

Biannual Report to Congress on the Use of Funds from the Drug Interdiction and Counter-Drug Activities Account for Support to Foreign Governments During the First Half of Fiscal Year 2015

This report is submitted in accordance with section 1009 of the National Defense Authorization Act for Fiscal Year 2013 (P.L. 112-239).

Preparation of this report cost the Department of Defense a total of approximately \$6,790 in
Fiscal Year 2015.
Generated on April 28, 2015
RefID: B-697346B

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This report is submitted in accordance with section 1009 of the National Defense Authorization Act (NDAA) for Fiscal Year (FY) 2013 (P.L. 112-239). Section 1009 requires that “not later than 60 days after the end of the first half of a fiscal year and after the end of the second half of a fiscal year, the Secretary of Defense shall submit to the congressional defense committees a report setting forth a description of the expenditure of funds, by project code, from the Drug Interdiction and Counter-Drug Activities account during such half of the fiscal year, including expenditures of funds in direct or indirect support of counter-drug activities of foreign governments.” This report covers the period from October 1, 2014, through March 31, 2015.

Information in this report includes the following direct and indirect support of the counter-drug activities of foreign governments:

- (1) The total amount of assistance provided to, or expended on behalf of, the foreign government;
- (2) A description of the types of counter-drug activities conducted using the assistance; and
- (3) An explanation of the legal authority under which the assistance was provided.

Table 1 reports counternarcotics support to foreign governments for the first half of FY 2015 by country, project code, amount of support, the type of activity, and the authority. The Department of Defense's (DoD) Drug Interdiction and Counter-Drug Activities account is programmed, budgeted, executed, and evaluated by project codes, not by country; the amounts provided are estimates.

DoD counter-drug support for foreign governments includes a broad range of activities authorized primarily by section 1004 of the NDAA for FY 1991 (P.L. 101-510), as amended, and section 1033 of the NDAA for FY 1998 (P.L. 105-85), as amended. Section 1021 of the NDAA for FY 2005 (P.L. 108-375), as amended, authorizes support to Colombia's campaign against narcotics trafficking and against activities by organizations designated as terrorist organizations, and includes authority to take actions to protect human health and welfare in emergency circumstances, including the undertaking of rescue operations. Section 1022 of the NDAA for FY 2004 (P.L. 108-136), as amended, authorizes a DoD joint task force that provides support to law enforcement agencies conducting counter-drug activities to provide, subject to all applicable laws and regulations, support to law enforcement agencies conducting counter-terrorism activities. Often, counternarcotics activities are supported by more than one of these legal authorities.

For the purpose of this report, all foreign (direct and indirect) DoD support is grouped into eight general categories. Following are descriptions of the categories used in the report:

Detection and Monitoring: This category consists of the detection, monitoring, and communication of the movement of air and sea traffic outside the geographic boundaries of the United States as defined in section 1004(b)(6). By law, this support is limited to the detection, monitoring, and communication of the movement of air and sea traffic within 25 miles of and outside the geographic boundaries of the United States, and surface traffic outside the geographic boundary of the United States and within the United States, not to exceed 25 miles of the boundary if the initial detection occurred outside of the United States. This support to law enforcement under section 1004 is related to, but distinct from, support provided under 10 U.S.C. § 124, which establishes DoD as the single lead agency of the Federal Government for the detection and monitoring of aerial and maritime transit of illegal drugs into the United States. These activities are supported using a variety of platforms and sensors, including Military Department air and maritime assets.

Aerial and Ground Reconnaissance: This category includes aerial and ground-based reconnaissance in support of law enforcement, as authorized under section 1004(b)(10). These activities are supported using a variety of platforms and sensors, such as forward-looking infrared, airborne radar, photographic devices, and aerial observers.

Infrastructure: Section 1004(b)(4) authorizes the establishment (including an unspecified minor military construction project) and operation of bases of operations or training facilities within or outside the United States for the purposes of facilitating counter-drug activities of DoD or any Federal, State, local, or tribal law enforcement agency within or outside the United States or counter-drug activities of a foreign law enforcement agency outside the United States. Activities authorized under this paragraph include the construction and/or maintenance of a variety of types of facilities to facilitate the operations of foreign law enforcement partners. Facilities constructed or maintained may include, but are not limited to, border crossing infrastructure, airport interdiction facilities, command and control centers, barracks and life support for counternarcotics personnel, hangars or other infrastructure to facilitate air operations, piers and other facilities to support marine operations, or training facilities, including classroom, dormitories, or dining facilities.

C4 Networks: Section 1004(b)(8) authorizes the establishment of command, control, communications, and computer networks (C4) for improved integration of law enforcement, active military, and National Guard activities. This type of support often complements the establishment of bases of operations authorized under section 1004(b)(4) and may include setting up network infrastructure (cabling, switches, terminals, etc.) or construction of transmission towers to facilitate internal, as well as cross-border communications among counternarcotics (CN) law enforcement units. Often, this infrastructure is critical to the sharing of CN-related information between headquarters and deployed forces, which can be challenging given geographical or other limitations.

Equipment: This category consists of the provision of certain CN-related equipment to a foreign government as authorized under section 1033, as well as the maintenance, repair, or upgrade of equipment authorized under section 1004(b)(2). Section 1033 authorizes support for specific equipment types, including patrol boats, vehicles, non-lethal specialized equipment, communications equipment, and night-vision systems. The provision of equipment under section 1033 requires the Secretary of Defense to certify to Congress that: the provision of

support to the government will not adversely affect the military preparedness of the U.S. Armed Forces, and; the equipment provided will be used only by approved officials and employees of the government who have undergone background investigations by that government; none of the equipment will be transferred (by sale, gift, or otherwise) to anyone not authorized by the United States to receive the equipment; the equipment and material will be used only for the purposes intended by the U.S. Government; and that the host government has implemented a system to provide an accounting and inventory of the equipment and material provided. This written certification, and a counterdrug plan for each country, requires a notification to Congress. Equipment maintenance under section 1004(b)(2) is intended to ensure that the equipment is compatible with equipment used by DoD.

HQ Planning and Oversight: This category consists of the labor and travel costs of U.S. personnel responsible for the planning and implementation of CN programs supporting foreign governments. Although this category should not be considered direct support to a foreign government, it is included in this report as the reporting requirement calls for “direct and indirect” support.

Intelligence Analysis: This category consists of analyzing information from multiple sources and combining that information into a finished product for appropriate use. Intelligence analysis is authorized by section 1004(b)(9). Examples of this type of support include the DoD tactical analysis team (TAT) program, whereby intelligence analysts are assigned to various U.S. embassies to provide all-source intelligence analysis to DoD CN personnel, law enforcement agencies, joint task forces, as well as partner-nation law enforcement and military forces.

Training: This category consists of training law enforcement personnel of foreign countries, as authorized by section 1004(b)(5). Training is carried out by a variety of U.S. instructors, including U.S. Special Operations Forces, conventional military units, and U.S. law enforcement agencies such as the Drug Enforcement Administration, Customs and Border Protection, Immigration and Customs Enforcement, or Homeland Security Investigations. These programs may consist of training in airborne and maritime/riverine interdiction operations, small-unit tactics, mission planning, demolitions, communications, and search and rescue operations. This category does not include the costs for construction of training facilities, which are captured under the “Infrastructure” category.

Transportation: This category consists of the transportation of personnel of foreign countries (including per diem expenses associated with such transportation), and the transportation of supplies and equipment, for the purpose of facilitating counter-drug activities within or outside the United States, as authorized by section 1004(b)(3). In addition to providing unique military airlift capabilities for U.S. Federal law enforcement officers, and their associated equipment outside the United States, this category also consists of providing controlled deliveries of contraband seized by U.S. law enforcement agencies to facilitate criminal investigations. These controlled deliveries are time-sensitive operations and often result in significant drug seizures and the disruption of major illicit trafficking organizations.

Country	Project Code	1st Half FY 2015 (\$000)	Type of Activity	Authority
AFGHANISTAN	9204	\$256	Training	1004
AFGHANISTAN	9245	\$4,846	Training	1004
		\$5,102		
AZERBAIJAN	6505	\$142	Training	1004
		\$142		
BAHAMAS	3432	\$155	Training	1004
BAHAMAS	9483	\$185	Training	1004
		\$340		
BANGLADESH	6504	\$112	Training	1004
BANGLADESH	9202	\$176	Training	1004
		\$288		
BARBADOS	2439	\$8	Intelligence Analysis	1004
BARBADOS	3432	\$85	Training	1004
BARBADOS	9493	\$18	Transportation	1004
		\$111		
BELIZE	6502	\$396	Training	1004
BELIZE	3432	\$162	Training	1004
BELIZE	9410	\$92	Training	1004
BELIZE	9493	\$47	Detection and Monitoring	1004
BELIZE	9493	\$28	Equipment	1004
BELIZE	9493	\$28	Transportation	1004
BELIZE	9493	\$6	Training	1004
		\$759		
BENIN	9206	\$90	Training	1004
		\$90		
BRAZIL	2439	\$4	Intelligence Analysis	1004
		\$4		
CAMEROON	6507	\$998	Training	1004
CAMEROON	9206	\$189	Training	1004
		\$1,187		
CAPE VERDE	2366	\$220	C4 Networks	1004
		\$220		
CHINA	3309	\$79	Intelligence Analysis	1004
CHINA	9202	\$141	Training	1004
		\$220		
COLOMBIA	2411	\$30	HQ Planning and Oversight	1004
COLOMBIA	3432	\$42	Training	1004
COLOMBIA	2439	\$391	Intelligence Analysis	1004

Country	Project Code	1st Half FY 2015 (\$000)	Type of Activity	Authority
COLOMBIA	6502	\$2,016	Training	1004
COLOMBIA	9201	\$1,607	Training	1004
COLOMBIA	9415	\$297	Training	1004
		\$4,383		
COSTA RICA	2439	\$5	Intelligence Analysis	1004
COSTA RICA	9493	\$19	Training	1004
		\$24		
CROATIA	9205	\$2	Training	1004
		\$2		
DOMINICAN REPUBLIC	2439	\$43	Intelligence Analysis	1004
DOMINICAN REPUBLIC	3432	\$95	Training	1004
DOMINICAN REPUBLIC	9493	\$25	Equipment	1004
DOMINICAN REPUBLIC	9493	\$117	Training	1004
		\$280		
ECUADOR	2439	\$8	Intelligence Analysis	1004
		\$8		
EL SALVADOR	6502	\$166	Training	1004
EL SALVADOR	3432	\$166	Training	1004
EL SALVADOR	9493	\$45	Detection and Monitoring	1004
EL SALVADOR	9493	\$78	Training	1004
		\$455		
GABON	9206	\$161	Training	1004
		\$161		
GHANA	2366	\$104	C4 Networks	1004
GHANA	9206	\$91	Training	1004
		\$195		
GREECE	6505	\$60	Training	1004
		\$60		
GUATEMALA	2439	\$3	Intelligence Analysis	1004
GUATEMALA	3432	\$229	Training	1004
GUATEMALA	6502	\$992	Training	1004
GUATEMALA	9410	\$68	Training	1004
GUATEMALA	9493	\$21	Equipment	1004
GUATEMALA	9493	\$150	Training	1004
GUATEMALA	9493	\$136	Detection and Monitoring	1004
GUATEMALA	9493	\$25	Transportation	1004
		\$1,624		
HONDURAS	2439	\$22	Intelligence Analysis	1004
HONDURAS	3432	\$147	Training	1004

Country	Project Code	1st Half FY 2015 (\$000)	Type of Activity	Authority
HONDURAS	6502	\$611	Training	1004
HONDURAS	9493	\$11	Equipment	1004
HONDURAS	9493	\$435	Detection and Monitoring	1004
HONDURAS	9493	\$105	Training	1004
HONDURAS	9493	\$6	Transportation	1004
		\$1,337		
HONG KONG	3309	\$67	Intelligence Analysis	1004
		\$67		
INDIA	3309	\$28	Intelligence Analysis	1004
		\$28		
JAPAN	3309	\$48	Intelligence Analysis	1004
		\$48		
KAZAKHSTAN	9204	\$42	Infrastructure	1004
		\$42		
KENYA	9206	\$250	Training	1004
		\$250		
KYRGYZSTAN	9204	\$135	Infrastructure	1004
KYRGYZSTAN	9204	\$8	Training	1004
		\$143		
LEBANON	6503	\$2,635	Training	1004
		\$2,635		
MALDIVES	9202	\$46	Training	1004
		\$46		
MAURITANIA	9206	\$200	Training	1004
		\$200		
MEXICO	2439	\$398	Intelligence Analysis	1004
MEXICO	3309	\$50	Intelligence Analysis	1004
MEXICO	3432	\$2,204	Training	1004
MEXICO	5114	\$503	HQ Planning and Oversight	1004
MEXICO	5114	\$60	Transportation	1004
MEXICO	6506	\$767	Training	1004
MEXICO	9203	\$928	Training	1004
MEXICO	9203	\$282	C4 Networks	1004
MEXICO	9203	\$188	Equipment	1004
MEXICO	9203	\$346	Intelligence Analysis	1004
MEXICO	9481	\$941	Detection and Monitoring	1004
MEXICO	9481	\$172	Transportation	1004
		\$6,839		

Country	Project Code	1st Half FY 2015 (\$000)	Type of Activity	Authority
NICARAGUA	2439	\$6	Intelligence Analysis	1004
NICARAGUA	3432	\$1	Training	1004
		\$7		
NIGER	9206	\$39	Infrastructure	1004
		\$39		
NIGERIA	6507	\$102	Training	1004
NIGERIA	9206	\$7	Training	1004
		\$109		
PANAMA	2439	\$15	Intelligence Analysis	1004
PANAMA	3432	\$3	Training	1004
PANAMA	9410	\$36	Training	1004
PANAMA	9493	\$1	Training	1004
PANAMA	9493	\$45	Detection and Monitoring	1004
		\$100		
PERU	2439	\$44	Intelligence Analysis	1004
PERU	3432	\$49	Training	1004
PERU	6502	\$1,021	Training	1004
PERU	9201	\$394	Equipment	1004
PERU	9410	\$67	Training	1004
		\$1,575		
PHILIPPINES	3309	\$39	Intelligence Analysis	1004
PHILIPPINES	6504	\$140	Training	1004
PHILIPPINES	9202	\$165	Training	1004
		\$344		
SENEGAL	9206	\$668	C4 Networks	1004
SENEGAL	9206	\$446	Training	1004
		\$1,114		
TAJIKISTAN	6503	\$1,421	Training	1004
TAJIKISTAN	9204	\$452	Training	1004
TAJIKISTAN	9204	\$190	Infrastructure	1004
		\$2,063		
TANZANIA	2366	\$595	C4 Networks	1004
TANZANIA	9206	\$410	C4 Networks	1004
TANZANIA	9206	\$730	Training	1004
		\$1,735		
THAILAND	3309	\$56	Intelligence Analysis	1004
THAILAND	6504	\$30	Training	1004
THAILAND	9202	\$56	Training	1004
		\$142		

Country	Project Code	1st Half FY 2015 (\$000)	Type of Activity	Authority
TOGO	9206	\$56	Training	1004
		\$56		
UZBEKISTAN	6503	\$72	Training	1004
UZBEKISTAN	9204	\$123	HQ Planning and Oversight	1004
UZBEKISTAN	9204	\$1,306	Training	1004
		\$1,501		
VIETNAM	6504	\$2	Training	1004
		\$2		
	Global Total	\$36,077		