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Department of Energy Declassification Review

1. Review Date: 8/20/13	2. Classification: [Circle Number(s)]
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5. Derived From:	6. Contains No DOE Classified Info
7. Declassify On:	8. Coordinate With:
9. Review Date:	10. Declassified
11. Reviewer:	12. Classified Into Bracketed
13. Authority:	14. Other (Specify):

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Office of the Secretary of Defense
Chief, RND, FSD, WHS
Date: 07 Sept 2016 Authority: EO 13526
Declassify: Deny in Full:
Declassify in Part: X
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SUBJ: NUCLEAR FORCE INITIATIVES (U)

1. (U) ON 27 SEP, THE PRESIDENT ANNOUNCED A SERIES OF SIGNIFICANT US NUCLEAR FORCE INITIATIVES. THIS MESSAGE PROVIDES GENERAL BACKGROUND ON THESE INITIATIVES, DISCUSSES BILATERAL AND UNILATERAL ACTIONS IN GENERAL, PROVIDES SPECIFIC POLICY AND PLANNING GUIDANCE FOR THE IMPLEMENTATION OF THE UNILATERAL ACTIONS, AND REQUESTS DESIGNATED CINCS AND SERVICES TO PROVIDE PLANNING INFORMATION TO THE JOINT STAFF.

2. (U) OBJECTIVES OF THE PRESIDENT'S ANNOUNCEMENT ARE TO TAKE ADVANTAGE OF RECENT DEVELOPMENTS TO ADVANCE A SERIES OF BOLD ACTIONS WHICH WILL:

A. (U) MOVE THE US/SOVIET STRATEGIC NUCLEAR EQUATION IN THE DIRECTION OF INCREASED STABILITY AND REDUCED RISK OF WAR.

B. (U) ENCOURAGE AND FACILITATE EFFORTS BY REFORMIST ELEMENTS IN THE SOVIET CENTER AND THE REPUBLICS TO DECREASE EXCESSIVE

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STRATEGIC NUCLEAR FORCE LEVELS AND PROGRAMS AND TO REDUCE THE LARGE INVENTORY OF TACTICAL NUCLEAR WEAPONS.

C. {U} IMPROVE THE SAFETY, SECURITY, AND ENVIRONMENTAL SOUNDNESS OF BOTH US AND SOVIET NUCLEAR FORCES.

D. {U} PROVIDE AN INCREASED ROLE FOR BALLISTIC MISSILE DEFENSES AGAINST LIMITED ATTACK.

3. ~~3.~~ IN UNDERTAKING THESE INITIATIVES, THE UNITED STATES HAS REAFFIRMED THAT NUCLEAR DETERRENCE WILL REMAIN A CORNERSTONE OF US DEFENSE POLICY, AND THAT NUCLEAR FORCES NOT ELIMINATED BY THESE INITIATIVES MUST BE FULLY EFFECTIVE AND MODERN TO ENSURE A CREDIBLE DETERRENT POSTURE.

4. {U} THE SCOPE OF THE PRESIDENT'S INITIATIVE INCLUDES ACTIONS TO BE AGREED UPON BILATERALLY WITH THE SOVIETS WHICH WILL REQUIRE RECIPROCITY AND UNILATERAL ACTIONS BY THE UNITED STATES.

5. {U} BILATERAL INITIATIVES AND DISCUSSIONS:

A. {U} SUBJECT TO MUTUAL AGREEMENT:

{1} {U} SEEK EARLY CONCURRENCE TO ELIMINATE FROM US AND SOVIET INVENTORIES ALL ICBMS WITH MULTIPLE WARHEADS.

{2} {U} TAKE IMMEDIATE, CONCRETE STEPS TO PERMIT THE

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LIMITED DEPLOYMENT OF NON-NUCLEAR DEFENSES TO PROTECT AGAINST
LIMITED BALLISTIC MISSILE STRIKES.

B. {U} DISCUSSIONS ARE PROPOSED ON NUCLEAR SURETY INCLUDING
JOINT TECHNICAL COOPERATION ON SAFE NUCLEAR WARHEAD STORAGE,
TRANSPORTATION, DISASSEMBLY, AND DESTRUCTION; ARRANGEMENTS FOR
PHYSICAL SECURITY AND SAFETY OF NUCLEAR WEAPONS; AND NUCLEAR COMMAND
AND CONTROL ARRANGEMENTS.

6. {U} UNITED STATES UNILATERAL INITIATIVES:

A. {U} STRATEGIC:

{1} ~~18~~ BOMBERS AND MMII ICBMS HAVE BEEN REMOVED FROM
ALERT. THE ALERT STATUS OF THE SSBN FORCE IS UNAFFECTED BY THIS
INITIATIVE.

{2} ~~18~~ MMII ELIMINATION (I.E., REMOVAL OF MISSILES AND
WARHEADS FROM SILOS) WILL BE ACCELERATED WITH THE DESTRUCTION OF
SILOS TO BE CARRIED OUT ON AN ACCELERATED BASIS FOLLOWING START
RATIFICATION.

{3} ~~18~~ RAIL GARRISON MX AND THE MOBILE PART OF THE SMALL
ICBM PROGRAM WILL BE TERMINATED (SMALL ICBM WILL REMAIN IN
DEVELOPMENT). THE CURRENT PROGRAM TO BUILD A REPLACEMENT FOR THE

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SRAM WILL BE CANCELED. THE TASM REQUIREMENT REMAINS VALID AT THIS TIME AND WILL REQUIRE FURTHER REVIEW. USD(A) WILL WORK DIRECTLY WITH THE SERVICES TO EFFECT THESE CANCELLATIONS.

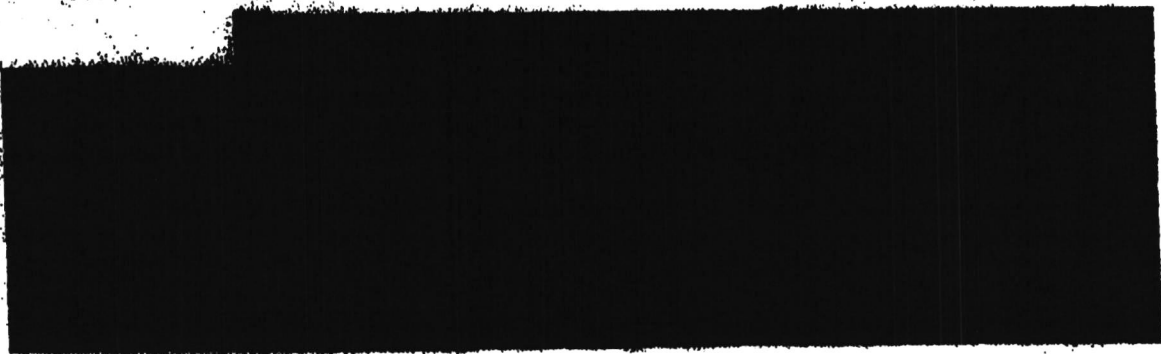
{3} {U} A NEW US STRATEGIC COMMAND (USSTRATCOM) WILL BE ACTIVATED ON 1 JUN 92 AT OFFUTT AFB. SPECIFIC POLICY GUIDANCE ON ACTIVATING USSTRATCOM STAND UP WILL BE PROVIDED SEPARATELY.

B {U} TACTICAL NUCLEAR:

{1} {U} ALL DEPLOYED GROUND-LAUNCHED TACTICAL NUCLEAR WEAPONS WILL BE RETURNED TO THE UNITED STATES AND ALL GROUND-LAUNCHED TACTICAL NUCLEAR WEAPONS WILL BE DESTROYED.

{2} {U} NAVAL TACTICAL NUCLEAR WEAPONS:

{A} {U} ALL TLAM/N WILL BE WITHDRAWN FROM SURFACE SHIPS AND SUBMARINES AND RETURNED TO US TERRITORY FOR STORAGE IN CENTRAL AREAS.



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(D) ~~JS~~ THE CAPABILITY TO EMPLOY NAVAL NUCLEAR WEAPONS BEING PLACED IN STORAGE WILL BE RETAINED. ADDITIONALLY, THE CAPABILITY OF CERTIFIED COMBAT LOGISTIC FORCE SHIPS, TRANSPORT AIRCRAFT, AND OTHER TRANSPORTATION ASSETS TO ONLOAD, MAINTAIN, AND PROVIDE LOGISTIC TRANSPORTATION WILL BE RETAINED FOR TACTICAL NUCLEAR WAPONS.

(E) ~~JS~~ USAF DUAL-CAPABLE LAND-BASED AIRCRAFT EQUIPPED WITH NUCLEAR WEAPONS WILL CONTINUE TO BE A PART OF OUR TACTICAL NUCLEAR FORCE STRUCTURE. THERE WILL BE NO IMPACT ON THE DEPLOYMENT OF THESE AIRCRAFT OR THEIR ASSOCIATED WEAPONS AS A RESULT OF THE PRESIDENT'S INITIATIVES.

7. [REDACTED]

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[REDACTED] POLICY AND PLANNING
GUIDANCE TO FACILITATE NEAR TERM EXECUTION OF THESE INITIATIVES IS
PROVIDED IN THE FOLLOWING PARAGRAPHS.

A. {U} GENERAL POLICY GUIDANCE:

{1} {U} SAFETY AND SECURITY MUST REMAIN PARAMOUNT. ALL
NUCLEAR WEAPON MOVEMENTS WILL BE CONDUCTED USING STANDARD SAFETY AND
SECURITY PROCEDURES. THE PRESIDENT'S NUCLEAR FORCES INITIATIVE MUST
BE IMPLEMENTED IN A TIMELY FASHION; HOWEVER, EXTRAORDINARY EFFORTS
THAT COULD DEGRADE SAFETY OR SECURITY ARE NOT AUTHORIZED.

{2} ~~18~~ ALL UNITS AFFECTED BY THIS MESSAGE ARE TO RETAIN
THEIR NUCLEAR CERTIFICATION AND PROFICIENCY UNTIL FURTHER GUIDANCE
IS ISSUED.

{3} ~~15~~ THEATER CINCS SHOULD PLAN RETROGRADE ACTIVITIES IN
COORDINATION WITH THE SERVICES, USTRANSCOM, AND DOE TO MINIMIZE THE
TOTAL NUMBER OF WEAPON-MOVEMENTS. INTERIM RESULTS OF THE NUCLEAR
WEAPONS TRANSPORTATION STUDY PROVIDE AN AID FOR EVALUATING SAFETY
AND SECURITY FOR NUCLEAR WEAPON MOVEMENTS.

{4}. ~~15~~ AS PRACTICAL, OLDER WEAPONS LACKING MODERN SAFETY
FEATURES SHOULD HAVE PRIORITY FOR EARLIEST RETURN, RETIREMENT, AND
DESTRUCTION.

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B. ~~(S)~~ SHIPBORNE WEAPONS:

(1) ~~(S)~~ FOR SHIPS HOMEPORTED IN THE US AND NOT CURRENTLY DEPLOYED, TACTICAL NUCLEAR WEAPONS MUST BE REMOVED PRIOR TO THEIR NEXT OVERSEAS DEPLOYMENT.

(2) ~~(S)~~ FOR SHIPS HOMEPORTED IN THE US AND CURRENTLY DEPLOYED OVERSEAS, TACTICAL NUCLEAR WEAPONS WILL BE REMOVED AFTER RETURN FROM DEPLOYMENT. CINC HAS LATITUDE TO OFFLOAD EARLIER.

(3) ~~(S)~~ FOR SHIPS HOMEPORTED OVERSEAS, TACTICAL NUCLEAR WEAPONS WILL BE REMOVED AT THE EARLIEST OPPORTUNITY CONSISTENT WITH THE SHIP'S OPERATING SCHEDULE. *APPEAL* OSD 3.3(b)(2),(4),(5)

C. ~~(S)~~ WEAPON DESTRUCTION: DOE CAN CURRENTLY DISMANTLE APPROXIMATELY [REDACTED] AND IS EXPANDING ITS CAPACITY IN ORDER TO PROCESS APPROXIMATELY [REDACTED] PER YEAR BY FY 1993. IT WILL BE NECESSARY TO STORE RETIRED WEAPONS FOR EXTENDED PERIODS AT SERVICE STORAGE FACILITIES AWAITING AVAILABILITY OF TRANSPORTATION AND DISMANTLEMENT CAPACITY. ALSO, SOME RETIRED WEAPONS OR COMPONENTS NOW IN DOE CUSTODY MAY BE RETURNED TO SERVICE STORAGE SITES TO ALLOW COST EFFECTIVE DESTRUCTION OF SIMILAR WARHEADS. THE SCHEDULE FOR STORING AND DESTRUCTION OF RETIRED WEAPONS WILL BE COORDINATED AMONG THE JOINT STAFF, OSD, DOE, AND THE

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SERVICES. DESTRUCTION SCHEDULING SHOULD BE BASED ON THE FOLLOWING
PRIORITY GOALS:

[REDACTED]

D. WEAPONS TRANSPORTATION: GENERAL PRIORITIES FOR WEAPON

TRANSPORTATION ASSETS ASSOCIATED WITH THIS INITIATIVE FOLLOW:
HOWEVER, THESE STEPS MAY BE CONDUCTED CONCURRENTLY AS ASSETS
PERMIT. THE ACTUAL MOVEMENT OF WEAPONS WILL NOT OCCUR UNTIL
AUTHORIZED.

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(2) (S) (FRO)

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E. (U) OUR NEITHER CONFIRM NOR DENY (NCND) POLICY IS BEING REVIEWED BUT UNLESS OTHERWISE DIRECTED REMAINS IN EFFECT. DOD IS PREPARING LONG TERM NCND GUIDANCE FOR YOUR USE.

F. (U) CINC'S AND SERVICES ARE REQUESTED TO PROVIDE RECOMMENDATIONS AS TO WHAT PROGRAMS, FORCES, AND ACTIVITIES SHOULD BE RETAINED/MODIFIED TO PRESERVE REGENERATION CAPABILITY.

G. (U) A PROPOSED PUBLIC AFFAIRS ANNEX IS REQUIRED FOR PLANS DEVELOPED TO IMPLEMENT THESE INITIATIVES WITH SPECIAL EMPHASIS ON SIGNIFICANT MILESTONES. PROVIDE PROPOSED PUBLIC AFFAIRS GUIDANCE BY SEPARATE MESSAGE DIRECT TO OASD(PA), INFO CJCS/PA/J-3/J-5. OASD(PA) WILL PROVIDE ADDITIONAL PUBLIC AFFAIRS GUIDANCE BY SEPARATE MESSAGE.

H. (U) PLANS DEVELOPED TO IMPLEMENT THESE INITIATIVES SHOULD INCLUDE COST AND BUDGETING INFORMATION.

B. (U) POLICY GUIDANCE FOR ALL CINCS:

A. ~~JS~~ THESE INITIATIVES WILL REQUIRE CHANGES TO ANNEX C TO JSCP. INTERIM CHANGES WILL BE PROVIDED BY MESSAGE UNTIL ANNEX C CAN BE UPDATED.

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B. ~~IS~~ PENDING SECDEF APPROVAL, JSTPS IS ACCELERATING PRODUCTION OF SIOP-93 TO MEET AN IMPLEMENTATION DATE OF 1 JUN 92 VICE 1 OCT 92. JSTPS WILL NEED UPDATED FORCE COMMITS TO SUPPORT THIS EARLY SIOP IMPLEMENTATION.

C. ~~IS~~ [REDACTED] TO THAT END, ENSURE STORAGE AND OTHER SUPPORT INFRASTRUCTURE NECESSARY FOR REGENERATION/REDEPLOYMENT ARE MAINTAINED.

D. ~~IS~~ NUCLEAR ANNEXES TO OPLANS AND NON-SIOP OPTIONS (NSOS) SHOULD BE MAINTAINED. ADDITIONALLY, CINCS SHOULD INCLUDE IN THESE NUCLEAR ANNEXES PLANNING FACTORS, TIMELINES, AND RATIONALE TO REGENERATE/REDEPLOY SEA-BASED TACTICAL NUCLEAR WEAPONS SYSTEMS AND SUBMIT TO THE JOINT STAFF IAW THE JOPES PROCESS.

E. ~~IS~~ [REDACTED] HOWEVER, THE REQUIREMENT TO MAINTAIN DRF WEAPONS DEPLOYED ON SHIPS IS RESCINDED. PENDING PROMULGATION OF NEW GUIDANCE, MAINTAIN THE CAPABILITY TO EMPLOY TLAN/N AS FOLLOWS:

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{1} ~~{2}~~ CONTINUE TO PLAN NSO AND DRF MISSIONS AND PRODUCE DATA TRANSPORT DEVICES SINCE THIS IS THE LIMITING FACTOR IN TLM/N EMPLOYMENT.

{2} ~~{3}~~ MAINTAIN THE CAPABILITY FOR DIRECT-TO-FORCES {DTF} EXECUTION OF TLM/N.

9. {U} FOR CINCSAC:

A. ~~{1}~~ DEVELOP A PLAN WHICH WILL:

{1} ~~{2}~~ RESTORE BOMBERS REMOVED FROM ALERT TO THEIR FORMER ALERT STATUS AND.

[REDACTED]

{3} ~~{4}~~ INCLUDE A RECOMMENDATION OF WHEN AND/OR UNDER WHAT CIRCUMSTANCES TO BEGIN REGENERATION (E.G.: A-HOUR DECLARATION, DEFCON 3, ETC.).

B. ~~{5}~~ DEVELOP A PLAN TO ACCELERATE MMII WARHEAD AND MISSILE REMOVAL AND, AFTER START RATIFICATION, DESTRUCTION OF DEACTIVATED SILOS.

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C. ~~SS~~ ALL NUCLEAR FORCE GENERATION EXERCISES ARE TEMPORARILY SUSPENDED. RECOGNIZING THE NEED FOR SUCH EXERCISES, DETERMINE THE TYPE, LEVEL, AND FREQUENCY FOR EXERCISES REQUIRED TO MAINTAIN PROFICIENCY.

D. {U} PROVIDE ABOVE PLANS TO THE JOINT STAFF AT EARLIEST OPPORTUNITY AND IF POSSIBLE BY 15 OCT 91 {1 NOV 91 FOR ACCELERATED NMII REMOVAL PLAN}.

1D. {U} FOR DSTP:

A. ~~SS~~ CONTINUE TO CONCENTRATE ON EARLY IMPLEMENTATION OF SIOP-93 ON 1 JUN 92 PENDING SECDEF APPROVAL.

B. {U} IN LIGHT OF THE IMPACT OF THE PRESIDENT'S INITIATIVES, IN CONSULTATION WITH THE JSTPS STAFF, LIMITED CHANGES WILL BE CONSIDERED FOR SIOP-6H WITH ADDITIONAL MODIFICATIONS TO BE EVALUATED FOR SIOP-93.

1D. {U} FOR USCINCEUR:

A. [REDACTED] AS A RESULT OF THE PRESIDENT'S NUCLEAR FORCES INITIATIVES, AFAPS AND LANCE CAN BE WITHDRAWN CONCURRENTLY AT YOUR DISCRETION.

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B. ~~(S)~~ MILITARY-TO-MILITARY DISCUSSIONS WITH ALLIES SHOULD AWAIT RECEIPT AND REVIEW OF YOUR PLANS. YOU SHOULD INFORM HOST GOVERNMENTS OF ANY PLANNED CONSOLIDATION OF WEAPONS AT CENTRAL LOCATIONS.

C. (U) PROVIDE ABOVE PLAN TO THE JOINT STAFF AT EARLIEST OPPORTUNITY AND IF POSSIBLE BY 15 OCT 91.

11. (U) FOR USCINCLANT:

~~(S)~~ PROVIDE ABOVE PLAN TO THE JOINT STAFF AT EARLIEST OPPORTUNITY AND IF POSSIBLE BY 15 OCT 91.

12. (U) FOR USCINCPAC:

B. (U) PROVIDE ABOVE PLAN TO THE JOINT STAFF AT EARLIEST OPPORTUNITY AND IF POSSIBLE BY 15 OCT 91.

13. (U) SIGNIFICANT, CONTINUING INTEREST EXISTS IN BOTH POLITICAL AND PUBLIC ARENAS CONCERNING IMPLEMENTATION OF THE PRESIDENT'S INITIATIVES... PERIODIC UPDATES AND REPORTS ON ACHIEVING MILESTONES (E.G., COMPLETION OF REMOVAL OF NUCLEAR WEAPONS FROM SHIPS) WILL BE

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REQUIRED AND SHOULD BE ANTICIPATED. ALSO, ANTICIPATE PUBLIC AFFAIRS RELEASES BY DOD WHEN MILESTONES ARE ACHIEVED.

14. (U) WE STILL HAVE A NUCLEAR MISSION AND NEED TO TRAIN FOR THAT MISSION. SUCH THINGS AS COMMAND CENTER NIGHT BLUE EXERCISES, CINC CPX NUCLEAR EXERCISES, ETC. WILL CONTINUE. WE ALSO RECOGNIZE THE NEED TO CONDUCT FORCE GENERATION EXERCISES TO MAINTAIN PROFICIENCY. FROM A LONG-TERM TRAINING ASPECT, WE ARE INTERESTED IN YOUR THOUGHTS ON NUCLEAR WARPLANNING; HOW MUCH OF THE FORCE DO WE NEED TO MAINTAIN FULLY TRAINED AND CERTIFIED; WHAT ARE OUR MAINTENANCE AND TRAINING REQUIREMENTS REGARDING NUCLEAR WEAPONS?

15. (U) IMPLEMENTATION OF THESE INITIATIVES WILL BE COMPLEX AND WILL REQUIRE WELL THOUGHT OUT PLANS. PLEASE FEEL FREE TO PROVIDE YOUR THOUGHTS ON ISSUES WHICH SHOULD BE BROUGHT TO OUR ATTENTION.

16. (U) JOINT STAFF POCs ARE: [REDACTED] J-5/NUCLEAR AND [REDACTED] [REDACTED] DIVISION, DSSN [REDACTED] FOR POLICY MATTERS, AND COL [REDACTED] DSSN [REDACTED] J-36/NUCLEAR OPERATIONS BRANCH FOR OPERATIONAL MATTERS.

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