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**OBSERVATION REPORT**

1. (U) SUBMITTED BY: MajGen Byron, USMC OFFICE: VDJ-5  
DSN: 227-1887 COMMERCIAL: (703) 697-1887
2. (U) EXERCISE: ELIGIBLE RECEIVER 97-1
3. () TASKS:
4. (U) TITLE: Threshold and Decision Process for Determining Necessity and Extent of Military Involvement
5. (U) OBSERVATION: It is not easy to judge the threshold between a criminal act (terrorist, hacker, etc.) or a series of criminal acts, and a concerted attack on the security of the United States. This is important in deciding whether jurisdiction belongs to law enforcement agencies or the DoD.
6. (b)(5) 
7. (b)(5) 
8. (b)(5) 
9. (U) COMMENTS: The Administration will need to work with Congress to get support and avoid impressions of violation of rules of *posse comitatus*.

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2. (U) EXERCISE: ELIGIBLE RECEIVER 97-1

3. () TASKS:

4. (U) TITLE: Tactical vs Strategic Focus

5. (b)(5)



6.

7.

8.

9.

(b)(5)





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## OBSERVATION REPORT

1. (U) SUBMITTED BY: MajGen Byron OFFICE: VDJ-5  
DSN: 227-1887 COMMERCIAL: (703) 697-1887
2. (U) EXERCISE: ELIGIBLE RECEIVER 97-1
3. () TASKS:
4. (U) TITLE: J-5 Exercise Involvement
5. (U) OBSERVATION: Opportunities for J-5 policy coordination, both within the Joint Staff (CAT, J-3 planning/execution cells, update briefings) and outside the Joint Staff (OSD, CSGs, NSC interagency meetings) did not exist; thus, the exercise did not benefit from J-5 policy inputs.
6. (U) DISCUSSION: This exercise was tailored to allow J-2 to gather intelligence and J-3/J-6 to determine tactical responses to cyberwar. There was no explicit role for J-5. The Major Scenario Event List (MSEL) did not require J-5 actions. Because of this focus, even an attempt by J-5 to explain policy implications of a larger-picture strategic attack by an outside nation or group of nations was dismissed as irrelevant to the exercise. As a consequence, only 4 officers from J-5 were extensively involved in the exercise, and only 4 others had any involvement at all.
7. (U) LESSON LEARNED: J-5 involvement must be planned into each exercise, and J-5 inputs must be considered by senior Joint Staff and DoD leaders during the exercise.
8. (U) RECOMMENDED ACTION: Incorporate J-5 officers into the established war planning organizational structure, such as a functional CAT team, the J-3 planning cells, CSGs and interagency groups, OSD policy meetings, and SecDef daily updates. Include J-5 MSELs into the exercise, such as DCs and PCs, crucial policy decisions that must be coordinated with the interagency, and policy briefings to the J-3.
9. (U) COMMENTS: J-5 involvement should include adding members to current war planning teams, and will require interagency acceptance of the J-5 role.

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2. (U) EXERCISE: ELIGIBLE RECEIVER 97-1

3. () TASKS:

4. () TITLE:

5. () OBSERVATION:

6. () DISCUSSION:

7. () LESSON LEARNED:

8. () RECOMMENDED ACTION:

9. () COMMENTS:

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**OBSERVATION REPORT**

1. (U) SUBMITTED BY:

OFFICE: J-5

DSN: 224-9405

COMMERCIAL: (703) 616-9405

2. (U) EXERCISE: ELIGIBLE RECEIVER 97-1

3. () TASKS:

4. () TITLE:

5. () OBSERVATION:

6. () DISCUSSION:

7. () LESSON LEARNED:

8. () RECOMMENDED ACTION:

9. () COMMENTS:

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**(LAST FORM)  
OBSERVATION REPORT**

1. (U) SUBMITTED BY:

OFFICE: J-5

DSN: 224-9405

COMMERCIAL: (703) 616-9405

2. (U) EXERCISE: ELIGIBLE RECEIVER 97-1

3. () TASKS:

4. () TITLE:

5. () OBSERVATION:

6. () DISCUSSION:

7. () LESSON LEARNED:

8. () RECOMMENDED ACTION:

9. () COMMENTS:

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