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# CJTF-7 DETENTION OPERATIONS

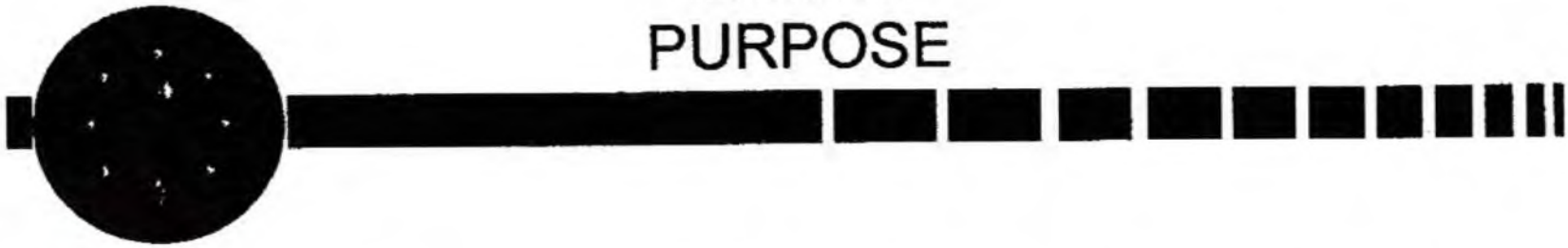
## BRIEF TO CPA EXECUTIVE BOARD

14 DECEMBER 2003

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## PURPOSE



To inform the CPA Executive Board  
about the system of security  
internment.

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## AGENDA

- Context
- Interrogation Operations
- Legal Process
- Way Ahead

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## STRATEGIC & OPERATIONAL CONTEXT

- Current situation without historical precedent
- “Civilians” convention was new in 1949 and has not been previously implemented on a large scale
- Occupation + combat + destroyed prisons + non-functioning court system
- Global War on Terrorism

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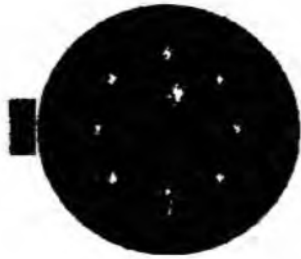
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## LEGAL CONTEXT

- Security detention and internment authorized and governed by Fourth Geneva Convention (1949)
- Process afforded to internees in Iraq exceeds Geneva Convention standards
- ICRC has modified terminology on capture cards to correspond to CJTF-7 practice

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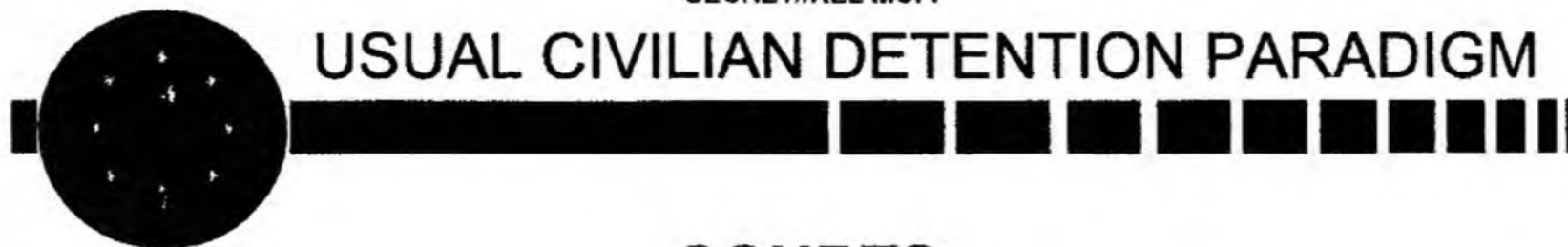
## DEFINITIONS



- Security Internee: “Imperative reasons of security” warrant internment
  - Threat to security
  - Intelligence value
  - Crimes against coalition forces
- Criminal Detainee
  - Minor/major crimes with Iraqi victims

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# USUAL CIVILIAN DETENTION PARADIGM



**COURTS**



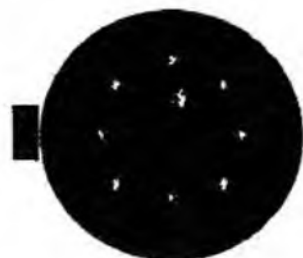
**POLICE**

**PRISONS**

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# OCCUPATION DETENTION PARADIGM



INTELLIGENCE  
EXPLOITATION

MILITARY/  
POLICE



PRISONS/  
DETENTION  
FACILITY

COURTS

-CCCI

-IRAQI

-IRAQI SPECIAL TRIBUNAL

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## EXPERT ASSISTANCE

- MG Miller (GTMO) assistance visit & report
  - Interrogation operations
  - September 2003
- MG Ryder (Army Provost Marshal General) assistance visit & report
  - Physical security
  - MP staffing/operations
  - October 2003

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# Coalition Detention Facilities As of 9 December 2003

101<sup>st</sup> Holding Area  
Capacity 200  
Population 82

MEK (House Arrest)  
Capacity 3860  
Population 3860

Camp Ganci  
Capacity 4000  
Population 4337  
Future (Feb 04) 6000  
Camp Vigilant  
Capacity 650  
Population 691  
Future (18 Jan 04) 1150

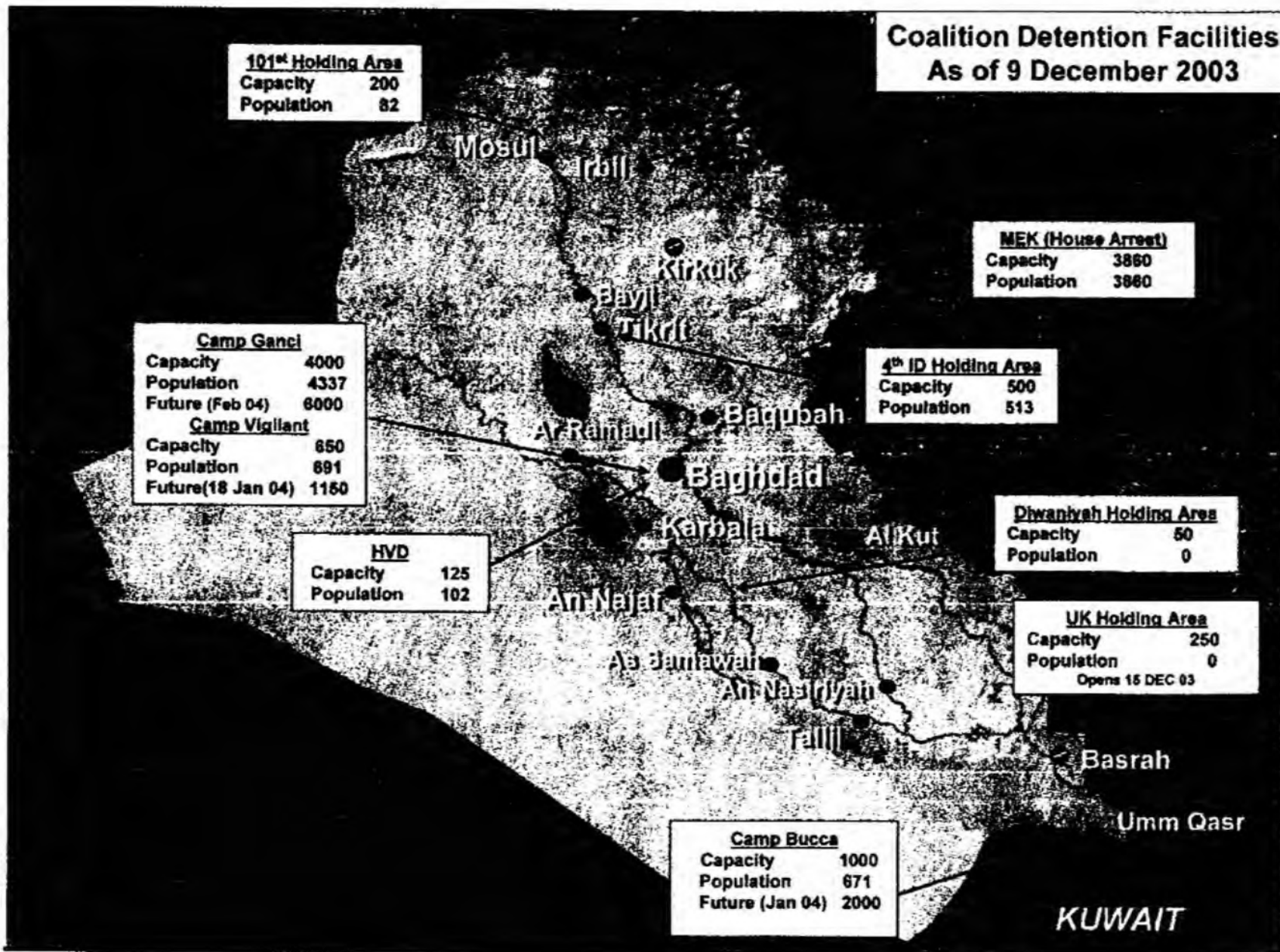
4<sup>th</sup> ID Holding Area  
Capacity 500  
Population 513

HVD  
Capacity 125  
Population 102

Diwanhah Holding Area  
Capacity 50  
Population 0

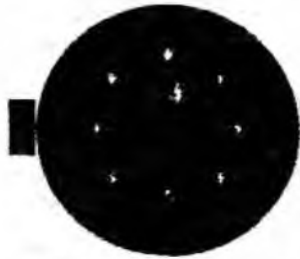
UK Holding Area  
Capacity 250  
Population 0  
Opens 15 DEC 03

Camp Bucca  
Capacity 1000  
Population 671  
Future (Jan 04) 2000



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## BAGHDAD CONFINEMENT FACILITY AND CAMP BUCCA



BCF

**Total Number of Soldiers  
and Civilians: 947**

**Location: 20 miles west of  
Baghdad**

**Camp Area: 280 acres**

**Detainee population: 5028  
with only 4650 capacity**

**Co-use facility with CPA**

**Enduring Support from  
American Services Corp**

***504th Inf Ground tactical  
commander***



BUCCA

**Total Number of Soldiers  
and Civilians: 900**

**Location: 2 miles west of  
Umm Qasr**

**Camp Area: 600 acres**

**Detainee population: 671  
out of 1000 capacity**

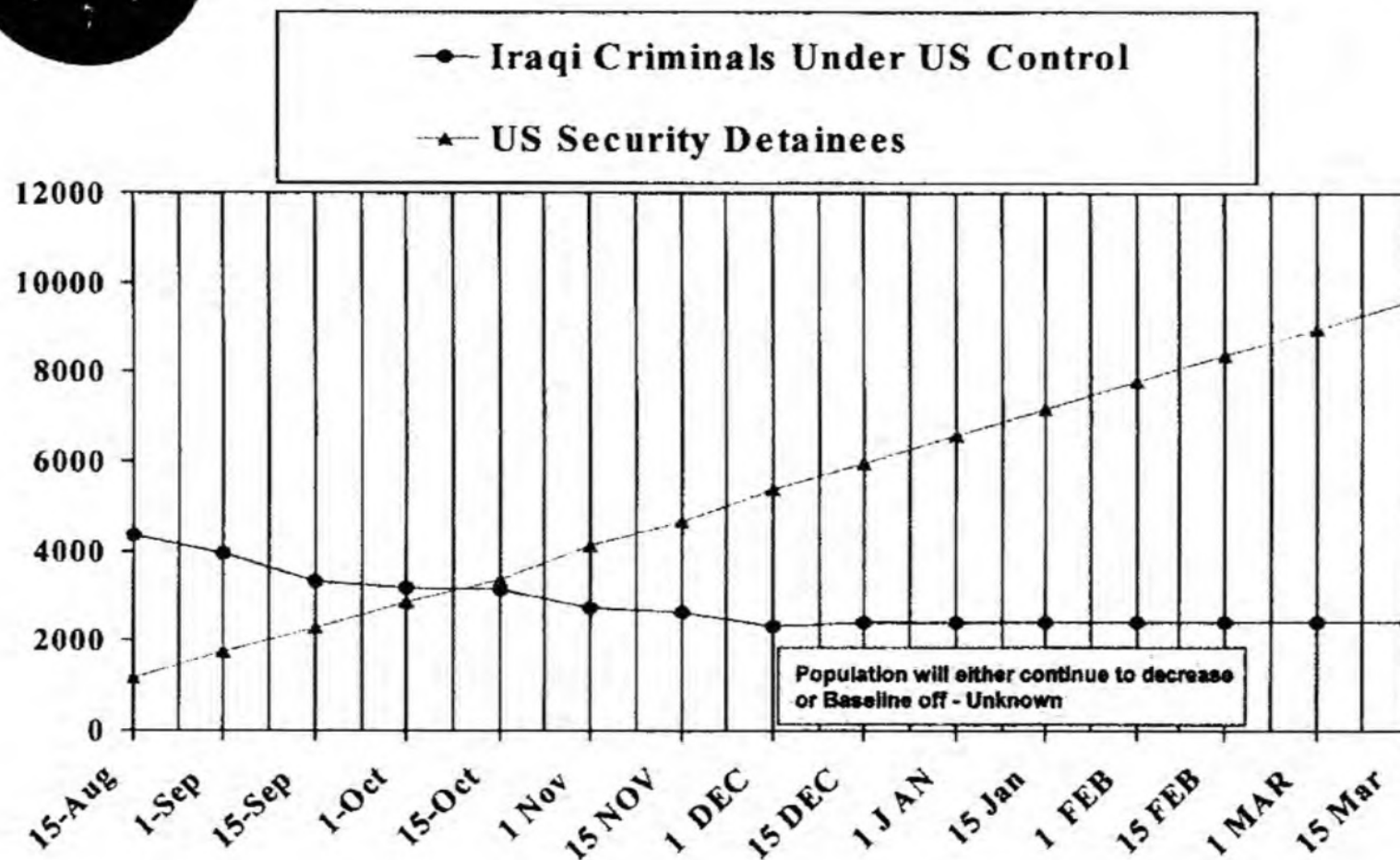
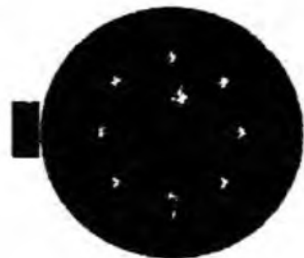
**Enduring Support from  
KBR**

***724th MP BN Ground  
tactical commander***

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# PROJECTED POPULATION



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Projected Detainee Population increases 1200 per month

# THEATER DETAINEE SUMMARY

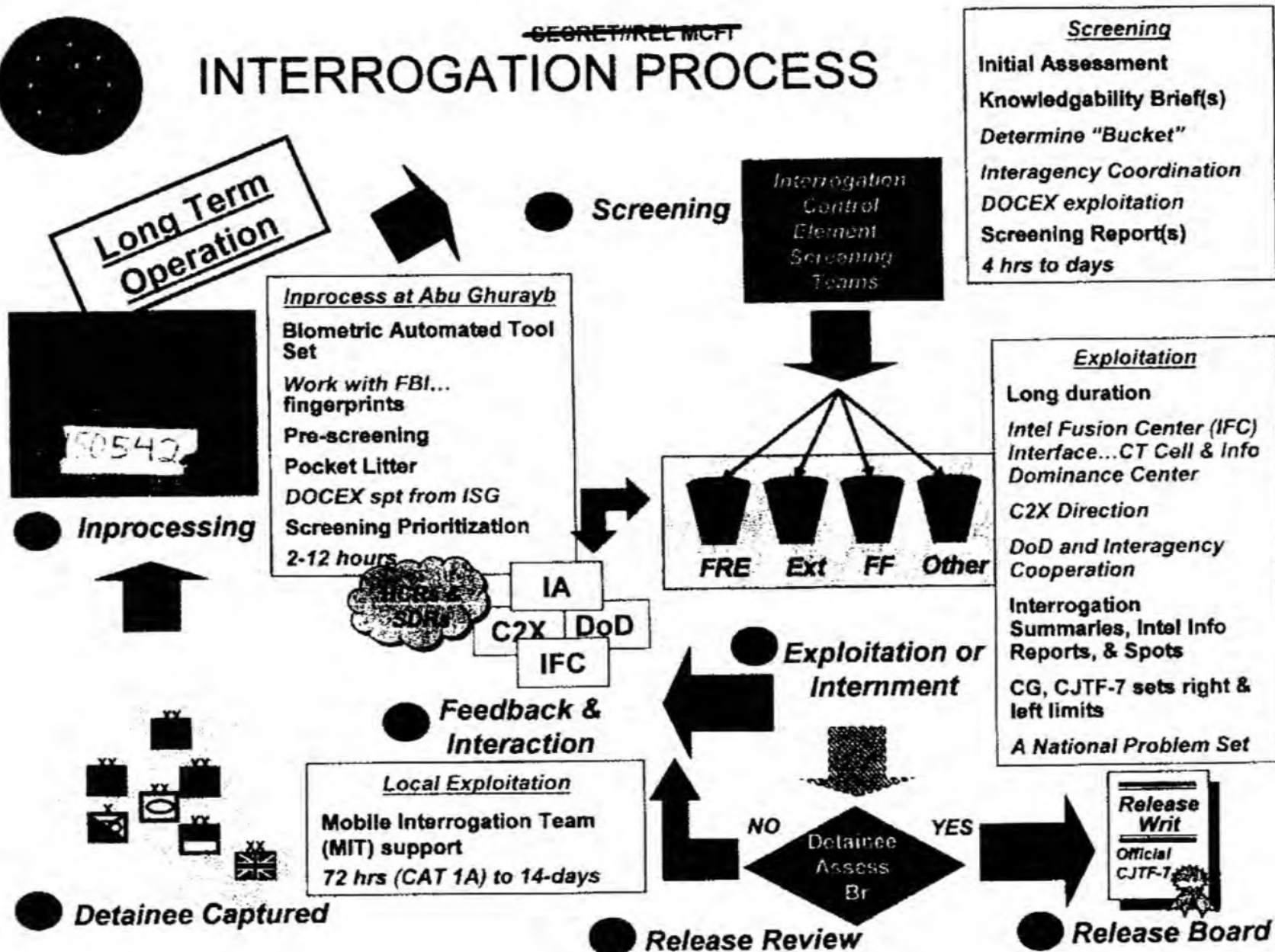
## Theater Detainee #'s

AS OF 8 DEC 03

	EPW	HVD	SI	MEK	CRIMINAL	TOTAL
Processed	7,943	128	6,299	3,860	16,157	34,387
Transfers / Other	82	8	(360)	2	2,541	2,273
Releases	7,741	18	1,289		11,237	20,285
Current Population	120	102	5,370	3,858	2,379	11,829

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# INTERROGATION PROCESS





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## CURRENT SNAPSHOT

### Intelligence Interest

Crim/EPW	Sec Intern	HVD	MeK	TOTAL
2499	5370	102	3858	11,829

As of  
8 DEC

Seg	GEN POP	TOTAL
31	937	968

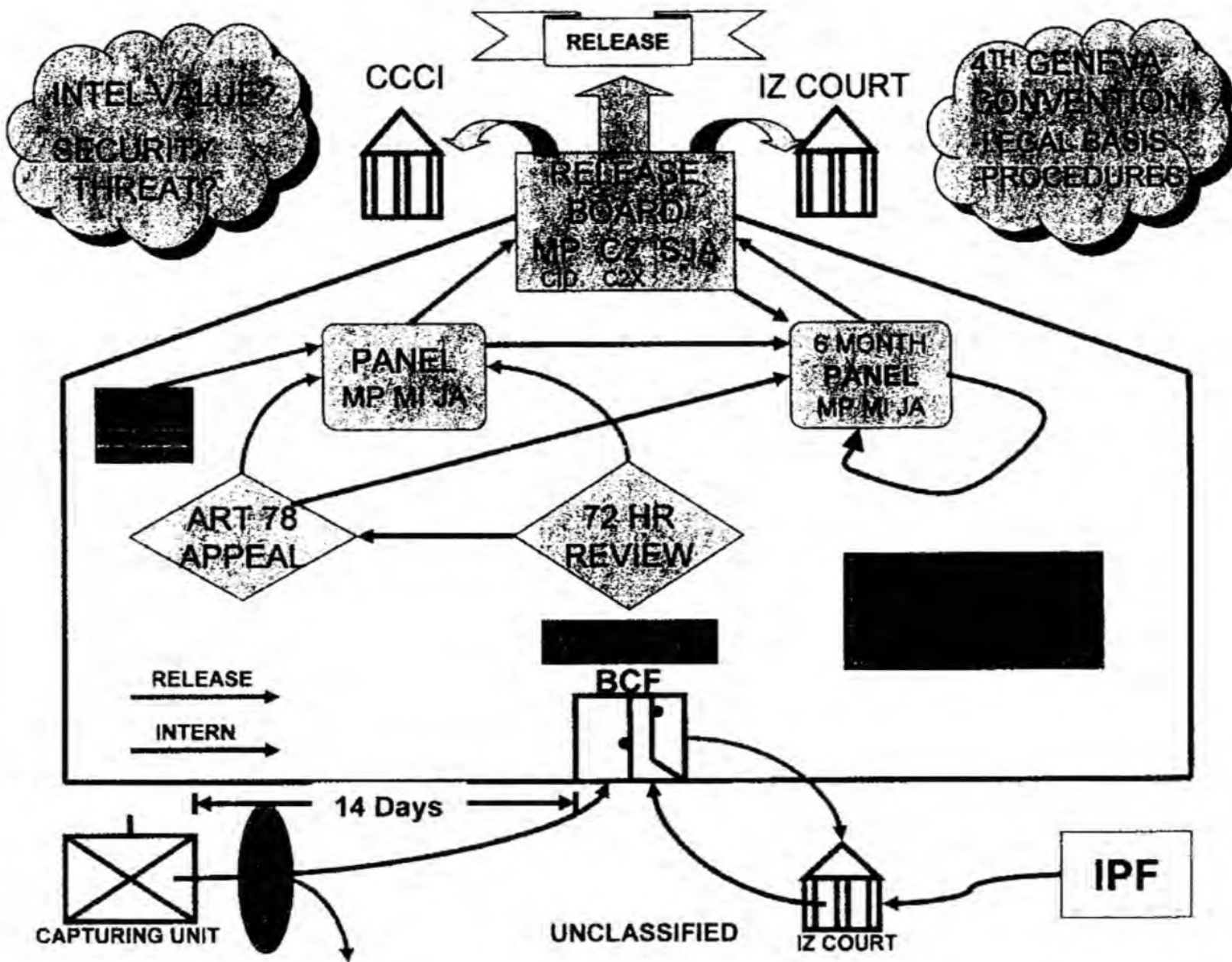
### Reporting: By the Numbers

Screening Reports:	968
Interrogations Summaries:	1075
Knowledgability Briefs:	278
DIIRs:	239
Special Products:	14

### "Targetable"/Significant Information

- ✓ Syrian and Saudi Arabian Foreign Fighters
  - ✓ Training Centers and Camps
- ✓ Iraqi Intelligence Service (IIS) Structure and Directors
  - ✓ Bomb Makers
  - ✓ Al Ghafika Project
- ✓ Abu Hammam Network
- ✓ Ansar Al Islam and Al Qaeda
- ✓ Sadr Lieutenants

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## CURRENT SNAPSHOT

<u>CATEGORY</u>	<u>WEEK</u>	<u>TOTAL</u>
<b>Boards</b> *since 15 Aug	<b>2</b>	<b>23</b>
<b>Cases Boarded</b>	<b>117</b>	<b>1135</b>
<b>-Releases</b>	<b>102</b>	<b>859</b>
<b>Review Panels</b> *since 15 Oct	<b>5</b>	<b>42</b>
<b>72 hour reviews</b>	<b>307</b>	<b>11333</b>

AS OF 11 DEC 03

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## WAY AHEAD

- 
- Continue magistrate, panel, and board processes
  - Consolidate to one internment facility
  - Conduct 6 month reviews
    - RFF for additional assets approved by CENTCOM
  - Ensure Coalition's right to detain, intern, and interrogate post 30 June 2004

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## WAY AHEAD-FACILITIES

### Next 30 days

- Empower Iraqi Bureau of Prisons and hire Iraqi National Director
- Movement of security internees from Camp Ganci to Camp Bucca
- Transfer 374 criminal detainees in US facilities to Iraqi facilities
- Begin turnover of Iraqi facilities to Iraqi control

### Next 45 days

- Build addition to Camp Vigilant, BCF (increasing SI capacity by 500)

### Next 60 days

- Build addition to Camp Ganci, BCF (increasing SI capacity by 2,000)
- CPA hires additional civilians or contractor for CPA prison operations, training and support.

### Next 120 days

- Train 1,000 Corrections Officers (1,880 trained to date)
- Finish Baghdad Correctional, Mosul and Basrah facilities increasing Iraqi criminal capacity by 4,000

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As of 6 December 03

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# DETENTION OPERATIONS

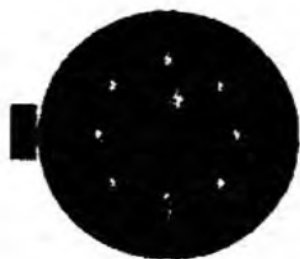


# QUESTIONS ?

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# DETENTION OPERATIONS



## BACK-UP

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# Iraq Prisons As of 9 December 03

<u>Mosul (Badush)</u>	
Capacity	300
Population	90
Future	2200
US MPs	Monitor

<u>Dahuk/W&amp;Y</u>	
Capacity	368
Population	293
Future	368
US MPs	Monitor

<u>Mosul Juvenile Facility</u>	
Capacity	200
Population	23
Future	200
US MPs	Monitor

<u>Baghdad Central</u>	
Capacity	900
Population	700
Future	2000
US MPs	28

<u>Russafa Complex</u>	
Capacity	900
Population	759
Future	1400
US MPs	68

<u>Karh Juvenile</u>	
Capacity	160
Population	152
Future	350
US MPs	35

<u>Kadambiya</u>	
Capacity	260
Population	80
US MPs	34

<u>Total MP Support</u>	
<u>North</u>	
Facility	0
Monitor	15
Court Escort	0
Training	0

<u>Baghdad</u>	
Facility	128
Monitor	0
Court Escort	25
Training	4

<u>South</u>	
Facility	16
Monitor	26
Court Escort	0
Training	0

<u>An Najaf</u>	
Capacity	220
Population	202
Future	220
US MPs	Monitor

<u>Al Hillah</u>	
Capacity	750
Population	180
Future	750
US MPs	Monitor

<u>Maqul</u>	
Capacity	300
Population	100
Future	300
UK	Monitor

<u>Women's Juvenile</u>	
Capacity	100
Population	80
Future	100
US MPs	Monitor

<u>Irbil</u>	
Capacity	400
Population	627
Future	700
US MPs	Monitor

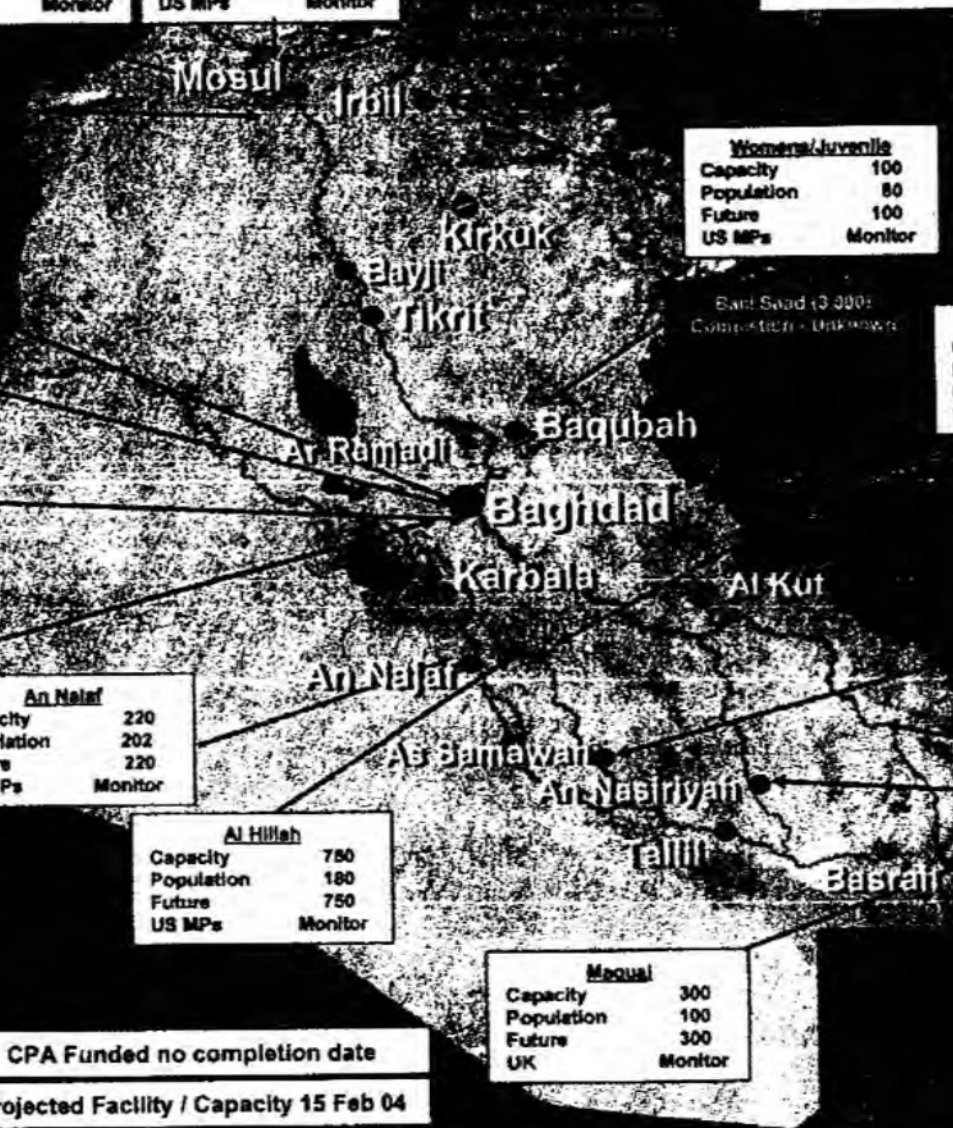
<u>Ad Dwanivah</u>	
Capacity	220
Population	135
Future	220
US MPs	18

<u>Al Kut</u>	
Capacity	175
Population	115
Future	175
Ukrainian	Monitor

<u>Samawah</u>	
Capacity	400
Population	131
Future	400
Dutch	Monitor

CPA Funded no completion date

Projected Facility / Capacity 15 Feb 04



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## ABU GHRAIB IN A NUTSHELL



**Total Number of Soldiers and  
Civilians: 947**

**Location: 20 miles west of  
Baghdad**

**Camp Area: 280 acres including  
4 kilometers of perimeter fence**

**Detainee population: 5749 of  
which 1273 are currently being  
interrogated**

**Co-use facility with Coaliton  
provisional authority**

**Enduring Support from American  
Services Corp**

**504th Inf Ground tactical  
commander**

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## OPERATIONS



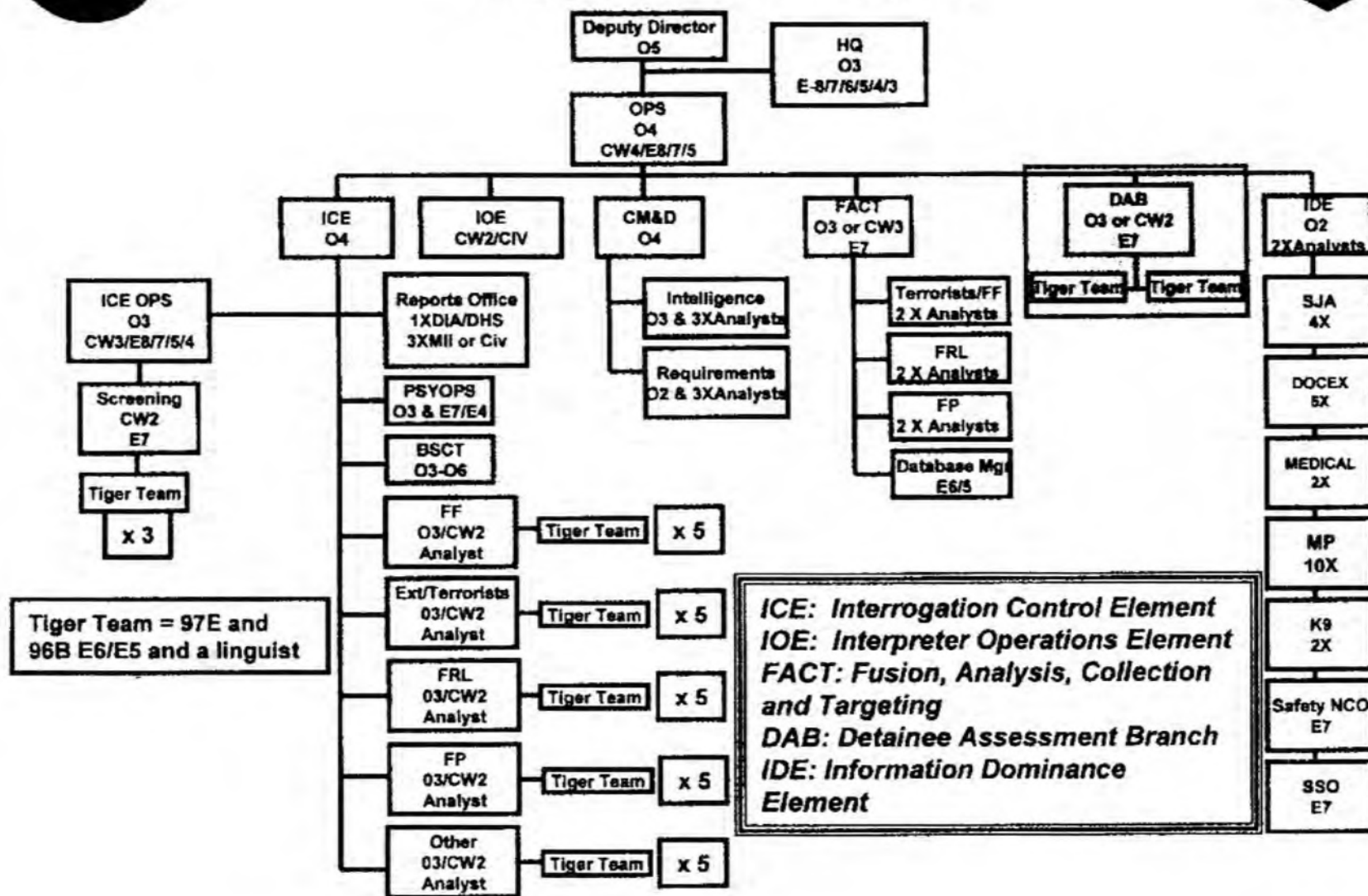
- ✓ Operation Victory Bounty (AUG-SEP 03)
  - ✓ Personnel Detained: 150      Personnel in JIDC: 84
  
- ✓ Operation Longstreet (AUG-SEP 03)
  - ✓ Personnel Detained: 19      Personnel in JIDC: 0
  
- ✓ Operation McClellan (AUG-SEP 03)
  - ✓ Personnel Detained: 30      Personnel in JIDC: 22
  
- ✓ Operation Grearson (101<sup>st</sup>- AUG-SEP 03)
  - ✓ Personnel Detained: 78      Personnel in JIDC: 3
  
- ✓ Operation Crossbow (1 AD- OCT 03)
  - ✓ Personnel Detained: 46      Personnel in JIDC: 21
  
- ✓ Operation Chamberlain (OCT-UTC) 636 Gang
  - ✓ Personnel Detained: 40      Personnel in JIDC: 12

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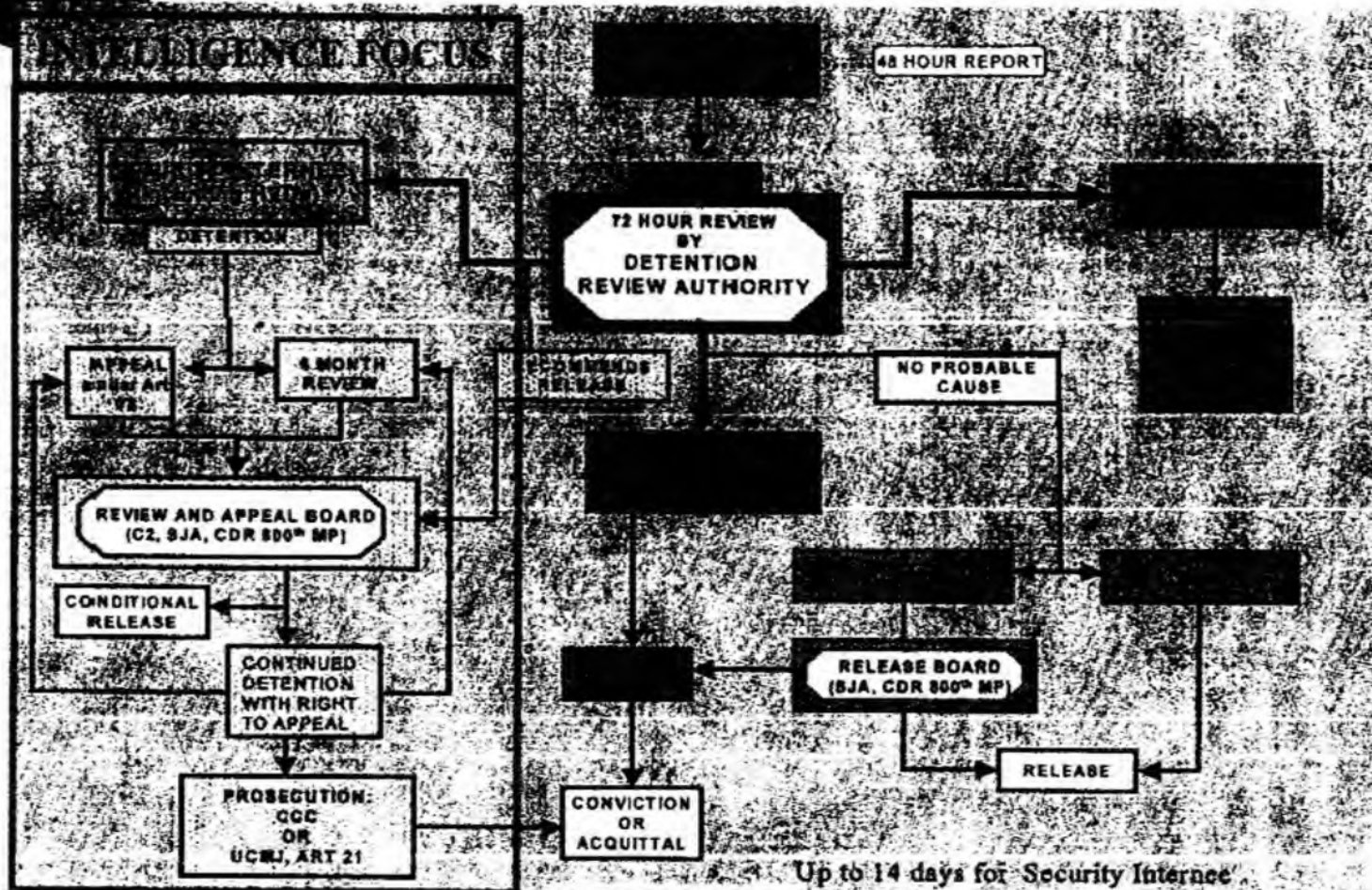


# JOINT INTERROGATION AND DEBRIEFING CENTER



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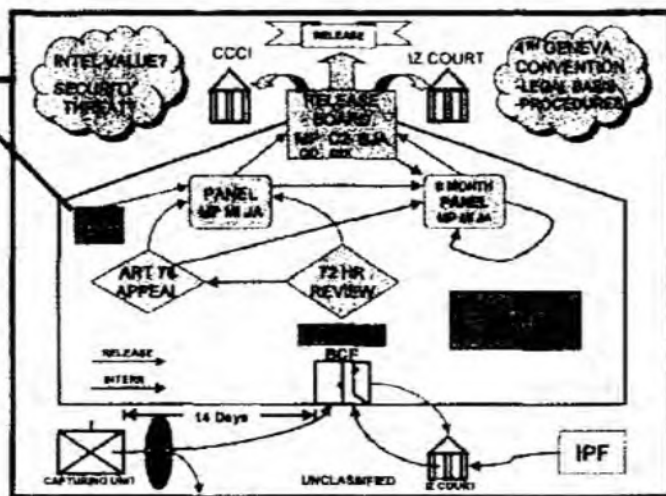
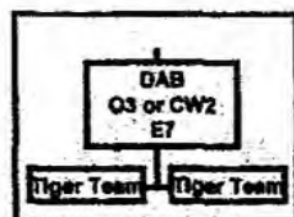
# DETAINEE PROCESSING



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## DETAINEE ASSESSMENT BRANCH



- ✓ **Post screen exploited detainees**
- ✓ **Write final interrogation report summarizing full exploitation**
- ✓ **Recommend**
  - **Continued exploitation**
  - **Continued detention**
  - **Send to release board**
  - **Hand off to THT as source**
- ✓ **Re-screen / Re-interrogate**

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# Security Reconciliation Initiative

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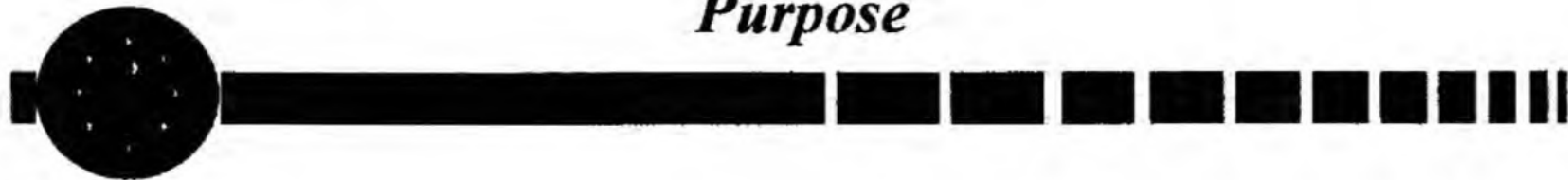
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31 Dec 03

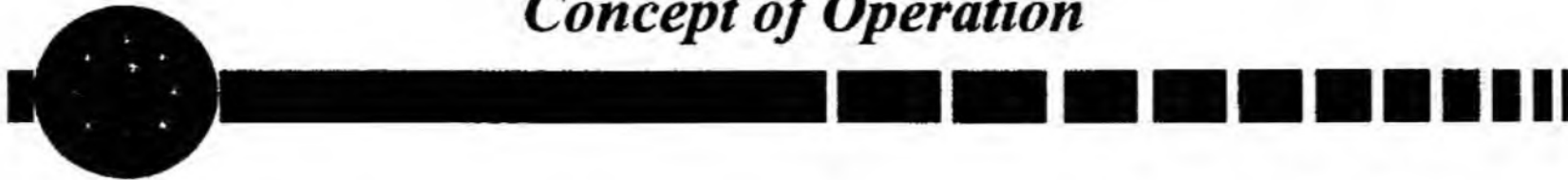
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## *Purpose*



**The purpose is to outline the operational plan for the the Security Reconciliation Initiative in order to leverage the capture of HVD #1 to create opportunities to pull into constructive Iraqi society those who would otherwise opt out or be left out, excluding the hardcore cases; and to act decisively against those FRE who do not accept or qualify for the offer**

## *Concept of Operation*



- **A multi-pronged approach:**
  - **Renunciation of violence**
  - **Conditional release of those who comply**
  - **Enhanced and re-publicized rewards program**
- **Conducted within the framework of the broader reconciliation and rule of law initiatives, spearheaded by the IGC and supported by the Coalition**
- **Broad political consensus including buy-in from, and participation by, the full spectrum of national and regional Iraqi leaders**



## *Renunciation of Violence*

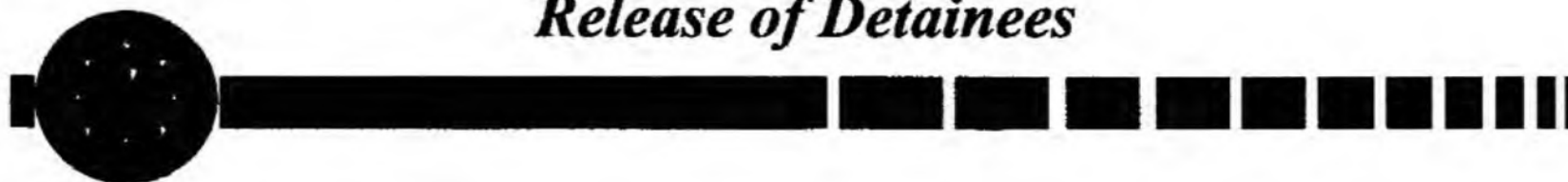
- The renunciation of violence initiative calls for FRE to lay down their arms and refrain from violence and criminal acts
- It is not an amnesty or immunity from prosecution
- FRE who committed criminal acts, war crimes, or atrocities could still be prosecuted
- Renunciation does not require that FRE come forward or "surrender" -  
- no other action will be required, but those FRE that choose to ignore the call to lay down their arms will find that the pressure on them will be increased
- Current planning is based on an announcement by Amb Bremer in a broad political speech outlining the new opportunities for reconciliation following the capture of HVD#1

## *Increased Penalties as Part of the Initiative*

- Those that are captured from 1 Jan 03 onwards will be subject to an increased mandatory minimum sentence for weapons/explosive offenses from 15 to 30 years
- SJA currently working with OGC to action the required amendment to CPA Order # 3 for and to ensure that a public notice is issued to inform Iraqis of these changes



## *Release of Detainees*



- CJTF-7 will support CPA's initiative by releasing approximately 500 detainees during the month of January, additional detainees released in following month as vetting process allows. An initial release of 100 detainees NLT 07 Jan 04.

## *Release of Detainees*

- The procedures for executing the conditional release program are:
  - 26 Dec. SJA provided initial list of eligible detainees to C2 for vetting
  - 30 Dec. CCRB established, commences vetting of eligible detainees. Board will release 100 names & tribal affiliations per day. Names released to MSCs at the conclusion of each day. (Board will sit for an initial surge of 5 days to release a list of 500 eligible detainees to the MSCs by 4 Jan. From 4 Jan processing rates will reduce).
    - MSCs require a minimum of seven days to screen the CCRB list and identify guarantors.
  - 7 Jan. Initial release of detainees to guarantors (at least 100).
  - Ongoing vetting and release of detainees to suitable guarantors. No guarantor – no release.

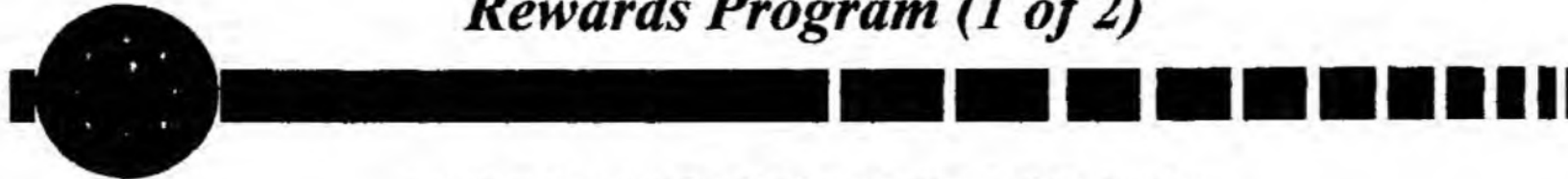
## *Controlled Conditional Release Board*

- **Creation of a Controlled Conditional Release Board (CCRB) - separate and distinct from the Security Internee Review and Appeal Board (SIRAB)**
- **Composition will be a President, Military Intelligence officer nominated by C2 and a Judge Advocate nominated by SJA**
- **CCRB will meet to review nominations for controlled conditional release to meet specified timelines**
- **A Release Coordinator will be nominated by 800 MP BDE to liaise between CCRB and MSCs and serve as a point of contact for coordinating transport to effect release**

## *Guarantors*

- MSC to identify guarantors for eligible detainees identified by CCRB
- MSC to provide list of internees matched to guarantors through G2/C2 channels to the CCRB
- MSC to consider incentives to entice guarantors
- Guarantors only liability will be if he deliberately fails to report a violation by an internee released into his responsibility – penalty is loss of incentives and/or loss of credibility/status with local population
- If a guarantor cannot be identified for an eligible detainee then the detainee will not be released
- Guarantors must be willing/able to travel to the detention facility to take custody of the detainee and escort and transport him back to home location.

## *Rewards Program (1 of 2)*



### **RE-PUBLICIZE CURRENT SYSTEM:**

**The current reward system consists of three distinct programs;**

- The OIF Rewards Program:**
  - Payment threshold is up to**
    - \$2,500 – CJTF-7 and MSCs**
    - \$50,000 – USCENTCOM**
    - \$200,000 – SECDEF**
- CERP Small Rewards Program:**
  - \$250 – Battalion Commander**
  - \$1,000 – Brigade Commander**
  - \$2,500 – General Officer**

## *Rewards Program (2 of 2)*



### **INITIATE EXPANDED PROGRAM:**

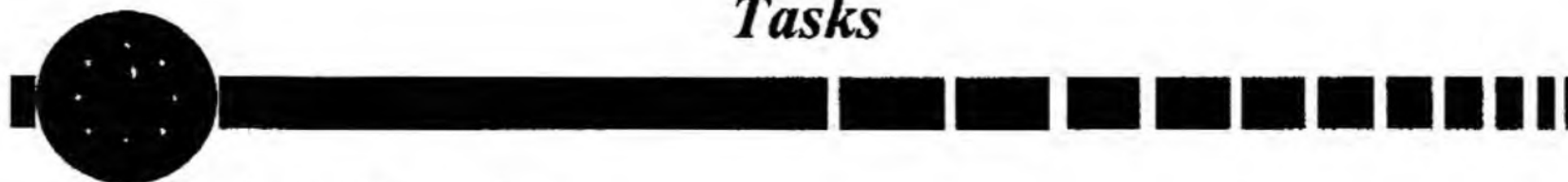
- Tier 1: \$1 M for each of the 12 from the original 55 HVT (\$10 M already offered for Al-Douri HVT #6)**
- Tier 2: \$200,000 for specific HVTs as nominated by Commander, CJTF-7**
- Tier 3: \$50,000 for specific HVTs as nominated by Commander, CJTF-7**

## *Tasks*

- **MSCs**

- Identify Guarantors (encourage with an incentive scheme, as required).
- Identify those detainees for whom the Guarantor will accept custody.
- Be prepared to facilitate guarantor pick up of detainees from detention facilities and transport to locations within respective AORs.
- Engage key leaders and media IOT disseminate the Reconciliation Initiative and Rewards Program.

## *Tasks*



- **800<sup>th</sup> MP Brigade**

- **Coordinate (through relevant MSCs) transportation for return of released detainees to home locations**



## *Tasks*

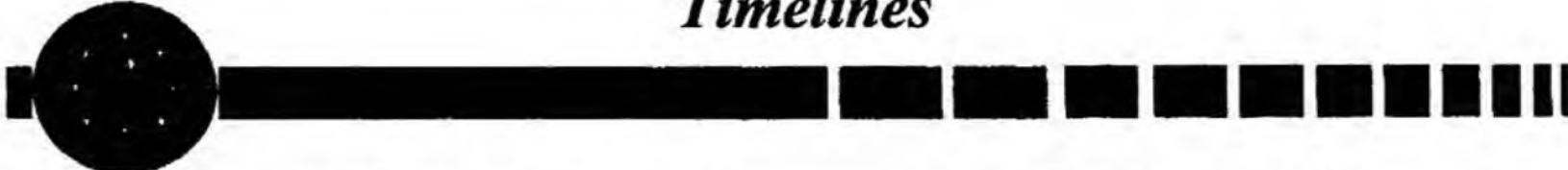
- C3IO, including;
  - PSYOP Support Element, and
  - PAO.
- Tasks;
  - Coordinate and synchronize command messages with CPA strategic communications, PAO and JPOTF
  - Develop themes, messages, and talking points for dissemination to CJTF-7 HQs and MSCs
  - Develop command information message to support coalition chain of command in outlining the advantages of the reconciliation process to Coalition personnel

## *Tasks*

• C2

- Appoint a representative(s) to serve on Conditional Release Board
- Collate and maintain a list of Guarantors names and locations from MSCs
- Identify HVT list for increased reward scheme that can be publicized at the time the CPA Administrator

## *Timelines*

- 
- 26 DEC: List of detainees to C2 for consideration of release
  - 29 DEC: Release FRAGO
  - 30 DEC: CCRB Established and commence processing eligible detainees
  - 31 DEC: Strategic/Operational Information Operations
  - 01 JAN: New laws in effect
  - 03 JAN: Ambassador's announcement
  - 04 JAN: Release of 500 detainee names and tribal affiliations to divisions complete
  - 07 JAN: First release of detainees
  - 01 APR: CCRB disbanded