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ZNY CCCCC ZZH
R 011343Z MAR 04
FM CPA BAGHDAD
TO RUEKJCS/SECDEF WASHDC 0017
RUEHC/SECSTATE WASHDC 0023
RHEHNSC/WHITE HOUSE NSC WASHDC 0017
RUEKJCS/CJCS WASHDC
RUCAACC/CDR USCENTCOM MACDILL AFB FL
INFO RUEHC/IRAQC COLLECTIVE

~~SECRET~~ BAGHDAD 000017

E.O.: 12958 DECL: 29/02/2014
TAGS: PREL, PGOV, IZ, KDEM

SUBJECT: CPA 0678: 02/22/04 MINUTES OF EXECUTIVE BOARD
MEETING

~~SECRET~~
REF: CPA 0655 AND PREVIOUS

1. (U) THIS CABLE IS PART OF A CONTINUING SERIES OF CABLES TO
DOCUMENT THE ACTIVITIES OF THE CPA EXECUTIVE BOARD. THE
MINUTES OF THE 2/22/04 EXECUTIVE BOARD MEETING FOLLOW.

2. SUMMARY. AT ITS MEETING ON 02/22/04, THE CPA
EXECUTIVE BOARD REVIEWED CPA PROPERTY ASSIGNMENT POLICY,
AGREEING TO ESTABLISH THE GREEN ZONE PROPERTY MANAGEMENT
EXECUTIVE STEERING COMMITTEE FOR THE PURPOSE OF ASSIGNING THE
PROPERTIES TO INTERESTED APPLICANTS. (b)(1)
(b)(1) CREATING FOUR WORKING GROUPS TO MANAGE
FOUR KEY ISSUES: BORDERS, POLITICAL/ECONOMIC DEVELOPMENT,
SECURITY, AND LEGAL CONCERNS. FINALLY, THE BOARD REVIEWED
THE STATUS OF THE CPA STRATEGIC PLAN, EXAMINING THE FIVE CORE
FOUNDATIONS AND FOCUSING PARTICULAR ATTENTION ON RISK AREAS
AND SIGNIFICANT TRENDS. END SUMMARY.

FACILITIES REVIEW

3. ~~SECRET~~ CPA FACILITIES MANAGER COLONEL PAUL ASWELL UPDATED
THE BOARD ON THE STATUS OF PROPERTY ACQUISITION. HE

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CPA 50954-04

EXPLAINED THAT REAL PROPERTY IN THE GREEN ZONE (GZ) IS EXTREMELY LIMITED, REQUIRING ALL FUTURE PROPERTY ASSIGNMENTS TO HAVE INCREASED VISIBILITY AND A MORE THOROUGH REVIEW BY CPA LEADERSHIP TO ENSURE APPROPRIATE USE. THE BOARD AGREED TO COLONEL ASWELLQS PROPOSAL OF A BI-WEEKLY GREEN ZONE PROPERTY MANAGEMENT EXECUTIVE STEERING COMMITTEE COMPRISED OF THE FOLLOWING VOTING MEMBERS: THE DEPUTY ADMINISTRATOR, THE REGIONAL SECURITY COORDINATION OFFICER, AND SENIOR-LEVEL REPRESENTATIVES FROM THE CHIEF OPERATIONS OFFICE, CJTF-7, THE UK SPECIAL REPRESENTATIVEQS OFFICE, AND THE SENIOR ADVISOR TO THE MINISTRY OF FOREIGN AFFAIRS (MFA). THE OFFICE OF THE GENERAL COUNSEL AND THE 1ST ARMORED DIVISION WOULD BE INCLUDED AS NON-VOTING MEMBERS.

4. ~~(SBU)~~ THE STEERING COMMITTEE WOULD REVIEW APPLICATIONS AND POLICY IMPLICATIONS OF PROPOSED PROPERTY ASSIGNMENTS. IN CASES OF DISAGREEMENT OVER A GIVEN PIECE OF PROPERTY, THE COMMITTEE WOULD HEAR PRESENTATIONS FROM COMPETING AGENCIES REQUESTING THE SAME GZ PROPERTIES. IN CASES OF DISAGREEMENT WITH THE STEERING COMMITTEE'S DECISION, THE APPLICANTS COULD MAKE A FORMAL APPEAL TO THE ADMINISTRATOR. THE BOARD CITED THE INCREASED NUMBER OF REQUESTS FROM FOREIGN MISSIONS FOR PROPERTY IN THE GZ. ASWELL NOTED THAT OF 3000 PROPERTIES AVAILABLE IN GREATER BAGHDAD, 800 HAVE ALREADY BEEN ASSIGNED.

5. ~~(SBU)~~ THE BOARD ALSO DISCUSSED THE POSSIBILITY OF A PUBLIC NOTICE SYSTEM, WHOSE PURPOSE WOULD BE TO NOTIFY INTERESTED PARTIES OF PROPERTIES BEING CONSIDERED AND WHEN THE STEERING COMMITTEE WOULD CONSIDER THEM, FOR THE PURPOSE OF TRANSPARENCY. IT WAS NOTED THAT CPA HAD IDENTIFIED A DIPLOMATIC ENCLAVE AND WAS NOW FOCUSING ON HOW TO ALLOCATE THAT PROPERTY AND ALLEVIATE SECURITY CONCERNS. UNDER THE CURRENT SYSTEM, THE MINISTRY OF FINANCE APPEARS TO HAVE THE MOST KNOWLEDGE AND CONTROL OVER GOI PROPERTY OWNERSHIP AND ALLOCATION.

6. ~~(SBU)~~ THE BOARD DISCUSSED THE NEED FOR ADDITIONAL LEGAL DOCUMENTATION AND PUBLIC NOTIFICATION REGARDING COALITION PROPERTY ASSIGNMENTS. GENERAL COUNSEL CASTLE SUGGESTED A MEMORANDUM TO THE MINISTRIES IMPLEMENTING ORDER NUMBER NINE ON THE MANAGEMENT AND USE OF IRAQI PUBLIC PROPERTY. HE ALSO MENTIONED THE EXISTING "GRANDFATHER CLAUSE" IN THE DRAFT TRANSITIONAL ADMINISTRATIVE LAW (TAL), STATING THAT ORDERS WOULD REMAIN IN EFFECT UNTIL RESCINDED OR AMENDED BY AFFIRMATIVE LEGISLATION DULY ENACTED AND HAVING THE FORCE OF LAW. AT A FUTURE DATE, AN INTERNATIONAL AGREEMENT BETWEEN COALITION PARTNERS AND THE NEW IRAQI GOVERNMENT WOULD BE DRAFTED BY THE OFFICE OF TRANSITION AND THE SENIOR ADVISOR TO MFA, IN ORDER TO AFFIRM THE COALITION'S CONTINUED RIGHTS TO THOSE PROPERTIES IT CURRENTLY OCCUPIES. RESPONSIBILITY FOR PROPERTY ASSIGNMENTS WOULD BE TURNED OVER TO AN IRAQI GOVERNMENT ENTITY AT THE APPROPRIATE TIME,

TO BE DETERMINED.

IRAN POLICY

(b)(1)



-- BORDER CONTROLS/IMMIGRATION: MFA AND THE MINISTRY OF INTERIOR WOULD LOOK AT CIVILIAN/MILITARY BORDER CONTROLS AND FORMALIZE OVERALL IMMIGRATION POLICY. THIS GROUP PLANNED TO MAKE ITS FIRST RECOMMENDATIONS TO THE ADMINISTRATOR WITHIN THE WEEK.

-- POLITICAL/ECONOMIC DEVELOPMENTS: GOVERNANCE AND THE PROJECT MANAGEMENT OFFICE (PMO) WOULD COORDINATE POLICIES REGARDING POLITICAL AND ECONOMIC DEVELOPMENT. COALITION STRATEGY MIGHT NEED TO DIFFERENTIATE BETWEEN VARIOUS PARTIES, AS THEY WERE BEGINNING TO SEGMENT THEMSELVES.

-- SECURITY CONCERNS: CJTF-7 AND THE OFFICE OF NATIONAL SECURITY AFFAIRS WOULD ADDRESS SECURITY CONCERNS. CRITICAL PRIORITIES INCLUDED TRANSITIONING THE BADR ORGANIZATION AND FILLING PERCEIVED SECURITY VACUUMS, PARTICULARLY IN THE IRAQI CIVIL DEFENSE CORPS (ICDC). CJTF-7 WOULD TAKE THE LEAD ON ACCELERATING AND EXECUTING SHORT, SHARP DEMONSTRATIONS OF COALITION AUTHORITY IN THE SOUTH.

-- LEGAL ISSUES: THE GENERAL COUNSEL'S OFFICE WOULD MANAGE ALL LEGAL MATTERS, TO INCLUDE PROPERTY OWNERSHIP. A SUBGROUP COMPRISED OF GENERAL COUNSEL AND USAID WOULD LOOK AT IRANIAN OWNERSHIP OF LAND AND PUBLIC BUILDINGS, AS WELL AS IRANIAN DISTRIBUTION OF AID.

(b)(1)



STRATEGIC PLAN REVIEW

9. ~~(S)~~ KEVIN KUKLOK, OFFICE OF POLICY PLANNING AND ANALYSIS (OPPA), UPDATED THE BOARD ON THE STATUS OF THE STRATEGIC PLAN, EXAMINING THE FIVE CORE FOUNDATIONS AND FOCUSING PARTICULAR ATTENTION ON RISK AREAS (RED-COLORED) AND SIGNIFICANT TRENDS. THE ELECTRICITY PLAN HAD BEEN UPDATED AND CONCERNS ABOUT FACILITIES PROTECTION SERVICES (FPS) WERE BEING ADDRESSED BY A SPECIAL CPA QTIGER TEAMQ. SIGNIFICANT RED RISK AREAS INCLUDED CONTINUED PERSONNEL SHORTAGES IN THE COMMISSION ON PUBLIC INTEGRITY AND REQUIRED OVERHAUL OF THE SOCIAL SECURITY SYSTEM. THE BOARD AGREED TO INVITE THE SENIOR ADVISOR FOR COMMUNICATIONS TO BRIEF THE BOARD ON FEBRUARY 29. OTHER TOPICS FOR DISCUSSION WOULD INCLUDE OVERALL PERSONNEL NEEDS, NGO PROPERTY REQUIREMENTS, MORTGAGE BANKING IN RELATION TO THE HOUSING INDUSTRY AND A REVIEW OF THE DFID WORK PLAN.

10. ~~(S)~~ THE BOARD AGREED THAT IT NEEDED TO FOCUS ON TRANSITION READINESS. ONE MEMBER STRESSED SPECIFICALLY THE NEED TO DELEGATE RESPONSIBILITY FOR FINANCIAL MATTERS AMONG CENTRAL, PROVINCIAL, AND LOCAL AUTHORITIES Q ARGUING THAT THE CURRENT DRAFT ORDER FOR INTERIM GOVERNANCE AUTHORITY DOES NOT PROVIDE APPROPRIATE GUIDANCE IN DELINEATING SUCH TASKS. HE BELIEVED CPA SHOULD PROVIDE CLEAR GUIDANCE TO ELIMINATE AMBIGUITY ABOUT CAPITAL COSTS, OPERATING COSTS, AND HOW VARIOUS ENTITIES COULD EXECUTE FUNDING. THE BOARD DISCUSSED HAVING A PROPOSAL TO MOVE FORWARD AFTER FEBRUARY 28TH THAT WOULD ALSO ADDRESS HOW THIS WOULD AFFECT THE BUDGET FOR 2005, AND THE POSSIBILITY OF PLACING THE TOPIC ON THE AGENDA FOR AN UPCOMING COORDINATORS AND COMMANDERS CONFERENCE.

11. ~~(S)~~ FINALLY, THE BOARD THANKED DEPARTING CHIEF OPERATING OFFICER GENERAL KEITH KELLOGG FOR HIS COMMITMENT TO CPAQS OVERALL MISSION AND HIS SIGNIFICANT CONTRIBUTIONS TO THE EXECUTIVE BOARD.

12. ~~(S)~~ PENDING ACTION ITEMS FROM THE FEBRUARY 22, 2004 BOARD MEETING:

- REVIEW MINISTRY TRANSITION READINESS;
- REVIEW OF MINISTRY OF COMMUNICATIONS STRATEGIC PLAN;
- STRATEGIC PLAN STATUS CHECK.
- ESTABLISHMENT OF FOUR FOCUS GROUPS UNDER THE IRAN WORKING GROUP.
- APPROVAL BY THE ADMINISTRATOR OF A GREEN ZONE PROPERTY MANAGEMENT EXECUTIVE STEERING COMMITTEE.

BREMER

SECDEF V2

ACTION

INFO CHAIRS(*) CHAIRS TESTBED(*) SECDEF-C(1)
SECDEF-C(*) ESC-SMTP(*) OSDONSIPRDA(*)
+JCP EMAIL CUSTOMER//CHAIRS//

(U)

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| CJCS V6 | | 2 |
| ACTION | (U,7) | |
| INFO | CHAIRMAN DISTRIBUTION REQUIRED(*) SJS-C(*) | |
| | SJS-C(1) NMCC:CWO(*) CMAS(*) J3(*) CMAS(1) J5(*) | |
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