

# U.S. Africa Command Basing Alternatives



Preparation of this report/study cost the Department of Defense a total of approximately \$86,000 for the 2012 Fiscal Year.

# Executive Summary

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*OSD CAPE*

- House Armed Services Committee report accompanying the National Defense Authorization Act (2012) requested an alternative basing review for U.S. Africa Command (AFRICOM)
- Cost Assessment and Program Evaluation (CAPE) completed the review by assessing:
  - Strategic and Operational Impact
    - AFRICOM Commander identified critical operational concerns: access to area of responsibility and assigned forces
    - Operational risks could be mitigated; however, based on the Commander's judgment the command would be less effective in CONUS
  - Costs
    - Annual recurring costs could be reduced by half if AFRICOM relocated to CONUS
    - Break-even point to recover one-time relocation costs to CONUS is approximately 2-6 years
- Conclusion
  - Secretary of Defense decided that U.S. Africa Command will not relocate to the United States

# Background

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- Dec 06: President Bush directs the establishment of US Africa Command (AFRICOM)
- Oct 07: The Initial Operational Capability (IOC) plan identifies Kelley Barracks, Stuttgart Germany, as the interim HQ location pending a move to Africa in 2012
- Apr 08: The Full Operational Capability (FOC) plan concludes that a suitable location on the African continent could not be identified. Critical considerations included:
  - Political sensitivities
  - Political instability
  - Lack of infrastructure and the extensive costs to build
- Sept 08: CAPE completes an analysis to identify a suitable permanent location addressing several CONUS sites based on recommendations from AT&L and Joint Staff  
Subsequent to this analysis, numerous congressional delegations express written interests (e.g., Texas; Atlanta, Georgia; Charleston, SC; Virginia)
- Oct 08: Secretary of Defense decides to allow AFRICOM time to stabilize before a final decision is made
- Nov 10: During confirmation hearings, General Ham commits to providing a recommendation
- Dec 11: House Armed Services Committee (HASC) directs alternative basing review; either the current location in Stuttgart, Germany or a United States location

# Africa Command Basing Alternatives

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## The purpose of this study is to provide:

- An assessment of the strategic and operational impact associated with moving the U.S. Africa Command headquarters from its current location to the United States; and
- An assessment of the cost-benefit of each location

## Alternatives

1. Maintain current locations of the U.S. Africa Command (AFRICOM):
  - Management Headquarters (Stuttgart, GE)
  - Analytic Intelligence function (Molesworth, UK)
2. Relocate AFRICOM to the United States

## Personnel Total

<b>Management Headquarters</b>		<b>Analytic Intel Function</b>		<b>AFRICOM<sup>1</sup></b>
1,050 personnel	+	250 personnel	=	1,300 Total
				+ ~3,300 Dependents

1. Includes Active Military, DoD Civilian and Interagency personnel currently operating from Kelley Barracks, Stuttgart, Germany and Molesworth UK on behalf of AFRICOM.



# Assumptions & Methodology

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## Assumptions

- If the command relocated to CONUS, the Analytic Intel function currently located in Molesworth, UK would also relocate
- The United States location is the continental U.S. (CONUS)
- AFRICOM operations are independent from European Command (EUCOM), therefore no additional resources needed for:
  - Management Headquarters
  - Analytic Intelligence function
- Capacity exists on or around an existing CONUS installation

## Methodology

### 1. Strategic and Operational Impact Assessment

- Identified the strategic and operational impact of the current locations (GE and UK) vs. CONUS; including operational risks to the Commander's ability to perform assigned missions

### 2. Costs Assessment

- Recurring Costs: Examined the per annum cost difference in operating AFRICOM from the current locations and CONUS
- One-Time: Estimated cost to relocate the command to the CONUS

# Strategic and Operational Impact Assessment

# Strategic and Operational Impact Assessment

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## Methodology

- AFRICOM provided strategic and operational factors relevant for mission execution
  - Factors and their relevance were reviewed and agreed upon by Office of Secretary of the Defense, Joint Staff and other combatant commands (COCOMs) outside of its area of responsibility (AOR) and in CONUS
- Assessed the impact of each identified factor for current and CONUS locations
- Determined if identified factors were similar to those faced by other COCOMs
- Developed an overarching mitigation plan to address strategic and operational factors deemed unfavorable if AFRICOM relocated to CONUS
- Estimated costs, as necessary

Pages 8 through 29 are denied in their entirety pursuant to 5  
U.S.C. § 552 (b)(5).