 2310.4, "Repatriation of Prisoners of War (POW), Hostages, Peacetime Government Detainees and Other Missing or Isolated Personnel," November 21, 2000
- (k) DoD Instruction 2310.5, "Accounting for Missing Persons," January 31, 2000
- (l) DoD Instruction 2310.6, "Non-Conventional Assisted Recovery in the Department of Defense," October 13, 2000