031118-28



COALITION PROVISIONAL AUTHORITY BAGHDAD

MEMO TO: Secretary Rumsfeld

Cc:

A Service and

M.W.

Paul Wolfowitz Dick Myers John Abizaid Doug Feith John Craddock Keith Kellogg Reuben Jeffery

FROM: Paul Bremer, Administrator 11/28

SUBJECT: Iraqi Security Elements

This is in response to your memo of November 10, 2003 regarding Iraqi security elements. I have designated (b)(6) to advise me on the planning for and current status of the Iraqi security forces. His background in successfully dealing with terrorism/unconventional warfare as well as his experience in organizing and training indigenous police and military forces makes him uniquely qualified. (b)(6) will work with CENTCOM to address the questions raised in your memo. I have asked John Abizaid to appoint a deputy to (b)(6) to ensure full coordination between CPA and CENTCOM. They will establish a reporting mechanism that provides a weekly status of the following:

- The key leadership in each of the Iraqi security services
- The force structure (personnel and equipment), command and control, and training
 as measured against established milestones to achieve the desired end state for
 each of the Iraqi security services.
- The operational capability of each of the Iraqi security based on its defined mission
- The vetting of members of each of the Iraqi security services
- The spending profile for each of the Iraqi security services





COALITION PROVISIONAL AUTHORITY BAGHDAD

November 19, 2003

MEMO TO: Secretary Rumsfeld

Cc:

FROM:

Paul Wolfowitz General Dick Myers General John Abizaid

Paul Bremer, Administrator

SUBJECT: Pay, Benefits, and Administration of Iraqi Security Forces

After extensive review of job comparability by both senior Iraqi civil servants and a team of specialists from the Pentagon, a new government-wide pay scale was adopted on September 8, 2003. Set out in CPA Order Number 30, it includes all grades and ranks of the various Iraqi security forces. It also provides for pay increases based on both longevity and grade. A survivor benefits policy has been approved to compensate families of members of the security forces killed in the line of duty. The Ministry of Health has adopted a policy whereby members of the security forces are provided free treatment for all line-of-duty injuries. While these policies apply country-wide, misunderstandings continue to occur in the field. A clear policy regarding compensation for members of the security forces that are disabled in the line of duty needs to be formalized. We are closely monitoring the impact of the current compensation scheme for all of the members of the security forces, particularly those engaged in hazardous duties, to determine whether they are sufficient to attract and retain quality personnel. If changes are needed, we will make them.

Regarding administration of pay, I do not concur with the proposal to postpone the transition of funding from CENTCOM to CPA. Administration of pay for most of the members of the security forces has been a CPA responsibility for some time. In my judgment, it makes sense to transition from use of CERP funds to regular budget funding as scheduled. This will also force conformity with the new pay scale. Implementation of a centralized system that can be more readily adopted by the Iraqis is essential as we transfer control. I do not see any nexus between recruiting and training and the payroll system.

TO: GEN John Abizaid Jerry Bremer CC: Paul Wolfowitz DATE: November 12, 2003

0211120

CC: Paul Wolfowitz General Dick Myers FROM: Secretary Rumsfeld

SUBJECT: Pay, Benefits and Administration of Iraqi Security Forces

Have we come up with a rational pay and benefits scheme for Iraqi security forces? We need to ensure that the forces are adequately compensated to ensure morale and retention and that their families will be compensated if they are killed or disabled. We also need to reward longevity of service and have graduated pay that rewards increases in responsibility. At the same time, we need to move toward equilibrating pay and benefits across north, south, and central sectors. I'd like an update from CENTCOM on where we are with this process to come up with something that makes sense.

I also understand that administration of pay for the Iraqi security forces is scheduled to transition from CENTCOM to CPA on December 1, 2003. I think we should postpone the transition in light of last week's decisions to expand the number of forces. We are unlikely to make progress expanding recruitment and training amidst a major administrative transition.

DRAFT WORKING PAPERS

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O: Jerry Bremer	DATE: November 12, 2003
Dov Zakheim	Λ
GEN John Abizaid	
Secretary Rumsfold	V.R.
Paul Wolfowitz	\$
	Dov Zakheim GEN John Abizaid Secretary Rumsfeld

SUBJECT: Increasing Funding for Iraqi Security Forces

It is my understanding that \$1 billion has been transferred from the UN Escrow Account to the Defense Fund for Iraq account. Since security is our top priority, let's set aside \$600 million of that to continue and expand training and equipping activities for generating Iraqi internal security forces.

New funds need to be made available quickly. We can't afford a pause in funding to train and equip forces; without immediate increases US commanders will be unable to increase recruiting and training forces in line with new endstrength targets. There is also an urgent need to provide forces with cold weather gear and other essential equipment, and to improve training.

I'd like GEN Abizaid to report to me on his funding plan for using the money most effectively to expand recruitment while improving training and equipping of the force.

DRAFT WORKING PAPERS



EDALITICU PROVISIONAL AUTHORITY REPPESENTATIVE

OFFICE OF THE SECRETARY OF DEFENSE 1000 DEFENSE PENTAGON WASHINGTON DC 20310-1000

November 17, 2003

1()-	Donald Rumsteld
	Paul Woltowitz
	Doug Feith
	L. Paul Bremer
FROM:	Reuben Jettery III

SUBJECT: You requested information on the development of grievance cells in each Iraque province whereby chizens could engage with the Governing Council

CPA is in the process of developing a comprehensive program to assist the governing council in its outreach efforts to the traqi people. A needs assessment is currently being conducted and potentially will include the following:

- Orientation training and skills development to existing and incoming GC staff on their roles and duties. The noming should be available to both personal and committee staffers.
- Assist the GC in establishing outreach centers in each of the 18 governorates; this should
 include training on constituent services and coordination with national and local
 government authorities.
- Assist the GC members in their public ontreach efforts, including the development of strategies for media relations.
- Assist the GC to interact and exchange information with citizens, civil society
 organizations, and political associations throughout the eighteen governorates. USAID's
 Local Governance Program is currently active in 16 or the 18 governorates, and may
 serve as a resource for IR1 ND1 as they best determine how to best assist GC members in
 their outreach efforts.

CPA is currently working with the regions to identify what exactly is needed to refurbish and equip constituent offices and to secure the appropriate funding to provide these needs

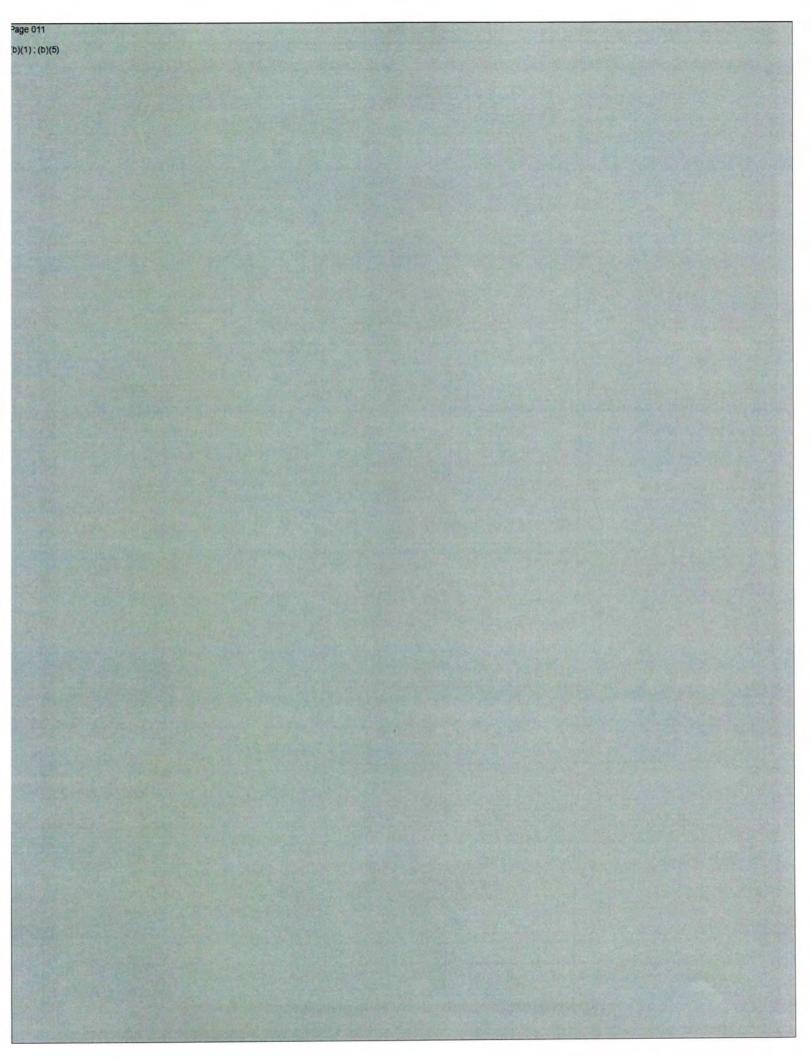
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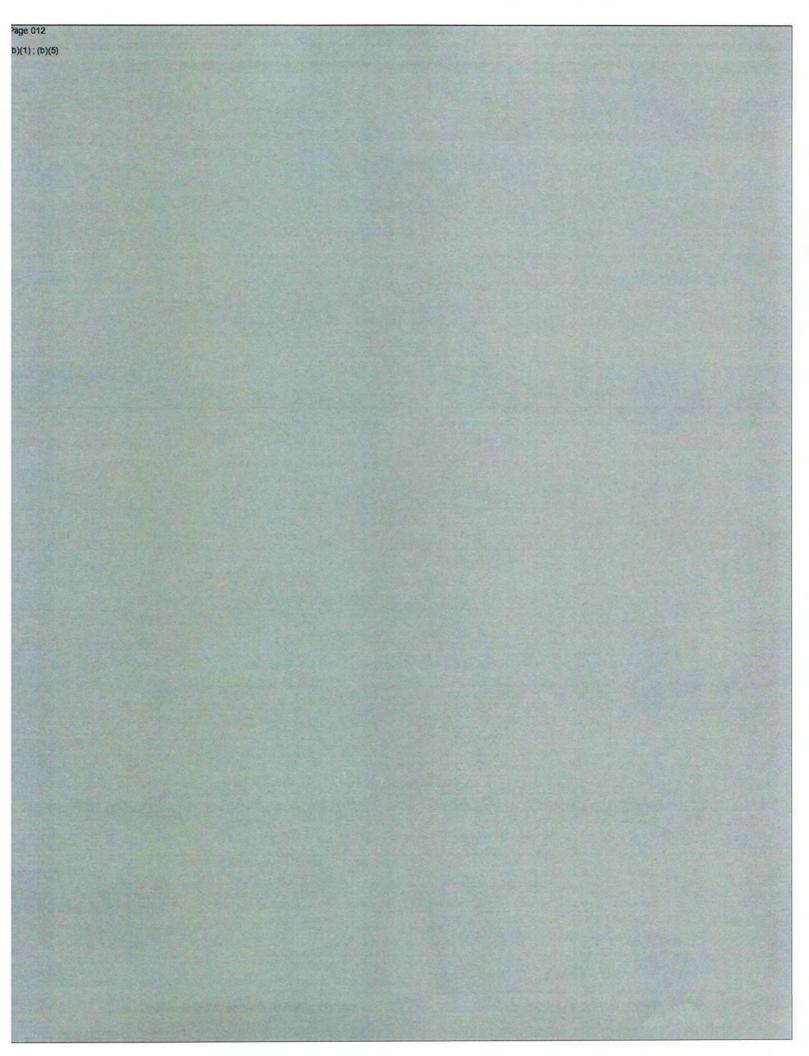
(b)(6)	(PO2)
From:	Sugar Adam J. (CiV)
Sent:	Monday, November 17, 2003 10:48 PM
To:	Executive Secretary
Subject:	IMPORTANT FOR TOMORROW MORNING
Importance	e: High

Amb McManaway has called a last minute intel meeting for 0830 tomorrow. Someone may want to run up to C2 in the morning to verify everyone knows about if and will be there.

Requested attendees:

OGA – notified Gen. Fast (her office notified) Steve Casteel – email sent, didn't answer phone FBI – notified ISG – message should be passed





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COALITION PROVISIONAL AUTHORITY

BAGHDAD

10 November 2003

731110-16

MEMO FOR:	Secretary	Rumsfeld
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FROM: Paul Bremer

SUBJECT: Strategy for Iraq's Political Transition

(b)(1); 1.4(d)

(b)(1), 1.4(d)	
(b)(1); 1.4(d) delegates to a now clear tha	Although 20 of 24 GC members support our proposal to choose constitutional convention through the use of indirect "local elections," it is t they are unwilling to force that option on the religious Shi'a members of
the Council.	b)(1); (b)(5); 1.4(d)
b)(1); (b)(5); 1.4(d)	

(b)(1); (b)(5); 1.4(d)

(b)(1); (b)(5); 1.4(d)

(b)(1); (b)(5); 1.4(d) we have been working to synthesize this notion into an overall political plan that is compatible with our objectives. What has evolved is an alternative way forward that would include the drafting of a transitional constitution or "basic law" by the GC (in coordination with CPA), the conduct of direct elections to fill the legislative and/or executive bodies created by that transitional constitution in late summer or early fall of 2004, and the recognition of a fully-sovereign Iraqi Transitional Government shortly thereafter. The transitional constitution would be unamendable, and would include a sunset provision and a clear timetable for the drafting of a permanent constitution.

In accordance with the provisions of the transitional constitution, the new government would initiate a process for the drafting of a permanent constitution by a separate body to be directly elected by the Iraqi people. This would be followed by popular ratification, national elections, and the first Iraqi government under its permanent constitution.

This alternative would meet many of the concerns about the political timetable raised by members of the GC over the past few months, and would be consistent with our own interests as well. It would give Kurds and Sunnis worried about Shi'a domination the ability to ensure that basic freedoms are protected and that federalism is established in Iraq for at least the period of the transitional constitution. It would meet the requirement

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of the religious Shi'a that Iraq's permanent constitution be drafted by a directly-elected body. (b)(1); (b)(5); 1.4(d) (b)(1); (b)(5); 1.4(d)

While ideally we would wait until a permanent constitutional process were complete before ending the occupation, this proposal is the best alternative course of action available to us. The transitional constitution option would ensure an honorable end to the occupation under the desired timeframe. We would recognize a fully sovereign Iraqi government only after establishing a transitional constitution respecting democracy and human rights, and after holding the first free and fair elections in Iraq's history. While there is a risk involved with holding national elections this early, we could mitigate the dangers by making certain that the transitional constitution protects individual liberties, establishes the separation of powers, and presents a clear timetable for the drafting and adoption of a permanent constitution. During this period we would use the time to identify and nurture potential national leaders.

In parallel to this process, we would need to negotiate a series of bilateral agreements with the GC. These would grant authority to the Coalition to continue to station forces in Iraq to conduct stabilization operations, and would govern the management and expenditure of U.S. taxpayer funds for Iraqi reconstruction. We would try to include these agreements in the transitional constitution.

Once the transitional constitution is complete, we would also consider returning to the United Nations Security Council to obtain a third UNSCR. This resolution could endorse the transitional plan, and could make explicit reference to the timelines specified in the transitional constitution for establishing a process by which Iraq would write and ratify a permanent constitution.

(b)(1); (b)(5); 1.4(d)

CC: Secretary Powell Dr. Rice

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COALITION PROVISIONAL AUTHORITY BAGHDAD

9 November 2003

MEMO FOR: Donald Rumsfeld, Secretary of Defense

FROM: Paul Bremer, Administrator

SUBJECT: Restriction of Sources for Iraqi Relief and Reconstruction Contracts

It is our intent to limit the competition of Iraqi Relief and Reconstruction prime contracts to firms from the U.S., Coalition partners with troops or personnel in Iraq, and Iraq. Currently, our Coalition partners with troops in Iraq are the following: Albania, Australia, Azerbaijan, Bulgaria, Czech Republic, Denmark, Dominican Republic, El Salvador, Estonia, Georgia, Honduras, Hungary, Italy, Kazakhstan, Latvia, Lithuania, Macedonia, Moldova, Mongolia, Netherlands, New Zealand, Nicaragua, Norway, Philippines, Poland, Portugal, Romania, Slovakia, South Korea, Spain, Thailand, Ukraine, and United Kingdom. Japan and Singapore have civilian personnel serving in CPA. 1 am requesting your assistance in coordinating this recommendation and taking actions necessary to implement it.

Accomplishing this result will require determinations to exclude firms from (1) noncoalition countries; (2) those signatories to the World Trade Organization Agreement on Government Procurement that are not Coalition members with troops or personnel in Iraq; and (3) countries that have signed Reciprocal Procurement Memoranda of Understanding with the Department of Defense. These determinations will have to be published in the Federal Register or Federal Business Opportunities and provided to the Congress 30 days prior to contract award.

In making this decision, the following was considered:

- Applicable statutes and policy
 - o The Buy American Act does not apply to construction in Iraq.
 - The Balance of Payments Program (BOPP) has been waived by the Deputy Secretary of Defense for the purchase of construction materials from Operation Iraqi Freedom Coalition Member nations or from Iraq for procurements for the reconstruction of Iraq. BOPP requires the use of domestic construction materials in DOD construction contracts performed outside of the United States.

- Acquisition of products, services, and construction for the reconstruction of Iraq are subject to the Trade Agreements Act of 1979 (TAA). The TAA provides that companies from countries that have signed the multi-lateral Agreement on Government Procurement (listed as "designated countries" on attachment) will have the opportunity to compete for contracts Additionally, companies from countries with which DOD has reciprocal procurement memoranda of understanding will have the opportunity to compete as well (listed as "qualifying countries" on attachment).
- On June 16, 2003, the Deputy Secretary of Defense authorized Operation Iraqi Freedom Coalition Member nations that are not "designated countries" or otherwise eligible, and Iraq to participate in Iraqi reconstruction procurements (see attachment).
- The Competition in Contracting Act (CICA), FAR 6.301, and the Supplemental Appropriations Act require that Iraq Relief and Reconstruction Fund ("IRRF") contracts be subject to full and open competition unless one of the seven statutory exceptions applies.
- Limiting contract awards to U.S. firms only -
 - There is no legal requirement that restricts CPA contracts for Iraqi reconstruction to US prime contractors.
 - The Emergency Supplemental Appropriations Act requires that IRRF be used for the "purposes" of the Foreign Assistance Act (FAA), but does not subject the IRRF to the provisions of the FAA or its implementing regulations. If the FAA were applicable, it would place numerous restrictions on the use of foreign contractors.
- Limiting contract awards to firms from U.S., Coalition partners with troops or personnel in Iraq, and Iraq –
 - The "Public Interest" exception under CICA would allow restriction of sources to U.S., Coalition partners with troops or personnel in Iraq, and Iraqi sources. It requires Secretariat level approval and 30 days notice to Congress prior to contract award.
 - DOD must coordinate with the USTR to exclude designated countries' firms from the contract competitions. Since the TAA implements the World Trade Organization Agreement on Government Procurement, restricting CPA contracts for Iraqi reconstruction to sources from the US,

Coalition partners with troops or personnel in Iraq, and Iraq and excluding other TAA sources presents political and international ramifications.

- Limiting sources to prime contractors from the U.S., Operation Iraqi Freedom Coalition members with troops or personnel in Iraq, and Iraqi contractors would greatly facilitate the continued cooperation of the coalition members.
- The risk is that our procurement plans could be delayed by the staffing actions necessary to restrict the pool of competing contractors as proposed. On the other hand, I believe that Congress intended to ensure that relief and reconstruction contracts are awarded in a manner that will facilitate our ability to accomplish the mission in Iraq, by fostering the cohesion of our Coalition members.
- If no action is taken -
 - Offerors from all designated countries, qualifying countries, Coalition partners, and Iraq will be eligible for award of prime contracts pursuant to executing the work envisioned by the Emergency Supplemental Appropriations Act (Pub. L. 108-106).

If you concur with our recommendation to limit competition for prime contracts to firms only from the U.S., coalition partners with troops in Iraq, and Iraq, request you refer this recommendation to the White House to push USTR for quick coordination of the justification. Once you give us the go-ahead, we will submit the justification to USTR within 7 days. Finally, the list of "coalition partners with troops in Iraq" will require careful vetting. Our current list is attached.

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MEMORANDUM FOR AMB L. PAUL BREMER GENERAL JOHN ABIZAID

SUBJECT: Prosecuting Iraqis for Security Offenses Against Coalition

It is important that people who attack Coalition forces in Iraq – or who are caught in possession of Manpads, RPGs or other special category weapons – are prosecuted and that the trials are prompt and fair. The prosecutions should help discourage these acts, if the trials (and sentences in cases of conviction) are wellpublicized.

The fairness of the process will help instruct Iraqis as to good practice. We need to ensure that the offenses are clearly explained, carry appropriate penalties and are known to the public.

As for whether security offenses against the Coalition are tried by Iraqi or Coalition tribunals, I can see some advantages to our taking on the task ourselves. We should be able to move promptly and give the prosecutions appropriately high priority. I know there are arguments for letting the Iraqis do it, but I am concerned that the process seems to be moving so slowly.

Please let me know what your plans are (coordinate between the two of you) for getting such people prosecuted, on what timetable, and with whom in charge. Please also address the issues involved in detaining people who are convicted, who should hold them and where and what happens after we recognize an Iraqi government. I would like at least a preliminary response quickly.

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November 7, 2003

RELIDEN Jezzery

TO:	Gen. John Abizaid
	Jerry Bremer
CC:	Gen. Dick Myers
	Paul Wolfowitz
	Doug Feith
	LTG John Craddock
FROM:	Donald Rumsfeld DA

SUBJECT: Infiltration

With the large inflow of people into the Iraqi security forces, it is pretty clear we are going to have some get in who should not be there.

I know the vetting problem is a tough one, and we can only do the best we can and get on with the job. However, knowing that the forces are likely to be infiltrated despite our best efforts at vetting at the outset, it certainly argues for seeing that we have counterintelligence activities in all of the elements.

I would be interested in receiving a report sometime about how that is coming.

Thanks.

DHR:db

Please respond by _____ 11 28 83

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November 7, 2003

TO:	Gen. John Abizaid
	Jerry Bremer

CC: Gen. Dick Myers Paul Wolfowitz Doug Feith LTG John Craddock

Reuben JEFFERY

FROM: Donald Rumsfeld DA

SUBJECT: Assassinations

I just saw this list of assassination incidents. I had not seen it pulled together that way and was not aware of the pattern that seems to be evolving.

John, I would be curious to know what you think we can do about it and how we ought to approach it.

Thanks.

Attach. 11/7/03 JFCOM CoCom e-mail to SecDef

DHR:dh 110703.45

Please respond by _____ 11/18/03

X04004 /03

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SECRET/REL TO USA AND MOFURI

KEY IRAQI ASSASSINATION INCIDENTS (MAY 03 -PRESENT) (G//REL)

Iraq: Iraqi Assassination Wrap-up

7 Jun: Deputy Police Chief Razzao (al-Basrah) 29 Aug: SCIRI Chairman Hakim (an-Najaf) 20 Sep: IGC Member Hashimi (Baghdad) 9 Oct: Police Chief Rasheed (Qa'im) (al-Amarah) 24 Oct: Police Chief Abu Rashid (Baghdad) 29 Oct: Deputy Mayor Isam 3 Nov: Local Councilman Khaleefa (Baghdad) (an-Najaf) 3 Nov: Judge Shuwalli (Mosul) 4 Nov: Judge Sadig



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ASSESSMENT: FRLs most likely behind assassinations with criminal elements having lesser degree of involvement. Late Oct - early Nov increase in assassinations likely attributed to FRLs' desire to intimidate Iraqis working with Coalition and undermine reconstruction/security efforts ... lower-level officials softer targets than higher-ranking GC members.

33113003 7 Nov 03

A Statement

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CECRET//REL TO USA AND MCEWX1

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(b)(6)		
From: RSS - SecDel Cables	SO [(b)(6)	
Sent: Thursday, November 0	6, 2003 2:27 AM	
To: Executive Secretarial ((b)(6)	PA, NIST ORHA (E-mail).(b)(6)	CIV, OSD; Bremer, Paul;
Subject: Bonuses		Illenan

Classification: UNCLASSIFIED

Ladies and Gentlemen,

Please forward the attached note from Secretary Rumsfeld to Arnb Bremer. Please confirm receipt. Thank you.

Respectfully, MAJ (b)(6)	Lever 1
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	La ma loca
	1

November 5, 2003

TO:	Јепту Втепкет
CC:	Paul Wolfowitz Doug Feith
FROM:	Donald Rumsfeld

SUBJECT: Bonuses

Here's a suggestion that we offer bonuses to Iraqi police to capture terrorists and other wanted individuals. You may want to wash around the idea.

Thanks.

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Attach. 10/8/03 Maguire ltr to SecDef

DHR.dh

110503-16	
Please respond by	

TILEPHONE 214/741-5137

MAGUIRE OIL COMPANY RENAIGGANCE TOWER ()) (- (FAX 214/658-8005 1201 ELN STAFET, BUITE 4000 DALLAS, YEXAS 78270-2103

CANY M MAGUIRE, PRESIDENT BLAINEY MAGUIRE MESS, VICE PRESIDENT REDNEV E. COR, VICE PARTICIPHT V. D. FLOURNOY, ABST. VICE PARTIDENT

U16733*/03

October 8, 2003 Via FedEx

The Honorable Donald H. Rumsfeld Secretary of Defense 1000 Defense Pentagon Washington, DC 20301-1000

Dear Don:

I enjoyed meeting with you just before you sat down for dinner at the book festival gala in Washington last week. The President, his father, and Jeb Bush have all been to our home in Dallas. Since under the leadership of President Bush and you, the United States was able to win quickly the substantive part of the war, it is important that the peace does not slip into a slow Vietnam. With the huge number of terrorists and criminals trying to stir up unrest in Iraq in order to undermine the U.S. efforts, I made the following suggestion to President Bush at the dinner, which I hope you will also consider:

A generous cash award program for the various Chiefs of Police and perhaps another program for the police under the Chiefs that will reward capturing the terrorists and criminals. The Iraqi police apparently have a low standard of living to start with so a generous supplemental cash award program, in addition to some type of honor program, could be quite effective and would probably save a number of American lives.

I mentioned this idea to Kay Bailey Hutchinson and she thought it should be pursued.

Keep up the good work!

Yours very truly, Cary M. Maguire

CMM:jsg

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CONFIDENTIAL

November 10, 2003

TO. Gen. John Abizaid Jerry Bremer

CC: Gen. Dick Myers Reaber Jeffery Paul Wolfowitz Doug Ferth LTG J. Keith Kellog (Ret.) LTG John Craddock

Donald Rumsfeld FROM:

SUBJECT: Iraqi Security Elements

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The U.S. is going to put a great deal of money and stake a lot on being successful in developing the Iraqi security elements—army, border patrol, civil defense corps, site protection and police.

Therefore, I need to have a single individual we can go to who will keep track, on a continuing basis, of what is taking place with respect to each of those activities in Iraq. A reporting mechanism will need to be designed so we can monitor regularly and so we are assured if anything is starting to go off track or lag.

The kinds of things we will need to track on at least a weekly basis include:

- How we are doing in assuring appropriate leadership for each of these organizations—leadership is key.
- Pashioning an cild game for each of these organizations and understanding how we will avoid creating local militias.
- Aggregate data to show what is working and not working.

Knowing the rhythm for each of the elements in terms of their training cycles. For example, with the police, some go out with 8 weeks training and some with 4 weeks. Thuse with 4 weeks' training will be brought back in to get the additional 4 weeks at some point. We need to know the phasing.

We will need to monitor and assess training procedures and the numbers of trainees, to assure our efforts are adjusted among the four security services to fit the evolving security situation on the ground.

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- We need clarity as to the types of assignments each of the four organizations will undertake.
- The names each element will be called and how ought we to talk about them. Do we want to use "national guard" for example, instead of "civil defense"?
- How well are we managing the vetting process? Can it be improved?
- Are we developing appropriate countraintelligence capabilities to alert us when vetting failed.
- Who is responsible for each activity? How well are they performing?

What is the chain of command for each element and how might they evolve over time?

- How are costs being managed?
- Are we meeting our targets?
- Other.

How do you recommend we approach this? Possibly the new COO of the CPA. General Kellogg, can work with General Sanchez to make a recommendation.

DHR dh	
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	11/21/03
Please respond by	11/01/0-

CONTINUE

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COALITION PROVISIONAL AUTHORITY BAGHDAD

19 October 2003

MEMO FOR: Secretary Rumsfeld

FROM: Paul Bremer <signed>

SUBJECT: Muqtada al-Sadr

Mr. Secretary:

Following up on our conversation yesterday, I thought you should see (b)(b) most recent analysis of the threat Muqtada al Sadr poses to the coalition in his area of operation (the Shia heartland).

"Stability is the sine qua non of our success in this region. The challenge posed by Muqtada al-Sadr now dominates the political and security situation in our region's Shi'ite provinces and directly threatens the success of our mission. As both the GCs and 1 have reported in detail, Sadr's baleful and destructive influence is now felt in all five provinces of the Shi'ite Heartland, from al-Wasit to Najaf. His actions in Karbala, which have sparked a crisis costing the lives of three American military personnel and several Iraqi police, very nearly took that city from our grasp, at least for a short while. It is no exaggeration to say that his growing influence threatens to undo all the progress we have made here since May.

Permit me to restate my strongly held view that Sadr and his twelve senior aides, listed in the warrants referring to the death of Ayatollah al-Khoie, should be arrested for murder. Until Sadr and his henchmen are behind bars, we will know no peace in the Shi'ite Heartland. It is abundantly clear from his actions and statements that his ultimate purpose is to achieve supreme power in Iraq in a manner similar to that employed by al-Khomeini in Iran 24 years ago. Like Khomeini, Sadr believes in the doctrine of "wilayat al-Faqih," or the rule of Islamic religious scholars. The longer we leave him unpunished, the greater his prestige grows in the eyes of the fanatical minority already devoted to his cause, and the greater is the intimidation and fear felt by the vast majority of Shi'a who hold him in disdain.

Moreover, our own prestige in the region will continue to decline so long as the Shi'ite majority believe that we are afraid to punish Sadr for his crimes. The primary motivating idea of Shi'ite Islam is a profound demand for justice, a demand that the Shi'ite faithful believe is often ignored in this world. Unless justice is seen to be done with regard to Sadr, we will never be able to establish true stability in this region of Iraq."

CC: Secretary Powell Dr. Rice General Abizaid

SECRET

31101-23

October 30, 2003

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FROM	Donald Ramsteld	R	

SUBJECT - Printe Day Particip System

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OFFICE OF RESEARCH

October 21, 3207

Iraqi Public Has Wide Ranging Preferences for a Future Political System

This Office of Research survey among tarban residents of Baghdad Fallusal Romadi Basrah Najat Sulei manta and horn receats a scale range of positical aspirations. If the same time the results office strong consensus on the importance of good governance and planahom. The same leagts attach to these scheds provides guidance to emerging teaders as they seek to gain public acceptance rebuild even trust and establish and a new government.

Key Findings

 Iraque is these seven cities divide on whether a democracy, an Islamic state or a mix of the two is best for Iraq's filline. But regardless of their preferences for a political system, large majorities emphasize the importance of tree and fair elections, the rule of law, the right to criticize the government and inclusiveness in nord co. The main difference between those who support a democracy and types who support any is a rule state is their views on the appropriate role of religion in politics.

1. 11.11

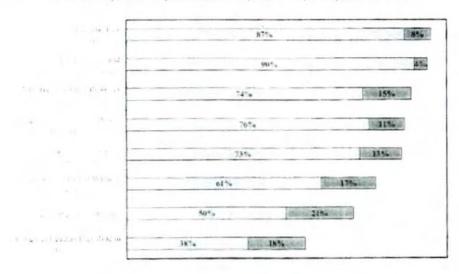
 Instantial experience has subled the image of political parties, especially outside of Northern leag where no more than onethird express confidence in parties. In addition, when asked to volunteer the name of a cader they trust most, two-thirds do not slame and one.

 In the new political environment, emerging leaders are still relatively inknown Majorities have not heard enough to evaluate most members of the Governing Content, and religious leaders have better name recognition and ratings. But Iraqis place greater value on expertise and experience in staffing their government than they do in sectarian of ethnic interests.

This separation is a manufactor of the second standard and an analysis flaghdad balandar. Ramada Balandar, Sanada Sanada Sanada Balandar, Sanada Sanada Sanada Sanada Balandar, Sanada Sanad

Strong Consensus on Value of Free Elections and Fair Representation

In all science, escaped of the Office of Research pole large majorities support what are generally considered to me denote the cases. Note in teactions, this carvor somewhat important that people vote in the tait electron (95%) that people indee by the law and eminands are purpleded with that people vote in the tait people with the people with the people with that people with that people with the people with



Engure 1. Insportance of Selected Political Values in frage Society, J. Sydnoved Responses for Baghilan, Ramadi, Falluja, Basran, Najaf, Suleymanna, and Erbil

The the All the addition of the owner and

Some Groups More Welcomed Than Others

A smaller majority (56% overall) fivor a role for rengious leaders in politics and these attrudes vary widely by region [Figure – ibove and Appendix, E.g. in [1]. Disapproval is highest among residents of the northern effect (4). Suleymania, 20% (19%1), while approval is highest in Najar (18%4) – by a similar pattern, residents of Najal are far more likely than others to support the inclusion of Iraqi cleries (95% over 75%) overally and formerly exiled religious leaders (87% over 55% overally and formerly exiled religious leaders (87% over 55% overally and formerly exiled religious leaders (87% over 55% overally and formerly exiled religious leaders (87% over 55% overally and formerly exiled religious leaders (87% over 55% overally and formerly exiled religious leaders (87% over 55% overally and formerly exiled religious leaders (87% overally exil

There is some hestance among haps to include other groups in a government. Overall, no more than a third approve of including formerly exiled politicians (36%) and Christian leaders (32%), military leaders (24%) and descendents of the royal families (20%). There is noted approval for including formerly exiled elemes (52%) women (60%) and masmesspeople (42%) (Figure 2, next page).

Residence in Survivacioninateir randiale and Ramado struct out in their support for including infiltary leaders and their opposition to formerly exceep politicians and formerly excled cleries. Residents of Najat are far more seen than others to support a role for women in politics. Appendix former []

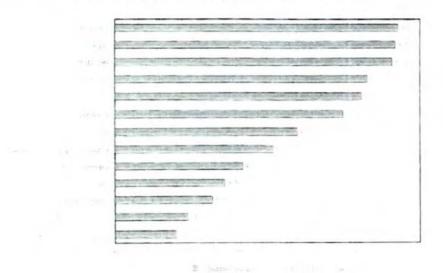


Figure 1: Support for the Indiason of Various Groups in Estars Iraqi Lovernment, Combined Responses for Baghdad, Ramodi, Fallujah, Bastah, Najar Sulevinania, and Erbit

and the state with pro-

Wide Ranging Preferences for Future Political System

While there is widespread endorsement for the values of inclusiveness, rule of law and accountability, there is no public consenses on what type of political framework is best for Iraq. The public divides among twose who support a democracy based on human rights, those who support an Islamic state based on Sharia law, and those who support a mix [Figure 3, hext page]. Preferences tend to differ program (a)

- · In From and Surevina (a. 1.1.) o two-thirds prefer democracy
- · Di Basta, a plura dy pre ers democracy.
- · In Bagadad, the public is evening divided
- · A plana ity of Falluphia if about had in Ramaci show support for an Islamic state
- In Neurit there is overwise using support for an learner state.

the transmission of the stand stan

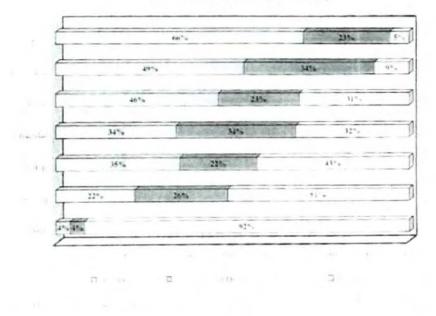


Figure + Preferred Publical System for Iraq

Appropriate Role for Religion Differentiates Preferences

Data analysis shows that what different ates fragis who support a democratic state from those tryoning at 1810µ a state is what as they support a fore for engines leaders in government. As I able 1 on the following page shows just 35 percent of these trades who prefer a democratic state endorse a fore for religious leaders in politics compared to 75 percent among those who support an Islami, state 7 However, those who favor as islamic state are no less supportive of democratic values than those who prefer a democracy. This some pattern holds across all seven entry of entry not shown]

Laken together, the data suggest thin Imagicitizens have different steas of what democratic and Islamic pointed, systems mean on a functional level. They also show that support for the involvement of religious figures at government does not ideosarily preclude support for leadership accommodity and responsiveness to the basis of the upper florent mechanisms as elections and free speech.

To see supporting an insert state at the second conceptibility of 2000 collectives as Sharver's Solit of the Second conceptibility of the ward transmission of Solit of the second conceptibility of the second conceptibil

	Those who profer	c/	
$\{w_i\} \sim p(p_{i+1}) (p_{i+2}) + p_{i+2} (p_{i+1}) (p_{i+1})$	A Democracy	A Mix of Democracy and Islam	An Islamic State
Religious Leaders Involved in Politica-	35%	58%	77%
Free and Fair Elections	98	95	45
Law and Order	94	0.3	44
Criticize Government	86	50	87
Nationalities Share Power	42	20	×*
Major Renearas Sects Share Powe	NT	59	33

Table 1. Support for Political System by Support for Various Political Values*

* Percentages reflect mose viewing the political vales as "important" of "very important

Parties Distrusted as Legacy of Past

The new Irights dership will have to overcome diadam of political parties and politicians. About has the triat will end Suleymania ball has more than a three elsewhere express confidence in the political particle in that today, no represent people like me²⁰, Appendix, Figure 3]. In addition, when asked which leader in the treatment they trust most two-three (64% a could not volunteer a single leader, and no one single reader was named by more that 12 percent (Appendix, Table 3).

Office of Research in-ocpti interviews underscore the post-image of politicians among average braqis, who tend to see them as self-serving. If they that they call the home and breakon and after that they and the Saddam's a 49-year old male from Kirkuk comments. A 30-year-old male from Bughdae has similar teas. If see that there in the many parties and their built they right as signified to prophetics, by the ath parts.

Iragis Want Leaders with Expertise and Compassion, Sectarian Affiliation Less Important

The perceived mobility of political parties to represent ordinary lragis is a major failing, since name in ten fragis say that it is important for their leaders to "represent people like me" [Figure 4, next page]. While a large majority also says that qualifications and experience are important, the public places relatively lower value on cationality and sectarian interests.

For the most pint, average fragis scent careful not to draw attention to the Shia-Sunni power straggle that is often described in international media. Large majorities in every enjy endorse the representation of major religious groups in government.] Vopendix, Figure 6.] But perhaps as a signal that these tensions between Sainti and Shia lie under the surface many fragis are unconfortable identifying themselves as Sunai or Shia, preferring to describe themselves as "just Muslim" [Table 2, next page].

Across the effective remote that a third space is transmoon a chain over represents to seet "I three o note carried on a structure across the scalar residence of transmootive scalar day with a neglect retrentage value and in Surgermany trads to Scratches a desire to expression to be influence of friends conducts such as transmootive scalar and in Surgermany 15% is probably a desire to express the Kardish identity on automously [See Appendix regares 4 and 4].

5

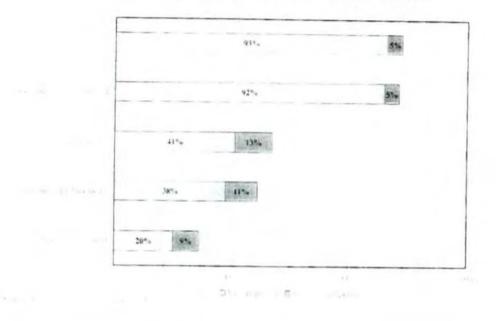
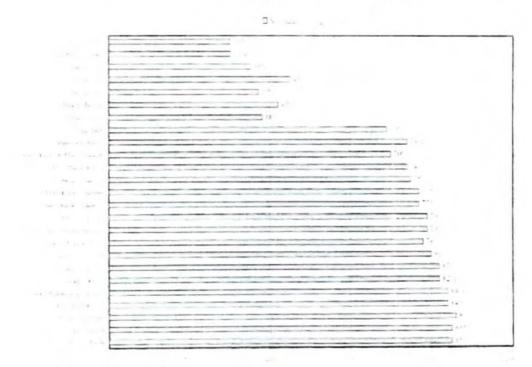


Figure 4: Important Lendership Characteristics.) ounbried Responses for Bighdad, Ramadi, Fallujah, Bavrah, Najat, Suleymania, and Erbil

	Shia	Sunni	Just Muslim
Baghsan	37	5.,	n.21,
Hasta	5		44
Naut			
Fallique	-		1
Ramada			×17
Sideymana		41	· · ·
Erbd	-		

New Leadership Not Yet Known to Public

In addition to suspicions of political parties and politicians, the transitional hattire of the current lingi leadership and the overall political environment contributes to a general lack of awareness of emerging leaders. Between 69 and 85 percent in the Office of Research survey have not heard enough to votee an opinion on 15 of 25 Governing Council members [Figure 5, next page, interviews collected before death of Council member, Akila a -Hashimi]



Legare 5. Awareness of Coursing Council Members.

to 4 C as 17 avenue 1 March 1 14

Results of insdepth interviews loade on fragis' untaminarity with new politicians, addiough some people interviewed say that over time parties may be able to gain public trast. In Karbala, a male age 21 asks — Wine are three – Where dul their come from – Wischnew nothing about their past. Nother coung time of 20 m Karka's observes – "I don't even anothing about their parties because on were about to even where a bout any other parties except for the Karah parts – I thank are needed by et time to get were to many parties."

At present, among conneil members, Si a religious leaders who have returned from abroad tend to have better name recognition and favorability ratings than others. Just over half in the Office of Research survey give Abdin. Area al-Hakim (58%), Suvyed Muhammed Bahr al-t loum (57%), and Ireahim Jaran (54%) a suvorable rating [Figure 9, next page]. The takings of these timee figures, however, vary greatly by region, and are stronger in Natat and Basrah, moderate in Baghdad, hrow and Suleymania, and weaker in the Sule sdoftmated areas (1) Ramae, and Fallujah.

In-depth interviews wow that religious lightes are appreciated in communities to being lower before prophy and this booking abor prophy oncerts. These interviews also attribute the appeal

of the religious strates to their dissident status under Sadidam. Two men in their fluctures from Basek comments. This is used to executed group stating the expression. "The former regime schematic ragional religious score makes them populate now.



Figure to Popularity of Governing Council Members

Governing Council Considered a Positive Step, but its Independence is Questioned

While the individual members have yet to make themselves known. Office of Research in-depthinterviews show that many consider the establishment of the Iraqi Governing Council "the Leginning of a profiley name of a groat typ forward, and call for these inconstances. In addition, a Gollop survey in Bag odae (Vagust 18-September 4) finds that six in ten residents of the capital have a trivorable opinion of the Council (th²⁰) is 13 metavorable, 21° a don't know). But three-spartices time, the policies of the Coverning Council are "mostly determined by the could on " we authorities" oversite of the Coverning Council are "mostly determined by the

Insdepth interviews conducted in Sanara were unusually negative toward the Governing Council, several parts questioned its independence. A 46 year-old Sina male states. The CPA brought how scatters and the bragi people did nor anove them. A female resident of Samata, age 25 (Submi) has the same complaint. The second symptotic distribution is the more second result of a Another makes age 25 (Submi) sums up = 1), which have bands with the Americany is not one of the

Many indepth unstreases also force on the ethnic are realized procession of the connect for the most part. It is a section of the transferip of the connect is that if X Summanae, age 51, from bagindading cost his view. The representation of are the connect or and is reased. Even at the South are real commentation of the Winders participant in Kirkus is satisfied that the Kords chark is droing concerned to connect or a feature participant in Kirkus is satisfied that the Kords chark is droing concerned to connect or a feature participant in Kirkus is satisfied that the Kords chark is droing concerned to connect or a feature of the souther complains that there is only one representative for the charge on and we are a greation of the objection of Summand, age 29, also from Kirkus has a my pletter closed important through from the distribution of Summand Shar more Sum than Summa that the basist important through from the scanet generalment and it will not be first, the fact one

Prepared by Dina Stricits and Jod. Nacing evil Issuen by The Office of Research, (18) Department of State (202-203-7932)

9

METHODOLOGY

Office of Research

Survey:

Face-to-face interviews were conducted among 1,444 Iraq, adults residing in the cities of Baghdad. Najat, Basrah, Ramadi Tallujah, Frbil and Suleymania – Interviews were carried out between Xugust 20 and September 5 – The overall response rate was 89 percent, ranging from 93% in Baghdad to 100% in Suleymania and Erbil, Eleven percent of those selected refused to participate in the study.

A multi-stage probability-based sample was drawn, utilizing residential listings from Iraq's 1997 Population and Housing Census - Census sub-districts were utilized as primary sampling units (PSUs), with 80 PSUs being selected using probability-proportional-to-size procedures. Due to the size of Baghdad, the city was stratified by neighborhood to ensure that all city areas were represented in the sample - Interviewers were given all address details for households at four sampling points within each PSU. Five interviews were conducted at each sampling point. Within each selected household, one respondent was randomly selected using the last birthday method.

The margin of error, assuming a 95% contidence level and the clustering effects of a multi-stage design, is approximately $\sim 3.4\%$ for the overall sample. The margin of error varies across the samples of the individual entries as tollows.

	City	Sample Size	Margin of Error	
	Bagndad	050	4.90.	
1	Basrah	235	- 8.5%	
	Salat	1.93	- 8.5°. - 9.7°.	
	Ramadi	87	= 13.7%	
1	Fallujah	-9	- 1 - 70	
	Erbul	:00	- 13.7%	
	Suley mania	1002	13.7%	
	Lotal	1444	3.4%	

In-depth Interviews:

Approximately 260 in-depth interviews were carried out in the cities of Baghdad, Basta, Najaf, Karbala, Kirkuk and Samara from roughly August 25 to September 20. Questions asked respondents about their attitudes toward Iraq's image, CPA performance, the Governing Council, and Iraq's future political system. Respondents comprised a mix of men and women from various ages and with differing educational and religious backgrounds.

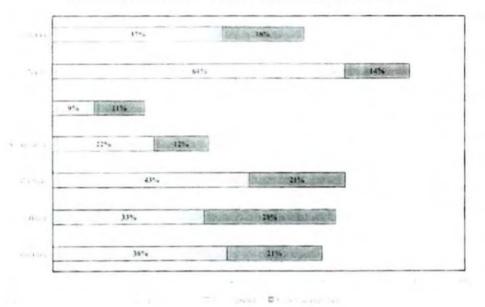
Gallup

Face-to-face interviews were conducted among 1.178 adults who resided in urban areas within the governorate of Baghdad. Interviews were carried out between August 28 and September 4. The response rate was 97 percent. 8 percent of those selected refused to participate in the study.

A probability-based sample was drawn utilizing 1997 census data. Census districts were utilized as primary sampling units (PSUs) - X total of 122 PSUs were chosen using probability-proportional-to-size methods. About 10 interviews, one per household, were conducted at each location. Interviewers were given all relevant address details for each PSU. Within each selected household, respondents were selected using the Kish method.

For the results based on this sample, one can say with 95° , confidence that the margin of error is approximately $= 2.7^{\circ}$ a





Appendix Figure 1. Importance of Religious Leaders Playing Large Role in Pontics

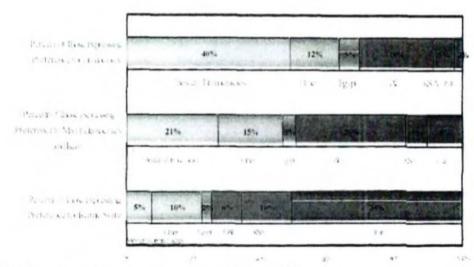
Appendix	able 1. Regional Variations in Support for the Inclusion of	
	arious Groups in Future Iraqi Government (**)	

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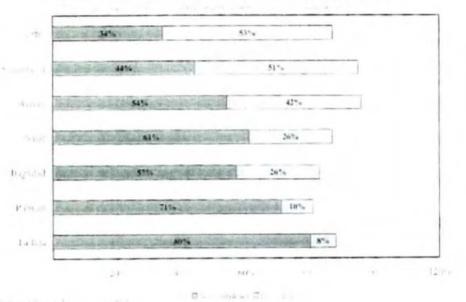
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Appendix Figure 2. Preference for Political System by Country Model



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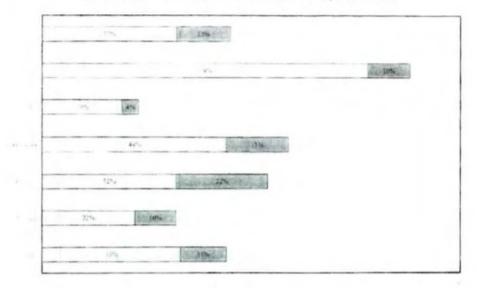


Appendix Figure 3: Confidence in Political Parties to Represent the Views of Iraqui-

Appendix Table 3.1 cader Trusted Most Percentage

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Saddam Hussin		
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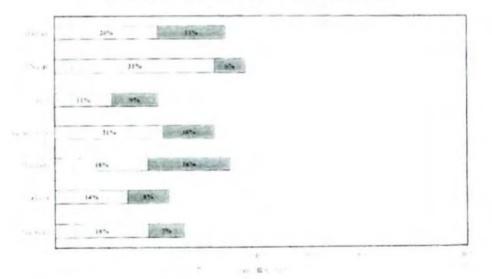
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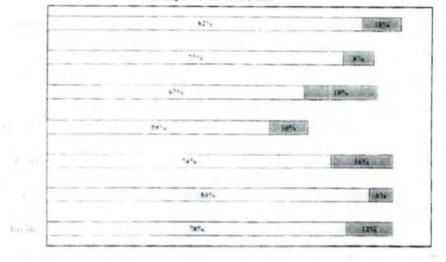
Appendix Figure 4. Importance of Nationality as Leadership Characteristic

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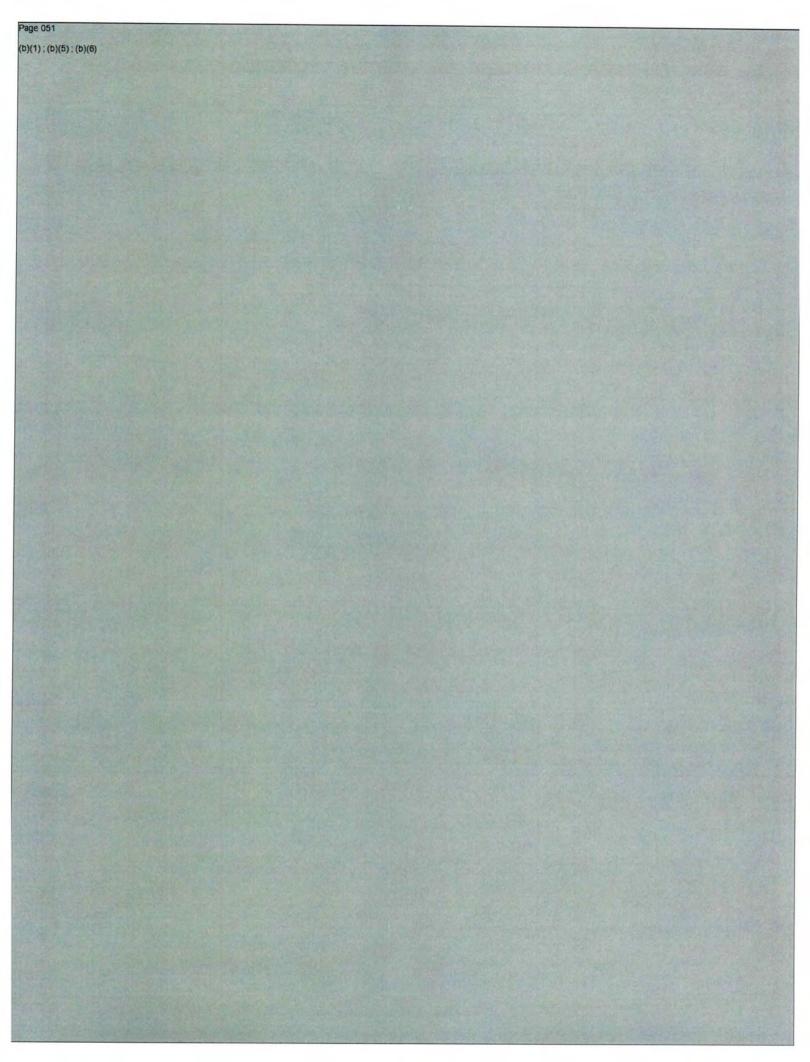


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Appendix Eigure 6. Importance of Major Religious Groups Sharing Power in Covernment

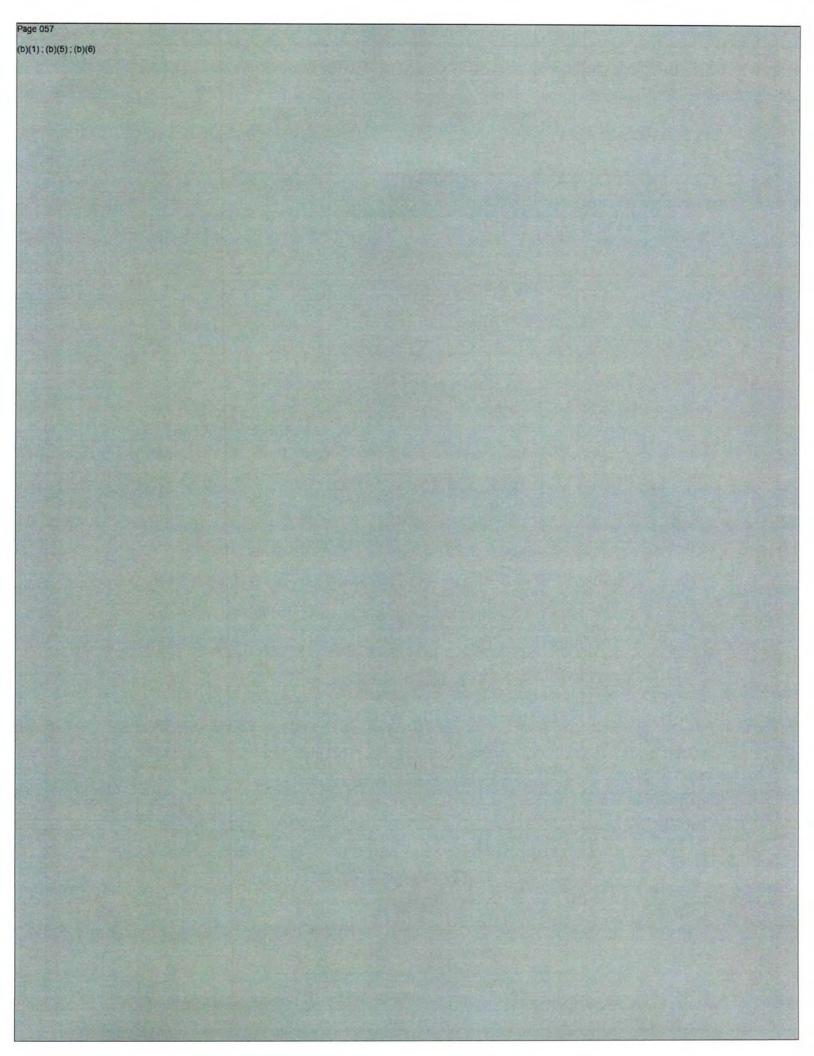
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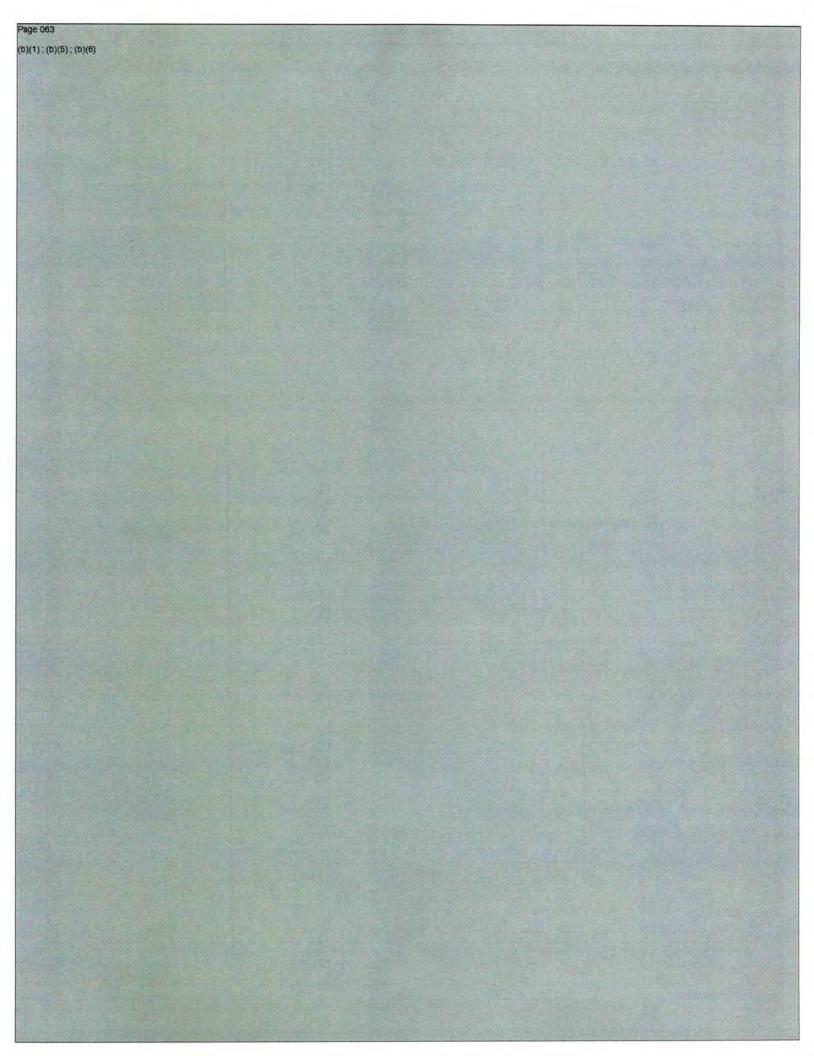






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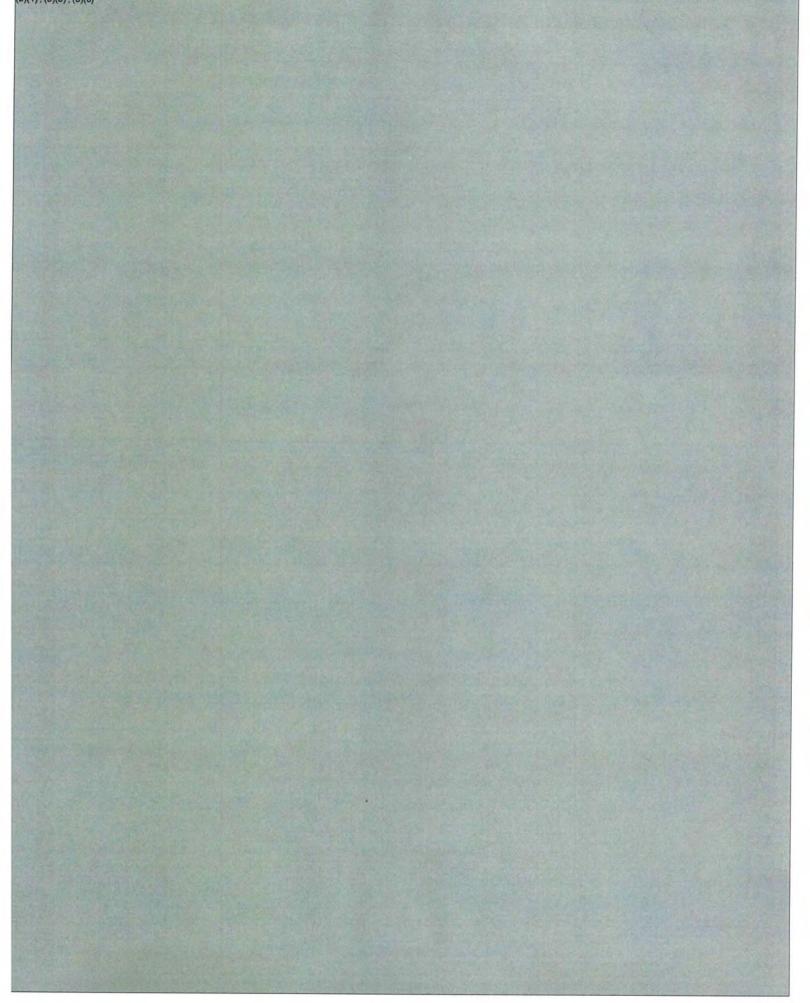








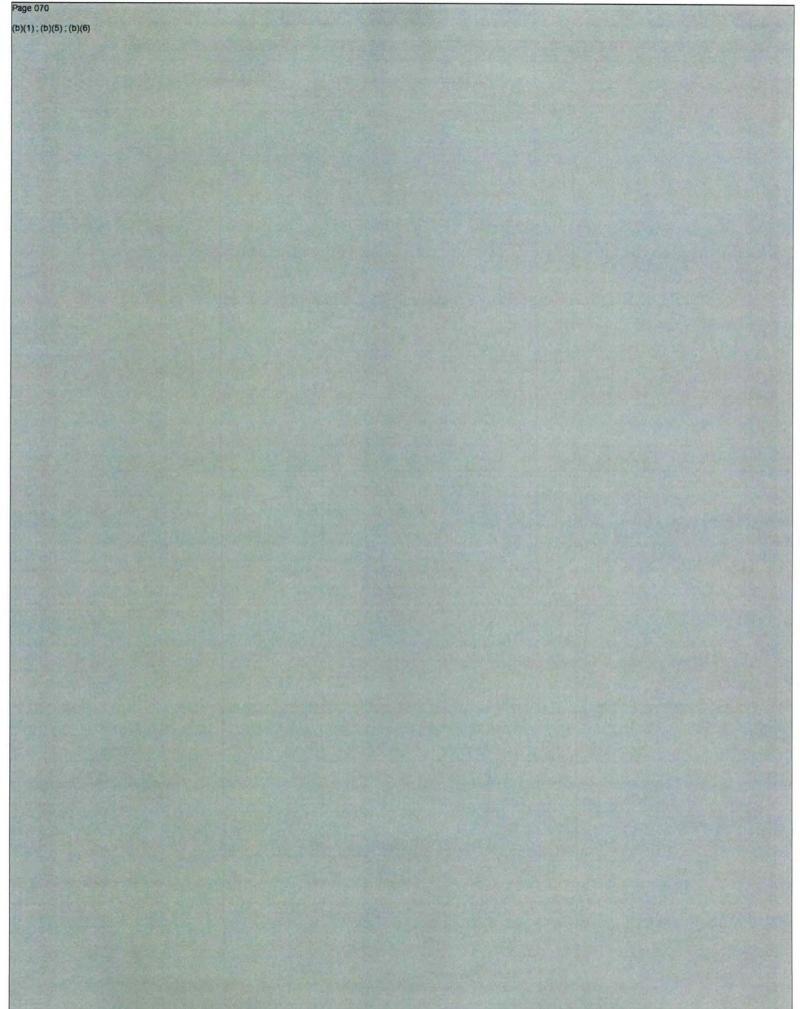




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October 29, 2003

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FaxFor LTG Craddock, Please Pass to Sec

L.I. GENERAL JAMES B. VAUGHT GUS ARMY RETIRED)



Dest Secretary Runsfeld,

The enemy foreign and deniestic read your memo. They are turning up the heat to try to prove that the cealition, including friendly lizgis, is losing the security and stability battle. Tonly know what the media and friends tell me. Thave not been to Bagdad since the war. Establishing security and stability in Iraq and elsewhere may not be a "long hard Slog" if things are done right. Right now we must slop shead. We have all the right tools. The challenge is to get our hoops in the right places under determined qualified combat experienced leaders who have accumulated some wisdom. Not managers who are trying to be politically entreet. Much of what we are trying to do in heap can be compared to a small boy standing in a backet while trying to pick himself up with the handle.

Some thoughts from an old Soldier Veteran of three wars and other expeditions fellows:

1. Recognize the fact that the terecrist have caused great losses other than 911-Add up the cost. Billions in the Airbare Industry, billions to build security systems droughout the world. Diversion of large numbers of talented people into trying to decide where the energy will strike next. Fact-no major damage since 911-Why? every how organized terrorist capability and an alert public.

2 Ask President Bush to emphasize that the US must mobilize to win this war. We can't win a war while ment of our efficient follow the good life. The DOD is carrying more that us share of the load. Why is Boing taking so long to build more CH-47? Why is I tockheed taking so long to build more 'AC-130 Gauships-Bushtess as usual at home but not in Iraq.

3. Keep Rules of Engagement to none or absolute minimum. Just follow the Geneva Convection Rules. Commanders knew how to fight and use common sense. They do not read a let of rules their soldiers must recall and follow before they respond to a surprise strack. Only those who have been in several fights should make the rules. Fut the rule maker in the contest and they will understand or die

4 National Intelligence: Having been the bet effective and the victum of our reducted system since 1945, it is clear that there have been and sufficient gaps in the system. Concert law and traditions since the early sixties has enabled

Page 1

and surfamed this the course grad lent which is that the Director of the Central hastlingence Agency (CIA) is also the Director of Central Intelligence (DCI). Hence, we have the "Fex"-DCI guarding the ben house CIA -A'I national intel agencies are supposed to pass their products to the president that the DCI. When there are multiple conflicting estimates about the same issue the DCI is supposed to referive the contentions and pass one agreed report to the President and other sutherized clients. Over time the CIA has been and still is the favored child. Accordingly, other members of the intel community believe their reports are wasted hence leaks and wasted talent.

Errenningendation: Select and appoint arother person (former Cabinet Officer, Actuartador, Chairman of the JCS) As DCI, Give him tasking shahty, over CIA. DIA and all others coylaced in intelligence. This structure will help cure the problem and preciside another 911

5 Stop worrying about political correctness. Do profiling: Why? It is much less expensive, takes tewer a sources and will get the job done. It was Saudis, who attacked the US. Why did TSA agents make me take off my shoes when they knew I was a tethed U.S. General officer? (Several TSA agents, former soldiers applicated and said we knew this is stupid, but, these are the rules) Observation: Was this some note of Screetary Penata's politically correct stupidity?

 Get all Conton appointees. Senior civilians and relactant General officers out of the policy and decision chain throughout the Government.

⁵ Open Bagdad international Airpert to commercial flights. Invite middle Eastern Countries to send their flights in first. Do some security escort planning (How six or more anneal Helicopters and an AC-130 gunship on patrol when commercial planes active and depart) Remember President Bush respond. Reagen National when all the safe siders said don't do it.

S. Put more simplifieds on capturing Bin 1500% and Saddau. While facts armies have noon largely neurobled they are still a psychological threat symbol. Their capture by Muslims would be a big boost for all.

9. Stop playing two fated games with Saudi Arabia. Pakistan and Syrra. All this care supporting both tides to some extent. Give them a choice, join and support the war against tenetism, no holding back, or we will neutralize them. Send a Special Presidential lenvoy (High Forking military officer or Hard-Line an bassidor to pass the message.)

 Recognize and tell the world that lize is the worlds largest uninventoried around dump. Hence, it is easy for all enemies to obtain explosives to use in

Page 2

thaking a variety of berels. ILD, demolitions and tockets. Teil the world where Suddam pot them, (Scarce, Germany, Russia and etc.) Ask the Iraqis to report ord turn in all kinds of caplosives. Pay rewards and get joint or only Iraqi officials to praise these who help. Set-up Bess-line-Hetline so fraqut's can call in the subout security concerns and wrong doing.

t

11. Moves the maximum number of Americans out of downtown Bagdad. Expand for Bagdad Amport base to a facility much like Long Bihn was in Vietnam. Everything we did in Vietnam was not wrong. We just did not have a winning strategy.

12. Step the "Fritter's Mentality Folding walls, etc. Go on the offensive Tyronize the terrorist Follow the principles of war with a new ong<u>technology</u> added. Please terring but defense and bunker building are not principles of war or a just of a withing strategy. I at 2000 years only those who followed the principals have wern. We failed to follow them in Vietnam until Gen. Abrams got to charge. By then it was too late.

13 Establish random pround the clock theck points in highly contested area of his factor was very effective in northern freland and Germany after WWH.)

14 Found a Counter-Terrorist cell in Washington. Bring in persons of all ages and backgrounds. Use the wisdom and the knowledge they bring. Remember, an old warnor costingast won the World Series.

15. Do a better job of hairing US Soldiers and hogis on how to cope with the content enemy. Bring in additional competent police officers from the US-Ireland and elsewhere to help. Hite more former hogi Soldiers and keep forming and using joint patrols.

16. Get \$5% of all Stryler's owned by the Army to Iraq and form joint constabulary patiols. Tarks and other nacked vehicles are not cost effective patrol vehicles.

11. Put a fixed wing STOL ancraft in the field to provide forward area logistic support for Army and Marine forces (A Modern Version of the Caribbou used by it clat Air Cav until they were transferred to the Air Force and left the forward area in the fall of 1567). We then had to use CH-47's, a more costly system, to do the job. If the Air Force doesn't want to fly Army logistic mission then provide planes to the Army and it will do the job (Fixed wing per-ton mile cost are much less than Helicopter (c.st.).

68 Get more surplus used the flight. Canvas the country. These are plenty of

Page J

retrard and other profession snippers who can help. Snipers are very effective assault tensories. Remember Shagari in Megadirlar.

- 19 Follow the fear 'F's' in conducting consider teachist operation -
 - 3. Find the enemy
 - h. Fix them so round isolate use and, cie
 - Fight them by developing a plan to neutralize them with a dynamic attack
 - 6. Furish them off, search the area, k l, or capture all enounly element armed and others. Forum area to local authority and depart. Optimally, use good-could and arms team.

20 Creation of a Unit's d Coroniand Center and Ressources and Situation Awateness Center in the Penjagon is a great idea. Should have been done 20 years ago after 1 conducted the han Rescie Attempt. If the 911 damage to the Penjagon was corrected in one year why must the new Command Center take 2 years?

21. Get more return out of Army Helicopters. Most of the Army Aviation fleet thes less than 15 pours per month. Reduce the inventory and fly operations and training mission with Helicopters that fly up to 20 hours per day. Helicopters that e and stay operational when flown daily. Left on the ramp and flown 15 hours per month is stupid. Could an equipment tental company survive with billionia invested in realignment used less than 15 hours per month? Yes, we need contangency back-up that not the way we don't new. I am the "Godfather" of the 160° Avn. Regt the "Night Stalkers" where man "first in Army" Aviation feats have been achieved ence the unit was activated in May 1980. The 160° knows how to get the most out of Helicopters. Our Army needs 5 pillots per seat for each Operational Aircraft (One in naised reserves, one in schools and three in the ymit that they the aircraft). Presently, the Army has less than two pillots per seat.

22. Get may 4 of Active Anny Troops out of Korea soonest. Replace them with the National Guard and that, withdraw the Guard after South Korea says it can control of its own defense and with with precision, weapons and other modern arms.

23 Enable selectice Alines in learn how to use precision weapons. South Korea's An Force can become proficient and with our intel and target planning system they can knock our Neith Korea's connected and control and wir

14. Activate four Ranger Battahons, one for each Corps. This will create a Special Operations and Special Forces recruiting, support, and training base for inture leaders. Get the spaces out of the Korean draw down.

03/029-11

October 27, 2003

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TO:	Gen. John Abizaid
	Jerry Bremer
CC:	Gen. Dick Myers

Paul Wolfowitz Doug Feith

FROM: Donald Rumsfeld

SUBJECT: Ramadan

Attached is a paper of interest on Ramadan.

Thanks.

Attach. 10/10/03 E-mail on Ramadan in Iraq

DHR-dh 102703-2

Please respond by _____

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Subject: for dr s: ramadan in iraq/public info campaign for iraq-my trip observations

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SUBJECT: Ramadan in Iraq

Ramadan is one of the most holy of Muslim holidays, focusing on sacrifice and prayer. This sacrifice is manifested in almost daily visit to the Mosque and an increase in providing for their "poorer brothren." Damaden this year begins on 20/27 October and ends u/a 24/20 November.

Ramadan is a period of increased religious observances, fasting and celebrations. The fasting for most ditizens (above 5 years old, excluding the infirmed and very elderly) begin at daybreak and end at darkiet(not even water or les are allowed. The fasting is followed by night-long dining celebrations with the last meal just before dawn. People will be out in the strease going to pray, to sat, to visit friends, to shop, etc. Therefore, curfers will be problematic.

In Iraq it will be the first time the various religious communities will be able to

observe this religious occasion openly without the constraints imposed by Saddam's regime

RECOMMENDATION.

This also will be the first experience the majority of US/Coalition military on the ground in Iraq have with Ramadan, it is recommended that a bookiet or factsheet on the history of Ramadan, its customs, expected changes in behavior of the distance and instructions for the exiders on how to react to (or participate in) various situations be prepared and distributed to all military personnel and contractor personnel in Iraq.

We would expect Remaden to be celebrated somewhat differently this year in Iraq, especially in the Doubt where in the past these celebrations were controlled by Saddam. This makes Coalition respect for and understanding of the importance and holiness of this first Remadan for free tracis essential.

Because the fasting/celebrating cycle continues each day for 30 days, the population can become initiable during the day, and likely to be less disciplined at night. Thus, creating the potential for increased run-ins with coalition military. There will be less traffic and movement during the day and because celebrations are held with extended family and friends and run throughout the night, curfew violations will be more numerous. Military and centrative should expect increased terdiness or absances from their local employees.

It will be important for all coalition military to understand insee customs and for the Command to determine new procedures/rules (or reinforce current procedures/regulations) for the military and the public. For example, it is considered extremely impolite and disrespectful to eat, drink or smoke in public during the day light hours of the fast.

CPA and the Command should know that the Government of Iraq under Saddam provided Itar dinnera/celebrations for the poor. It is important that food distribution take into account the traditions and timing of this holiday.

In addition to written materials for the military and contract employees, Public Service Announcements over available television and radio outlets, as well as printed media, outlining for the public "the regulations" for this time period will be important in preventing misunderstandings and possible trapedies. We recommend that these PSAs be done by members of the Governing Council or senior trapi law enforcement officials.

Where appropriate, it is recommended that coalition military work with local lesderahip officials so that coalition military can participate with the townspeople in these important holiday celebrations. The coalition military units may also wish to host some celebration dinners with the townspeople. However, the increased celebrations and gatherings will offer increased opportunities for terrorist activities.

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PUBLIC INFORMATION CAMPAIGN FOR IRAG Observations from the Iraql Public at Large

The following is a compliation of comments and insights shared by a cross section of trad people — men and women, professionals, academics, current and former officials, and ordinary critizens — from various levels of Iraq's socio-economic sphere collected during my visit to Baghdad July 5-11.

This first section contains the strongest and most offen repeated perspectives and ideas presented by my contacts. The iraql people are

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extremely confused and poorly informed about what is going on. They are not interested in listening to music, sports news or history. Our public relations campaign must be pro-active and truthiul. It must target all segments of the iraqi population, including Shila, Sunni, Kurd, victime, criminals, Ba'sthist, normal people, and religious leaders. The bettefield has shifted to winning the hearts and minds of the iraqi people and exposing the brainwashing and abooties Saddam's regime inflicted during his years of rule.

Current sources of accurate information are limited and slow. Many rumors and much disinformation are floating around Baghdad and throughout Irag. It is critical to provide accurate and up-to-date information about the situation in Irag and plans for the future. This can easily be rectified by facilitating a public information campaign via radio, television, newspapers, and most importantly filers, a common form of communications incountry. Because of the electricity situation, all three forms of media are sesential to spread this information.

The trad people are extremely eager to hear official information instead of music or miscellaneous talk.

1) The people are eager to hear about the crimes of Saddam and his henchmen. Reading and showing official documents, including security documents, depicting these crimes would provide concrete evidence for the people of Iraq that crimes were committed and would go a long way to convince them of the criminal behavior of the past regime.

It is critical to provide the irragi people with information about the planning, operations, and updates on the progress of the OCPA, reconstruction, political process, and situation reports in the various sectors.

3). It is important to provide concrete information about the goals of the OCPA, not just to liberate the iragi people and develop a democracy.

4) Provide information about salary levels to reassure people of the future, to give people hope that they can one day live in a house that can be paid through a monigage, will have an acceptable jobs with acceptable sataries and the ability to provide for their families.

5) Show the people what will be done in lead for the future. Using Eastern Europe as an example, explain how those people have advanced from almost nothing.

6) Give all tradi people hope. Tell Saddam's old colleagues they will live batter and will be treated fairly if they stop fighting a losing bable

7) Show the trad people how northern Iraq has progressed in the recent past, the freedoms they enjoy, the higher standard of IVing, their sustainable political process, their level of organization and lack of chaos. The people in the rest of Iraq, uneware of the progress in the North, should be shown progress is possible, that their lives can and will get better.

8) It is estramely important to tell and show the Iraqi panple what Saddam did to whole families, how he telled them, and why. Once again, the fragi people only hear rumors and know a few personal stories; thus it is important to show the full magnitude of Saddam's strocities.

9) Explain Saddam's bad intentions, plots, and why and how he made the Iraq! people suffer in order to make them believe the UN embargo was the main cause for their suffering. Show that it was not the fault of the international community or the embargo, but Saddam who was to blame.

10) Weapons of mass destruction were owned and used by Saddam, a proven fact. So if you don't find them now, does that change anything or make Saddam a good man?

Indicament of Sacidam as Criminal

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It is critical for the United Nations to indict Saddam as a world criminal. This will provide the nall in the coffin and eliminate any notion in the minds of the Iraqi people that Saddem will regain power. If the Iraqi people see that the entire world now rejects Saddam, they will never allow him to come back to power. The Arab and Muslim states must declare publicity what they have said privately throughout all these years – that Saddam is a criminal. He must be defamed publicity by the world community which should not be defined to exist once the evidence is prominently. revealed. The UN should say he is a criminal, not the United States, and the OCPA most put all its effort to get such a resolution and it must be simple and clear.

The following are potential results of such an indictment:

1. Saddam will have no chance of thinking he might come back.

2. Seddem's men who are causing the current problems will realize Saddam is linished, give up and seek a new leader (the OCPA and new lradi government council) to follow. 3. The rest of the Iraqis will get over their fears that he might come back.

Amorica's Intentions

Why did America come to imag? Most legi people do not know for ocrtain, but they do not believe that the U.D. came only to free freq from Saddam. They are told by ell the Arab television channels and Saddam's men that the U.S. came to steal the oil and serve larael.

The US must continue to tell them that iraqi ali will be sold by iraqie to any buyer who will pay the world price. All Saddam's oil clients were receiving all for free or at severely reduced prices. Saddam was bribing them with all togo sgainst the U.S. The lead people must be reassured and shown that the money gained from the sale of iraqi ali will stay in ireq and used for the betterment of iraq.

Regarding Israel's safety, the U.S. wants to end the Middle East conflict with the help of the parties to the conflict and others in the region. The people of the Middle East should be pleased and hopeful in the future once the iraq conflict is over. We should try, with the help of all Arabs and the lensels, to make the Middle East an area where the people spand their weath on the advancement of their countries instead of buying arms and building armies.

Saddam and men like him have spent trillions of dollars in the pretext of fighting israal, but in fact it was only to keep themselves in power not to make their people happy and healthy. When this problem is over, the peoples of the Middle East will be much better off. The Palestinians are working to this end and the future will show that this is the only sound path.

We want to ensure that no young men of countries ruled by military and para-military governments will seek solutions by following terrorists such as Osama Bin Laden. We want the Middle East to be a part of the world, enjoying edvances in agriculture, health, technology and learning in

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cooperation.

Order and Salety in Iraq

The old police force consisted of corrupt and contented people who were serving their master because of the huge gains they realized from receiving bribes. Now this force will be more than willing to serve the new order provided they get the money they were making or more. We cannot have policemen taking bribes so they should be highly paid in order to stem this behavior and ensure they cooperate fully with the orders of the new government. They should do their job with the understanding that if they conduct themselves inappropriately or against the rules, they will lose their jobs. Former police chiefs should serve in the earns areas where they five so they are better relate to the people. They know who the bad guys are and will knee their areas safe and orderly SO LONG AS they are paid ample setaries. During Saddam's time, policemen had a salery of \$3-4 per month, but they made more than \$100 per month from bribes. So unless the salenes are the equivalent of what the policemen previously made, including bribes, they will not be dedicated.

Members of the trace police force will stand in line to serve and follow orders, allowing the OCPA to keep the soldiers in other more critical areas or out of herm's way. Saddam's men are looking for easy largets, don't give them a chance. Give the dirty job to the lead police and support them with proper supervision, training, salaries, and helicopter surveillance. In emergencies.

The Ba'athist Party

Party members are divided into multiple groups:

1 One percent (1%) are true believers;

2. Thirty (30%) became party men because they wanted to make a better life for themselves and were willing to do anything to advance themselves in the party. These were the bad guys who wrote reports on their friends and neighbors, who followed people, who existed in different militias, and were Saddam's eyes in every comer of the country. They were ready to do anything to please Saddam.

3. The rest of the Be'athiat are people who became members to be sale from the bad guys and live in peace. Teachers had to be Be'athiat, army officers had to become members, etc. What should be done with these people? There should be few problems with this third category. If they are paid well, respected and allowed to explain why they became Ba'athist, they will support the new Iraqi government. It is not hard to find this group of people as they will readily tell you they were Ba'athists, but no one will soccue them of doing bad things and they will be ready to sign such a statement.

What to do with the bad goys? It is unfortunate that many of these people are highly efficient and protessional, and the country needs their services. They should be separated from the criminals who should have no part in public service and these who show promise in becoming part of its new iraq and public service. Highly intelligent and well informed people should determine the separation between these types of Ba'sthists. Those with promise should be given an opportunity.

Electricity and Water

This should be considered one of the highest priorities of the OCPA. Saddam is gaining sympathy because the people are suffering the most from the lack of water and electricity. His men are tailing lies that the Americans are punishing the tracks because of a tew resisters. The people should be informed of the must via radio, television, newspaper, and airdropped leafiets, including blaming Baddam and his gang... Beddam blamed America for 35 years for every bad thing under the sun, so when his gang destroys a pipeline or electricity line, make it clear that Saddam and his followers are at fault. When a rumor spreads, tell the people it is a lie and let them know the truth, using airdropped leafiets to the utmost.

Pipeline Protection

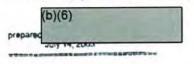
The pipelines that carry iraql oil should be protected by dividing the pipe routes into zones. Each zone should be protected by the tribes who claim these zones as their land. Those who cooperate should be rewarded with respect and olvi support for their areas rainer than with direct cash assistance, and those who do not should be told in a direct manner that they will be held responsible and considered suspect if any damage occurs to the pipeline in their area.

The American Soldiers

They should not be asked to do too much. They are humans and standing in the sun day in and day out will adversely affect their morals and cause them to make poor decisions. Place 80% of them in all-conditioned tate places, give them good food and drink, and rolate them in and out to do the jobs they have to do. Enlist tragis, paid, proper salartes, to stand in the sun and assist to the people. Irregie should stand at the check points with proper supervision and pairol the streets. If the solidiers confinue to ity and do everything, they will get wom out and the irregie will feel less involved in the whole process. The tragis should do these jobs and take responsibility. They will be effective with the people because they can communicate better with them and would be straid to lose jobs. US soldiers strout be tragis have a better cherke of building a new trag. If Seddem and his followers want to harm the Americans, it must be made very difficult.

The River Boat Patrols

One source living on the Tigris river mentioned the American boat patrols passing by several times a day. Because the water level is low, the banks are higher, and the river passes in front of many un-populated and tree-lined areas untriendly to coalition forces. He believes this is a dangerous mission, making US forces virtual sitting ducks. Given the ravenge Saddam's backers are seeking having lost everything, they cannot be trusted. Unlit they are captured or converted, the boat patrols should be stopped or covered by helicopter surveitance to linear the bad guye



----- TAN TAN

October 29, 2003

031030-05

TO: Jerry Bremer Gen. John Abizald
CC: Gen. Dick Myers Gen. Pete Pace Paul Wolfowitz Doug Feith
FROM: Donald Rumsfeld M.
SUBJECT: Tribes in Iraq
Attached is an interesting article.

Thanks.

Attach. Baram, Ainatzia. "Victory in Iraq, One Tribe at a Time," New York Times, October 28, 2003.

DHR:dh

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Please respond by	
reuse responded	

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Victory In Iraq, One Tribe At A Time

New York Times October 28, 2003

Victory In Iraq, One Tribe At A Time

By Amatzia Baram

While we do not yet know who was responsible for the latest series of attacks across Iraq, there is no question that some of the bombings — including, American officials suspect, the missile attack on the hotel where Deputy Defense Secretary Paul Wolfowitz was staying — were the work of forces loyal to Saddam Hussein. That these terrorists, mostly Sunni Muslims from the so-called Sunni Triangle northwest of Baghdad, retain a stubborn fealty to the former dictator seems to puzzle the coalition leadership. But it should not: their loyalty is rooted in part in centuries-old tribal kinship and religious identity. Only by understanding these ties and then using them to its advantage will the coalition authority reduce the resistance.

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A letter carlier this month signed by Saddam Hussein and addressed to the sheiks of the Arab tribes in the Sunni Triangle insisted that Iraq "has been a poison" to the American soldiers and that "victory is near." It was one more sign that the former dictator understands that the tribal values of Iraq are ripe for exploitation.

But what works for Saddam Hussein can also be made to work against him. The coalition is eminently capable of winning over many tribes. An old saying in Iraq has it that you cannot buy a tribe, but you can certainly hire one.

And the nation's Sunni minority is open to offers. With Saddam Hussein's downfall, Sunnis, who make up only 15 percent of the population, were deprived of their long-standing political hegemony. The Sunnis from the triangle lost their prestigious and well-paying jobs in the armed forces and internal security apparatus. They were humiliated in the conflict and have had their homes and communities searched in its aftermath. Last but not least: they have been largely frozen out of the Governing Council and the senior bureacracy.

The Sunni network was held together by a web of patronage, perks and favors that filtered down from the presidential palace to the tribal sheik to the "tribesman in the field." Of course, retribution played a role, too. Tribes were severely punished for transgressions (like refusing to abide by the whims of Baathist officials or allowing illicit traffic across borders without the dictator's permission), with the sheiks occasionally deposed and sometimes executed. In the south, whole villages were razed. But much more often the tribes were handsomely rewarded for cooperation — with money, weapons, state lands or even the property of rival clans.

While this network has been fractured, many of the older tenets of tribal life linger, and help to fuel the pattern of violence in the triangle today. Attacks on coalition troops should be viewed through the prism of tribal warfare. This is a world defined in large measure by avenging the blood of a relative (al-tha'r); demonstrating one's manly courage in battle (al-muruwwah); generally upholding one's manly honor (al-sharaf). For some of these young men, killing American soldiers is a political act, but it is also not unlike what hunting lions was to British colonial officers in 19th-century Africa: it involves a certain risk, but the reward is great.

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Victory In Iraq, One Tribe At A Time

Yes, religious fanaticism may also serve as a motivation, but in Iraq the rural tribes have generally been less inclined toward religious fanaticism than the city dwellers. The problem for the coalition is that religious fanaticism and tribal values are now working in the same direction. The coalition leaders must bear in mind that while the violence is endemic, it is not unstoppable — in large part, we are dealing with people who are open to persuasion.

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Specifically, the Governing Council and its American supporters must come up with a coherent tribal policy. Certainly they can be excused for not having one — they've tacked up many other achievements while focusing on more pressing problems. Moreover, the hesitation to give power to tribal leaders has been understandable: cultivating the tribes and the sheiks might be seen as a contradiction of the new leaders' stated goal of forming a democratic traqi civil society in a modern way. But to avoid increasing violence in the Sunni Triangle, there is a need to rethink that approach.

There are about 10 large tribal federations in central lraq, but there are hundreds of subgroups, each with its own shetk. He is the leader of the people, and in return for his services — mediation, arbitration, attracting government services to the tribal area — he is respected and obeyed.

New efforts ought to be made to persuade the sheiks to assert their influence and help keep the peace. The easiest would simply be to hire the sheiks and their tribesmen -- putting them on salaries and allowing them to spread the wealth among their people. In addition, sheiks in areas where coalition soldiers and oil pipelines are coming under frequent attacks should be told that the only way their tribes can receive luxuries -- extra government services, construction aid, easy access to senior officials in Baghdad -- is by making sure that there are no attacks against coalition soldiers in their domain.

If a sheik refused to cooperate, not only could his perks be withheld, they could be given to a neighboring sheik. This would eventually pit the uncooperative sheik against his own tribesmen, who would ace that he was not acrving their interests. If this weren't enough to get the sheik into line, it wouldn't be too difficult for the coalition to enact "regime change" on a small scale; almost every tribal leader has rivals within the group who covet his position.

For such a policy to be effective, however, it would require a deeper sense of local history. The coalition forces and the Governing Council (which is comprised largely of former exiles and urban traqis) must start sending civit officials to rural areas for extended periods so they can get a true picture of each region's tribal hierarchy and affairs. And while military units must be rotated, the civil officers should stay on , serving as social guides to the newly arrived units.

It is vital that the coalition officers develop close relationships with the sheiks and other influential figures in the tribes. These men will provide the coalition forces and the Iraqi government with the best information and advice. And the coalition authority should insist that the new Iraqi government set up a bureau for tribal uffairs to serve as a repository for knowledge of the tribes and their traditions.

A policy giving special treatment to tribal leaders will have plenty of critics, in Iraq and in America. Yes, it would allow a degree of war-lordism. However, Iraq is not Afghanistan — These tribes are not miniature armies, and the Sunni Triangle is not surrounded by impassable mountains that make policing almost impossible. Most important, the central government in Iraq, with its foreign aid and eventual oil profits, will have far more to offer its tribespeople in terms of services and perks than does its Afghan counterpart. Victory In Iraq, One Tribe At A Time

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In the Middle East, more often than not, tribes have been willing to give up a great degree of their autonomy in exchange for government services, and Iraq is no exception. The risk is worth taking.

Amatzia Baram is professor of Middle Eastern History at the University of Haifa in Israel and a senior fellow at the United States Institute of Peace.

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Page 1 of 1 03/022-14 (b)(6) (0-3) (b)(6) CIV, OSD From: Tuesday, October 21, 2003 9:53 AM Sent: Executive Secretariat CPA:(b)(6) To: COL, OSD-POLICY; (b)(6) CIV. OSD Jeffery III, Reuben, CIV, OSD; (b)(6) Cc: Subject: FW: Prosecuting tragis for Security Offenses Against Coalition (U) See below CPA ExecSec - Please pass a copy to Scott Castle. Sarah ----Original Message From: (b)(6) CIV, OSD-POLICY Sent: Tuesday, October 21, 2003 12:05 PM To: Allen, Charles, , OUSDP; Bergner, Kevin J., COL, JCS JS; Nagelmann, Sarah, CIV, OSD; Dalbey, Steve, COL, OSD-POLICY; Sharp, Walter L., LTG, JCS J5; Manaskie, George E., CAPT, JCS J5; Wiercinski, Frank, COL, OSD-POLICY; Bruner, Bill, CIV, OSD-POLICY; Hulley, Paul, CIV, OSD-POLICY; Jones, Kevin, COL, OSD-POLICY; Luti, Bill, CIV, OSD-POLICY; Shulsky, Abraham, CIV, OSD-POLICY Cc: (b)(6) CDR, OSD-POLICY; Henry, Ryan, HON, OSD-POLICY; (b)(6) (b)(6) COL, OSD-POLICY Subject: FW: Prosecuting Iraqis for Security Offenses Against Coalition (U) FYI - SD signed the attached ----Original << Prosecuting Iragis for Security Offenses Against Coalition.pdf>> SSgt, USAF NCOIC, USDP Executive Secretariat (b)(6) (b)(6) For

This may contain information exempt from mandatory disclosure under the Freedom of Information Act (FOIA).

10/22/2003

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OCT 20 2008

MEMORANDUM FOR AMB L. PAUL BREMER GENERAL JOHN ABIZAID

LICT 20

3:20

SUBJECT: Prosecuting Iraqis for Security Offenses Against Coalition

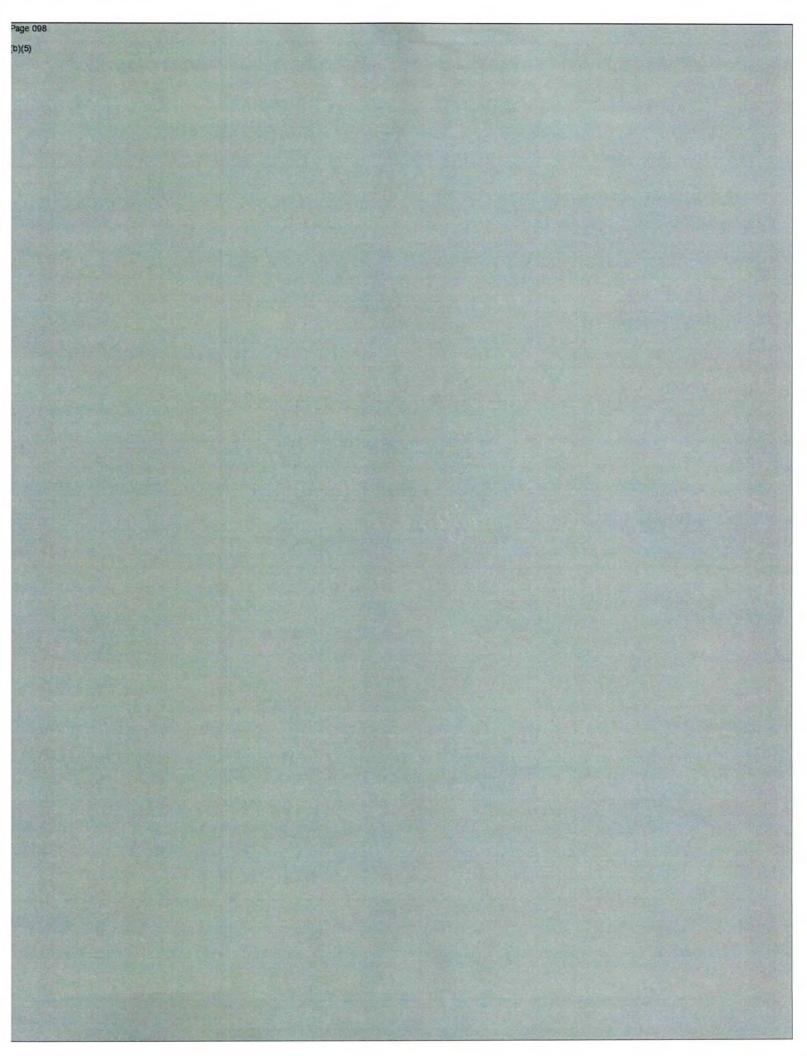
It is important that people who attack Coalition forces in Iraq – or who are caught in possession of Manpads, RPGs or other special category weapons – are prosecuted and that the trials are prompt and fair. The prosecutions should help discourage these acts, if the trials (and sentences in cases of conviction) are wellpublicized.

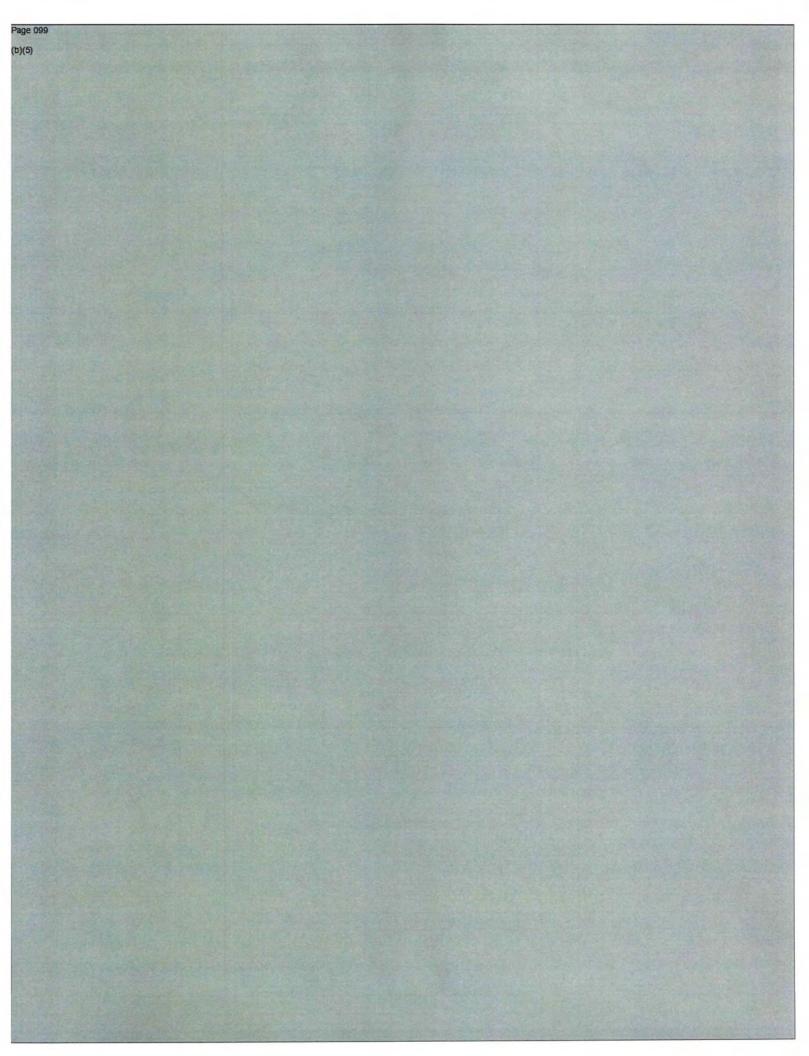
The fairness of the process will help instruct lraqis as to good practice. We need to ensure that the offenses are clearly explained, carry appropriate penalties and are known to the public.

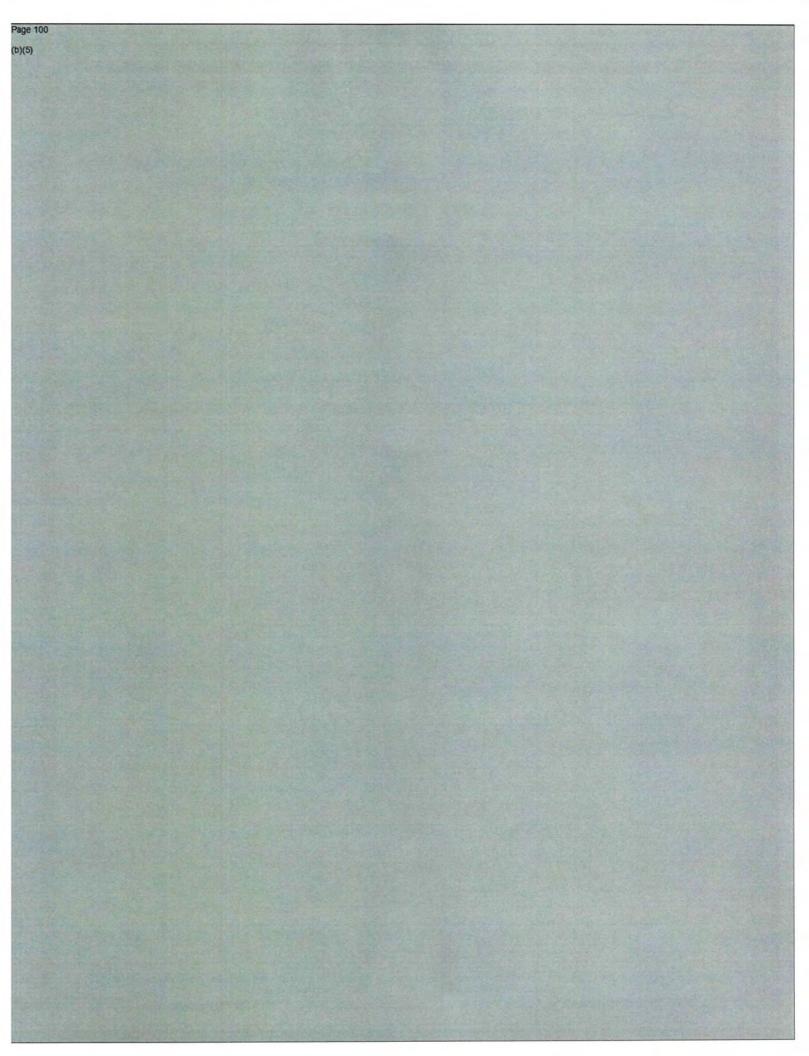
As for whether security offenses against the Coalition are tried by Iraqi or Coalition tribunals, I can see some advantages to our taking on the task ourselves. We should be able to move promptly and give the prosecutions appropriately high priority. I know there are arguments for letting the Iraqis do it, but I am concerned that the process seems to be moving so slowly.

Please let me know what your plans are (coordinate between the two of you) for getting such people prosecuted, on what timetable, and with whom in charge. Please also address the issues involved in detaining people who are convicted, who should hold them and where and what happens after we recognize an Iraqi government. I would like at least a preliminary response quickly.

117375 /03







p.

		LPB HAS SEEN	031017-13
TO:	Jerry Bremer	ero ind seen	0310(7=1)
	GEN John Abizaid		be
CC:	Paul Wolfowitz		(ARPENTER (NIC)
	Doug Feith GEN Myers		(b)(6)
FROM:	Donald Rumsfeld		
DATE:	October 15, 2003		

SUBJECT:

I talked to Colin Powell today. He raised the subject of troops from Pakistan and Bangladesh.

Given the flap between the Governing Council and Turkey, the question is, will the Governing Council request troops from Bangladesh and Pakistan, or are they going to oppose having any Muslim troops in the country? (b)(5)

Let's discuss this.

Thanks.

(b)(5)

DHR/am 101503.02

030/03 Please respond by:

U17226 /03

2 specie to him a specie to a collition

031016-27

October 14, 2003

TO:	Jerry Bremer
CC:	Paul Wolfowitz
	Doug Feith
FROM:	Donald Rumsfeld
SUBJECT:	Business Development Committee

My recollection is you have some sort of a business development committee.

Is it designed to establish ground rules to rapidly approve and give permission for foreign companies to work in Iraq? It seems to me that we need to find a way to facilitate that to get some stimulus to the economy and also provide models for Iraqi businesses.

Any thoughts?

Thanks

14940 3.4

DHP 45

Please respond by	10/3/103	

031016-26

October 14, 2003

TO: Jerry Bremer

FROM: Donald Rumsfeld DA

SUBJECT: Gamer Memo-

Attached is a memo Jay Garner sent me, which I found interesting and compelling. Why don't you take a look at it and tell me what you think. Let's talk about it.

Regards,

Attach 0/29/03 Gamer memo to Sochef

DHR an 10140 - M

Please respond by 1^{2} , 1^{2} .

(b)(6)

DE FIT

FAGE PT

September 29, 2003

Mr Secretary.

As I look at our problems in Iraq 1 piece them in three major categories. Security, Sovereighty, and Time Available. For what it's worth here are my brief thoughts starting with the Time Available.

- Time Available: It appears that most of the projects we have planned for Iraq are on a time table to be completed in a year or less. This is excellent considering the magnitude of the tasks. However, when viewed in the same sandbox as the coming Presidential election, that time table is too short. By March, we reed to have, at least, the appearance of completion or near completion of major asks. In other words, let's develop a six month strategy of "near completion" for those areas that are the most politically volatile, i.e., government, and security? aw enforcement. If we take this approach and attack with robust, dedicated Tiger Teams we can achieve remarkable results by March. I believe that any tecision after March, no matter how good or now viable, will be criticized as "an Administration decision made under duress and pressure".
- Suvereignty: I believe ferry Bremer's 7 step plan for government is ioj ical and correct, but it is too slow and we can take a half-step now. Continue with Jerry's plan but by December declare the Committee of 25 a "Provisional Government." The Provisional Government would remain under the oversight of the U.S. but would have increased power and authority such as: A budget, (which is fisible and auditable), nomination and approval of Reconstruction projects, and prioritization of security areas (to include selection of restationing locations of the new Iraq: Army) etc. Provisional status while keeping us in charge gives them a mantle of real authority but more importantly a voice in their own future and makes them directly responsible for its outcome.
- Security: Take a modular approach with both the National Police and the Iraqi Army There are 18 Provisional areas in Iraq (17 provinces plus Baghd: d). The

SH SH PANT

12:87

three Kardish provinces are not a security problem, so the focus should be the remaining 15. Immediately begin a program that upgrades and provides individual training to police and regular Army (one Infantry battalion per province) in 5 provinces per quarter. The training won't be great, but it will be sufficient. Upon completion of each 5 provinces, put the U.S. Forces into garnson and only use them as emergency reaction forces. Let the Iraqi police and Army be the visible security force. Contract this effort, make it a turn key operation with award 'ees for achieving the desired time table. Use a proven contractor such as MFRI, who does this type thing world-wide, on short notice and with superb results. After the contractor has finished each of the five provinces, place a small contingent of U.S. military advisors with each A my company and each police detachment. The advisors would be responsible for their collective training gained through daily operations.

If we do this, by end of March we'll have a credible governmental structure that is recognizable to the Iraqi people and we'll have Iraqi faces on the security effort for the two-thirds of the country. All of this is doable, it simply means that we need to: Sharply focus our effort, change from the tightly centralized over controlling process we now have, and finally, we need to trust that the lraqis can do this. As I stated previously T.E. Lawrence had it right, "It is better that they do it imperfectly than that you do it perfectly. For it is their country and your time here is limited." Over to you, thinks for the opportunity to correspond.

Jay

031016-25

October 15, 2003

 TO Jerry Bremer
 CC. Clen, Dick Myers Plan Wolfowitz Clen, John Abizind Doug Feith
 FROM: Donald Rumsteld M

SUBJECT: Iraqi Army

I am concerned about the pace of the recriming and training of the fraquarmy. It feels show -1 wonder if we could consider requiring each U.S. division to recrimand train a brigade of former soldiers every quarter. This would be a strenuous requirement, but it would produce about 16 brigades annually. Even if we did balf that, it would be a good thing.

As Lice di, MPRI trained an army from recruits, not former soldiers, in Croatia, and Bosnia. That is a thought as well.

thanks

695 1254

Please respond by $\frac{1}{1}$ $\frac{1}{2}$

031016-28

October 14, 2003

10:	Reuben Jeffery	
CC:	Jerry Brenir Paul Wolfowitz	
	Doug Feith	~ /
FROM.	Donald Rumsteld	yx

SUBJECT: US Sponsors.

Why don't you test the idea with Jerry about the possibility of having American cities sponsor Iraq cities with populations of 100,000 or more.

Also look at the possibility of American universities sponsoring Iraqi universities.

I suppose we could also request US professional organizations-athletic, theatricel, musical, etc. - to help provide instruction for lraquehildren.

Why don't you look into that for me-

Thanks.

DHEF J DEFENSE

Please respond by 11.7/3

031016-29

October 15, 2003

10Gen. John AbizaidCCJerry Bremer
Gen. Dick Myers
Paul Wolfowitz
Doug FeithFROM:Denald Rumsteld

SUBJECT. Ramadan

Attached is a note from Jun Schlesinger that raises some useful questions.

I'hanks.

Much. 10:17003 Schlesarger menicitie SorDet

DHE PROFIL

Please respond by _____

12 - 7:01

031016-30 1015

MEMORANDUM

FOR: Donald Rumsfeld

FROM: James Schlesinger

DATE 10 October 2003

Don:

Are you ready for Ramadan?

More importantly, are your troops, contractors, and CPA ready for Ramadan?

This is the first post-Saddam Ramadan and, thus, will be less controlled.

The faithful must fast all day and, thus, may be more irritable and difficult to control during the day. At night, they go out-they pray, shop, visit friends, etc. Thus, the public will be less disciplined at night. Curfews must be reexamined

Finally. Saddam distributed food to the poor, also the troops might be distributing candy, crayons, etc. to the children.

More if you want.

CC. DiRite ITG Cradeock

¢ \$13-252 **

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CHIAT

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031016-31

October 14, 2003

 TO: Gen: Dick Myers
 CC^{*} Gen: John Abizaid Jerry Bremer Paul Wolfowitz Doug Feith
 FROM: Donald Rumsteld 𝔅

SUBJECT: Summi Triangle

Attached is an e-mail from a person on the ground in Iraq with some strong views.

It is worth reading and thinking about.

Thacks.

Alfach

0/20/03 Bing West e-mail to James Schlesinger re: Report from Sunn Triangle

PHK c0 101403 1

Please respond by 15 13.103

Subject: Fwd: Report from Sunni Triangle Date: Mon, 29 Sep 2003 13 58 42 -0400 From: Bing West [h](6) To: "Schlesinger James R. [(b)(6)

The Marines should be sent into the soughest area ASAP. Begin forwarded message:

-Ongraal Message	
Frem: Bog Wes: (madie	(b)(6)
Send Monday September	79, 2003 10 34 AM
To: Schiesunger James R.	(b)(6)
Subject: Lenar trom Sun	Tran L'e

Below is a submit prepart from a briend who is a Foreign Service officer and a major in the Annov's Special Forces

IKA BLL

I spent a work in Bagidad and then a work in the Shin bearland in Hillsh and Ballij landed its works ago as Ambasador Bremer's Coversance Coordinator in Rannell, students parce of the Sami Trangle. I worked with the M ACR for four works and an now with the B2c Fascingang staggment, but the most consistent danger. I have expenseded. These EDs and RPG anacks are psychologically worke than constant and are taking a still on the boots. While it is statistically improbable that one will be hit, they remain incorrowing, exponently for these of us that have been through as patients.

Difficult to establish ground n in here, because if the diversity from North to Center to South in centeries world in Najas and Karbala dian wate we experience here with the angry Statula Marines in Karbala --{(b)(6) and his battaloo -- sid really incredible work

All depends on whether one is a wanter or a loter in the new long i suppose. The pane is to expland the readm of wanters so they squeeze out the operatory space of the loters, but I have to say that in my neighborhood we are loting that fight, in the had goys are playing a contrary game with some effectiveness. Failingh has a level of rage that i haven there made Mogadisha and I would have to guess is right at the hyperg point of a which the resolt. The problem is we lost so much time that we are now playing a desperate game of cards up, and it may be too late

I think we have six months have, and whateset we accomplish is six months is what we will be shie to do. We can say around through pure force, but long will be set to the next half year and if we are still in the muddle we are in now " thrul we will have completely but the mithal we

It is all about power released powers, police, and political process, and if we can deliver on those three, we could sail make this work. But we need a surge on all more not the ball of the police program maddening for an jack of focus and the needed. For months into this to have something as place that would be producing a quality force.

During the Cold War America employed a "we pay you fight" policy of national defense, using proxies to wear the Soviet Union down on its technil. This evolved during Guif is a "you pay, we fight" policy, as weakly Arab the fight down on the technical defense of Saidam Husses from Kuwait. We have new adopted a "we pay, we fight" policy, as second the globe America is doing is all, and privag for it sol. It is a policy that is weaking to down, made all the works by the ready availability of allow that have not been fully empowered its entry the fight.

-7 -7'



A quality lead police force, properly arrest and equipped, could take over many of the ruley job. Aramiters soldiers are performing, such as a company the rules claured of improvement explosive devices and companying the borders that are operatively bring talkitrated by corrorses. Police to he according to borders that are needed, and those that are on the boat, are stabledly armed and largely unmanent.

Formany quality security forces is a hairy has been done before. In 1983 President Reages made a determination to stop the advance of FMLN cuerrilas in El Salvader. Over a period of four meeths the entire Salvadenas justice offices sorrys was brought to the United States for basic infinite a mixing, while whole battlices were brought to bases in the US and Hendrices for that thanking. A newly empowered Salvaderas Army took to the field and rapidly turned the tide, lending the country nite peace talks in 1989 and in a full participating democracy that included the ensury's former guestilla forsi thereafter.

Bag needs a prediction and weak-equipped police force is a burry so that our soldies can go home -- for our sake, and for long's take, since our -- soldiers good to g

1 - TOWN SWITT



03106-32

October 15, 2003

TO:	Jerry Bremer
CC:	Paul Wolfow iz Doug Feith
FROM:	Donald Rumsteld

SUBJECI Article

Attached is an article by a professor from National Defense University that I found interesting. I think there is merit to some of his thoughts.

DA

Regards.

Attach. Moddan, rendorz. "Creatigna New Iraq"

(41)4)(41 min 1);

Please respond by

By Fariborz Mokrister

o one expected img's reconstruction to began time anticipated. While nearly every political quarter is offering opinions on the procedure and his timilable to transfer eve-cettings of a projet made for ste-cense sector bifts we bein the centry overhouse.

The model is a former colony that mined independence by relisace on a militia of fermers facing a superior force of welltrained, well-disciplined and well-equipped European troops. Consider a former colony that established a successful repreestative government, created a constitutional regime and dovised a Bill of Rights. Consider The path of our model to success a former agricultural economy was indeed the opposite. Gov-that industrialized, promoted estimated began at the localities, continue and or peter day in Self governing villages and pressive service access without system became the foulding pressive service access without system became the foulding locible sericulture. Woold the world have present a samula-match be from If the handel on the appre-tions for itse, it could not pass.

by he more familiar to us. That we disc didect for Upiced. thice we share with the less detries have often viewed the tries have drain viewed the United Static with a sense of in-sphred admission. The urgs to send their-young to the lieking States for the Amirican college changing in the Amirican college change in the Amirican college changing in the Amirican college change in the Amirican hard feelings expressed by the developing countries stern from their perception that the United

Creating a new Iraq America can be a role model

States has betrayed its former colonial brethren by making common cause with colonial in-

terests. All currents platment and compare mentators want for I'm that if foctive central government, a fair constitution, a representative republic and adoptione safeguarde to protect minorities. What seems overlooked is that our model did not begin with a strong central government or a federal constitution to impose guvernance upon every state, every town and every village.

edvimment and the U.S. Constitution, and did so through trial and error.

Most Inside formation formation and and a strong attacked and the strong of the strong strong and strong and strong attacked and strong attacked at rural loyantin of the Kards in Northern Iraq are well-publicized. Arabs of the south and class. Araby of the south and central regions have similar et-thermostic, first excisite flow insuch to the political destina-tion of major tribs with actions-trand populations, forthing a no-trand population between miljor cities and the rest of the chartery will go a long way to allay rural concerns, but may not be

enough. Rural self-government, bowever, may instill softentill, bowever, may instill sufficient confidence in the population to permutation in the population of permutation in the sufficient confidence in the population of the permutation of the population of the permutation of the population o rural empowerment, as it will challenge their own. Yet, the road to papeaton must start from small localities, where everyone knows everyone else and eppos-

West seems over looked is that our model did not with a strong contral government or a And the second every state, every town OF STORY VIEWER.

ing a fairly elected sovernment of alderinen (inevitably tribal sheikins and local notables) by sabotage or assessmation would be impractical, if not mittank-

Buch self-portation villagers Will not more a series and series suffity and will stable coefficien troops to become loss visible. Rural governable may require advice, training and assistance. The assistance should come in the form of construction materials and equipment to avoid fostering dependence. Self-governed, self-secured

Militizes and towns could initiate drafting provincial constitutions and establishing provincial gov-craments before contemplating a national government. National governments of most former colonies after independence failed, perbaps because they tried to impose order on their nations, rather than allowing sovernance to take root from within.

To be fair, many pett-colonial national leaders had admirable intentions. Good Intentions, however, are not reliable shields egainst riots, coups, revolts and violence. Experiencing the reeponaibility of self-governance at the joinest lovels of society may provide the self-confidence. self-respect and loyalty necessary to preserve the national preserve the national set together in their towns and villages in March to yote on all local ponostras - field property taxes and school bridgets to a al avoiner work bits anital in a single say overy year. Showing the town meetings at work to the lined shelling may be more than incidentify. If will be an cytopetist he all of is.

Fariborz Mokhtarilis a professor at the National Defined Universtry.

117-031003-22

MUMORANDUM FOR AMBTUPAUL BREMIER TROM: Doughts I. Feith, Under Secretary of Detense for Policy DJF by (A 11/3/03 SUBJECT: Ramadan

The attached was done by my start? It may be of some use to your CPA personnel, though they may know much or all of this already:

USD Polecy 10/1/03

Considerations for Ramadan 2003

- Ramadan is the hobest of Muslim holidays and will impact operations in haq and Alghanistan.
- Among the changes of behavior is the daily fast (no water food or smoking) from summer to sense).
 - There will be increased activity in mosques.
 - Expect increased street activity during the night, as families break their fast, entertain and prepare for the Suboor Feast (The meal one bout before fasting begins).

Most shopping and visits will be conducted during the night-

 U.S. Forces need to be aware of the changes at behavior that may include dehydration and articlohydrong the day light boars.

Autocipate Iraqi police working with Coabtion Forces to be deliverated and exhausted during the day

tragis working with the Coalition may ask for an amended schedule to accommodate their religious observance of Ramadan.

- The Coalition must be sensitized to religious and cultural norms emphasizing respect and understanding of the importance of Ramadau for Itaqis and Afghans. Smoking and eating during fasting hours is considered insensitive.
- Under Saddam Hussein religious expressions were curtailed during Ramadar. Expect more activity in the loadspeakers of local mosques.
- This is an opportunity for US forces to connect with leages helping the CPA.
- Saddam used to offer extra food rations to the poor during Ramadan
- Key days in Ramadan that can be exploited by anti-t oalition elements;

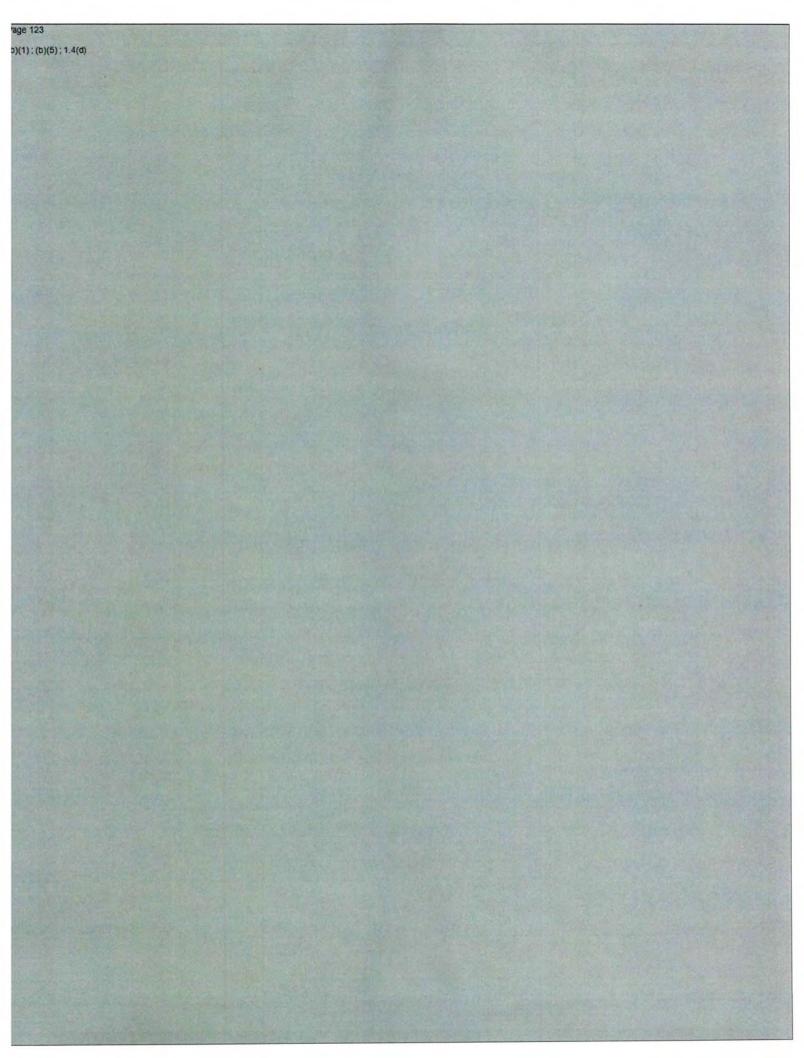
10^a of Ramadan (approximately November 4th), Prophet Midiammad's thist inditary vietory against the Messans in the Battle of Bash

 2^{4th} of Rantadan (approximately November 21st), the Night of Power, the day in which Angel Gabriel revealed the Quran to Muhammad.

ł

 Of interest is Thanksgiving (November 27⁶) will fall on or about the third day of Fid-al-Utr, a three day holiday celebrating the end of Ramadar. As both holidays involve feasting, this may offer a cultural exchange opportunity.

Prepared by LCDR (b)(6) ISA NESA: (b)(6)



03/006 - 25

11:32 AM

TO: Jerry Bremer

CC: Paul Wolfowitz

FROM: Donald Rumsfeld

DATE: October 2, 2003

SUBJECT:

I received your memo on the training of the police from October 1. Abizaid's real concern is not with who does the training. He agrees that civilian police experts should do that.

His concern is that the CPA lacks the resources and administrative capacity at the present time to adequately support the activity - the police, the training and the like. Even those already on duty. Their equipment is old and inadequate. They need police cars, radios and the like. I am convinced that engaging Abizaid fast is the right thing to do.

Thanks.

DHR/azn 100203.43

Please respond by: _

FROM SITE EA HISP

11HUIGET 2 2003 22:00/51.21:48/NO. 6160085677 P

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THE WHITE HOUSE

October 2, 2003

MEMORANDUM FOR THE VICE PRESIDENT THE SECRETARY OF STATE THE SECRETARY OF THE TREASURY THE SECRETARY OF DEFENSE CHIEF OF STAFF TO THE PRESIDENT DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET DIRECTOR OF CENTRAL INTELLIGENCE CHAIRMAN OF THE JOINT CHIEFS OF STAFF

SUBJECT: Iraq Stabilization Group (U)

Pursuant to our conversation, in order to strengthen interagency support to the Department of Defense and the Coalition Provisional Authority and to help prepare for the next phase of the reconstruction effort in Iraq, we are creating several interagency working cells. These cells will be responsible for Iraq-related issues across a broad range of areas. (0)

Each cell will be chaired by a Deputy Assistant to the President and will focus on the following:

politics/governance (Bob Blackwill);

counter-terrorism/jihadist activities (Fran Townsend);

- economics (Gary Edson); and
- media/message issues (Anna Perez). (C)-

I ask that each of you provide an appropriate representative to these cells at the level of Under Secretary. -(C)-

Frank Miller will continue to chair the Executive Steering Group (ESG) which coordinates support to daily activities of the Coalition Provisional Authority in Iraq.

mai Agii

Condoleezza Rice Assistant to the President for National Security Affairs

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CONFIDENTI oleezza Rice Classified Reason (0 secify on. 10/1/201

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(THU) 0CT 2 2003 22:00/ST. 21-48-NO. 6160065677 P 3

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cc: Rich Armitage Paul Wolfowitz Steve Hadley Lewis Libby Joel Kaplan John McLaughlin Pete Pace Ambassador Jerry Bremer Reuben Jeffery

ONDIDENTING



COALITION PROVISIONAL AUTHORITY BAGHDAD

October 9, 2003

MEMORANDUM

TO:

CJTF-7 Chief of Staff – MGen (Sel.) Jon A. Gallinetti, USMC USACE Iraqi Provisional Command – BG Robert L. Davis, USA

SUBJECT: Kuwaiti Generating Equipment

Any information provided from Washington on potential availability in Kuwait of portable (3-5 MW) generating equipment is to be routed to CPA and not to be directly discussed with the Government of Kuwait.

Patrick F/Kennedy Chief of Staff

MEMO TO: Secretary Rumsfeld

DATE: September 23, 2003

FROM: Paul Wolfowitz

CC: Ambassador Bremer General Myers General Abizaid

SUBJECT: Your Snowflake on Electrical Generators

Don,

(b)(5)

We contacted Brent Scowcroft's office, who identified the Kuwalti gentleman you spoke with as Mr.^{(b)(6)} We got in touch with Mr. ^{(b)(6)} and he explained that there were several 3-5MW portable generators available in Kuwait and other nearby countries and they could be transported to Basra, if we needed them.

(b)(6) gave us the name of the Minister of Electricity in Kuwait who would be the point of contact -(b)(6)

huber ne arcummees may Hey do Has. 26 mar he doe by CAD. Meye inform ne that this has been concided. 4 ida

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P NO. 71824 P. 3

September 28, 2003

TO:	Gen. John Abizaid Jerry Bremer	
CC:	Gen. Dick Myers Paul Wolfowitz	
FROM:	Donald Rumsfeld M	
SUBJECT:	Electric Generators	

As I think I mentioned to one or both of you, I was told that Kuwait. Bahrain and other countries in the Gulf have five-megawatt portable, movable electric generators that would light up a whole city. They are there in the region, they are not being used, and if we went to them and told them we needed them, they could be available. I was told this by a fellow from Kuwait in a meeting Brent Scowcroft had.

Please tell me what we can do to help you track that down and figure it out, if in fact it is something we ought to take advantage of.

Thanks.

Please respond by 10/3/03

"P-11-11-9.



OCT 9 2003

MEMORANDUM FOR ADMINISTRATOR, COALITION PROVISIONAL AUTHORITY COMMANDER, U.S. CENTRAL COMMAND

SUBJECT: Clarification of Guidance

 This is to clarify previous guidance, issued on 212025Z JUL 03, subject, "Radiation Sources in Iraq."

SECRETARY OF DEFENSE 1000 DEFENSE PENTAGON WASHINGTON, DC 20301-1000

- USCENTCOM is responsible for locating, packaging, transporting and securing any
 radiation source material that is not properly contained, adequately secured, or in the
 positive custody of trained personnel. CPA should assist, as appropriate
- USCENTCOM is authorized and encouraged to use Iraqi Ministry of Science and Technology (MoST) personnel to support expeditious accomplishment of this mission. CPA and/or USCENTCOM should provide oversight in these instances.
- The radiation source material should be transported to Tuwaitha, Location B and transferred to Task Force Defense Threat Reduction Agency, which will package and prepare the material for removal from country.
- This is a priority tasking. Loose radiation sources must not be left unattended and susceptible to acquisition by forces with interests inimical to the interests of the U.S., the Coalition and Iraqi people.

ZAR Al

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03/017-12

17 October 15, 2003

> -Trans -Trans CEH CITE-7

TO: Gen. Dick Myers Paul Wolfowitz Doug Feith

CC: Gen. Abizaid Jerry Bremer LTG John Craddock

FROM: Donald Rumsfeld ON

SUBJECT: Meeting on Campaign Plan

I would like to schedule a meeting, where we have plenty of time for Abizaid and Bremer to jointly present their campaign plans. I would prefer it on Friday or Saturday of this week, or if needed, on Monday of next week.

10.2

We need to allow sufficient time for good discussion - at least 2 1/2 hours.

Thanks.

DHR:sh 101503.35 Please respond by

U17224 /03



COALITION PROVISIONAL AUTHORITY BAGHDAD

October 4, 2003

FOR:	Secretary Rumsfeld
FROM:	L. Paul Bremer III, Administrator
au la va am	

SUBJECT: Update on Iraqi Media Network (IMN) Activities

I wanted to advise you on a number of steps we have and will be taking to make IMN's TV programming more appealing to viewers, more professional in its approach, and more directly supportive of CPA objectives.

Among the recent developments:

- On Thursday, October 2, IMN began the first in a series of half-hour programs entitled, "Meet the Minister." Minister of Culture Mofced al-Jazaeri discussed his goals in preserving the cultural history of Iraq and trying to revitalize Iraq's artistic and cultural communities after years of repression. Future segments will cover all 24 additional Iraqi ministries.
- This weekend, we send an initial contingent of 16 IMN employees for an intensive twoweek training session at Dubai Media City on the art and craft of television production. Training will take place at state-of-the-art facilities in Dubai, with the active support of the government of Dubai.
- We are also currently hosting a multi-functional team of specialists from Dubai who are helping us select future trainees and assessing local conditions, so that all of the training our people receive in Dubai is tailored to our existing facilities and equipment.
- Also this weekend, we are having a first-ever gathering of IMN station managers from across the country. The purpose will be to explain our new programming strategy, and to discuss topics such as local program origination.
- Plans for a new programming schedule are on track. Special Ramadan programming will begin on or about October 26, when Ramadan begins, and, at the request of the Secretary of State, a virtually all-new lineup of programs will debut on November 23, when Ramadan ends. That accelerated "re-launch" of IMN will replace the one we'd originally been planning for January 1st.

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- In addition to new programming, the "new IMN" will feature an expanded program day; new-look, new concept newscasts; more and better public affairs programs; more and better public affairs announcements; new faces, and a whole new on-air "look-and-feel."
- As an integral part of that, IMN TV will also take on a new name "Al Iraquiya." It literally means "The Iraqi" – as in "The Iraqi TV." The name was chosen deliberately to stake out the same ground as Al Jazeera and Al Arabiya – as a major regional TV broadcaster.
- The network will have a new logo, depicting two rivers the Tigris and Euphrates and a uniquely Iraqi Arabic font, in blue and steel gray. The logo and color scheme will infuse every aspect of promotion and advertising.
- We have engaged the J. Walter Thompson advertising agency for a publicity campaign aimed at generating excitement about the new programming. It will be timed to peak for the re-launch in late November.
- In addition, we've hired an Iraqi survey firm highly recommended by the State Department to conduct two highly-focused random sample audience surveys for us, the first over the next two weeks, before Ramadan and its new program schedule, and the second in December, after all of the foregoing has taken place. Our purpose is to determine if our improvement strategies have worked, and make more changes if they haven't.
- We have also commissioned propagation field studies designed to reveal the actual signal strength of IMN transmitters in the South, where powerful Iranian cross-border signals have been a concern. Armed with the results, we will know if we need to beef up our own transmission capabilities in that region.
- We plan a similar field strength survey of the entire country to ensure we are getting our signals out loud and clear nationwide.
- Later this month, my Director of Strategic Communications will be heading to Mosul and points north to ensure that IMN signals will be restored in the north, where Saddam Hussein's propaganda from Baghdad was not welcomed. He will be co-coordinating with the 101st Airborne, whose leadership has taken an active interest in TV and radio transmission.
- We believe the UK government is on the verge of allocating some \$20 million US in order to beef up program production and transmission in Basrah and expand sports programming nationwide targeted at young males - a particularly critical audience segment.
- We are making progress on re-starting the Iraqi Satellite Channel, on the Arabsat directto-home satellite. Satellite distribution is what has made Al-Jazcera such a powerful and influential channel. It's important to understand, however, that going up on this satellite will mean substantial outlays of funds – perhaps up to an additional \$20 million dollars

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per year - because the program rights we have purchased to this point are for terrestrial broadcast only. Those contracts will be adjusted upward if we reach the larger audiences tuning in on satellite.

- Eventually, however, we will have to be on satellite. Satellite dishes are constantly
 sprouting on Iraqi rooflops. We estimate that in 18 months time, Iraq like most other
 Middle Eastern countries will be a satellite TV market. We need to be ready well in
 advance.
- There are other challenges ahead: expanding news and public affairs programming in Baghdad, Mosul and Basrah, expanding programs and public service announcements on governance and civil society, and beginning the information campaign in advance of the constitution-writing and electoral process. We believe that exposing these advances to the larger Arab world will have a profound impact. Arabs watching other Arabs go to the polls will inevitably raise the question, "Why not here?"
- Finally, and significantly, we have announced on the Defense Contracting Command's
 website our intention to re-compete the IMN contract currently held by SAIC. The
 objective is a "world class radio and television network" to be established by the end of
 calendar year 2004. The successful contractor must "include the assurance that
 indigenous lraqi personnel are schooled, coached, practiced and proven in the principles
 and techniques of their craft" and ensure "IMN leads all mass media in providing
 comprehensive, accurate, fair, and balanced news and public affairs to the Iraqi people."

I will keep you advised of significant benchmarks.

Cc: Secretary Powell Dr. Rice

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