

FY-80

PDM - Navy

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THE SECRETARY OF DEFENSE
WASHINGTON, D. C. 20301

AUG 28 1978

25 JUL 1978 DEP SEC HAS SEEN

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MEMORANDUM FOR THE SECRETARY OF THE NAVY

SUBJECT: Program Decision Memorandum for Department of the Navy (U)

(U) This memorandum transmits my tentative decisions regarding Department of the Navy for Fiscal Years (FY) 1980-1984. I approve the Decrementated, Basic, and Enhanced program levels in the Program Objective Memorandum of May 23, 1978 as modified by the specific changes to each level described in the following pages.

(U) I will entertain your reclama to these decisions. However, I urge you to bear in mind the fiscal realities we face. In order to move smoothly toward a balanced program in the end, we need to maintain the three fiscal levels at about their current totals. Additions now will make our task more difficult later. This problem would be eased, of course, to the extent that you can submit offsets to those items in your reclama that add funds to your programs.

I. STRATEGIC FORCES

(S) A. Trident SSBN/Trident II Missile. At the Decrementated Level program for a Trident II missile IOC of FY 90 and five Trident submarines as follows:

	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Quantity	1	1	1	1	1

At the Basic level, program for a Trident II missile IOC of FY 88, including full funding of the Improved Accuracy Program, and five Trident submarines with the same profile as the Decrementated level. At the Enhanced level, program for a Trident II missile IOC of FY 88, including full funding of the Improved Accuracy Program, and procurement of 8 Trident submarines as follows:

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	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Quantity	1	1	2	2	2

~~(S)~~ B. MK-500 Evader MARV. At the Decrement and Basic levels, increase funding to develop those elements necessary to sustain a program from which an IOC may be achieved in 3 1/2 years. At the Enhanced level, commence engineering development in FY 80 to maintain a program 2 1/2 years from IOC. At all levels, include demonstration of the fully variable trim nose concept.

II. THEATER NUCLEAR FORCES

~~(S)~~ A. Nuclear Harpoon. Delay the program one year at the Basic and Enhanced levels, moving the IOC to FY 85. In order to assess the role of nuclear Harpoon, and other Navy theater nuclear weapons, the Under Secretary of Defense for Policy will conduct a comprehensive policy review of Navy theater nuclear weapons. The study, to be completed by October 15, 1978, will be used as an input for the FY 81-85 Consolidated Guidance.

~~(S)~~ B. Land Attack Tomahawk. Complete missile development at all levels but do not program for procurement of missiles and onboard installations.

III. GENERAL PURPOSE FORCES

~~(S)~~ A. AH-IT Helicopter Armament. Retrofit a TOW missile capability on all remaining non-TOW capable AH-IT helicopters in FY 80 and FY 81 at the Decrement and Basic Levels.

~~(S)~~ B. Navy Surface Shipbuilding Program. Program to procure surface ships as follows:

1. CGN-42. Do not program any new nuclear cruisers at any level. At all fiscal levels, shift CGN-42 funds to a DDG-47 and other ships as indicated below. At the Enhanced level, add a DDG-47 in FY 84.

2. LSD-41. At the Decrement level, consistent with the goal of a 1.0 MAF lift, cancel the LSD-41 program. At the Enhanced level, program 3 LSD-41s vice 4. Use funds made available by cancellation of the fourth LSD-41 to help procure the ships shown below. At both the Basic and Enhanced levels, plan no more than three LSD-41s. Conduct a study, in coordination with OASD(PA&E), that explicitly examines the effectiveness of equal-cost alternative programs that (a) retain conventional landing craft and lift ships, or (b) shift to air cushion landing craft and larger lift ships. Continue to estimate future amphibious lift needs on the basis of current landing craft concepts until the study has been completed and reviewed by OSD.

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3. FFG-7. Procure FFG-7s as follows:

	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Decrementd	5	5	5	4	3
Basic	5	5	6	4	3
Enhanced	6	6	8	8	8

4. TAO. Procure oilers as follows:

	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Decrementd		1	1	1	1
Basic		1		1	1
Enhanced		1	2	2	2

5. DDG-47. Procure DDG-47s as follows:

	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Decrementd	1	2	2	3	2
Basic	1	2	2	3	2
Enhanced	1	2	2	3	4

6. Early Ship Retirements. At the Decrementd level, plan to operate the following 10 ships that were proposed for early retirement: 2 LPHs, 1 AS, 1 AFS, 1 TAF, and 5 AEs.

7. DDX. DDX funding at all fiscal levels constitutes a planning wedge only. Prior to the calendar year 1979 POM, conduct a detailed study of potential alternative programs to provide an adequate force of non-Aegis surface combatants to accompany the presently programmed 12 carrier force.

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(S) C. CAPTOR Mine. At the Decrementd level, cancel FY 78 and FY 80-84 procurement. Retain CAPTOR in R&D, subject to regular DSARC review. At the Basic and Enhanced levels, cancel FY 78 and FY 80 procurement and return CAPTOR to engineering development. A draft DCP should be forwarded to USDR&E for review by December 1, 1978, including updated cost estimates, description of modifications necessary to correct identified problems, thresholds for operational effectiveness and reliability, and cost-effectiveness comparisons with other ASW alternatives. A detailed plan for further FOT&E, developed with OPTEVFOR, should be provided to OASD(PA&E/OT&E) for review at least 30 days before such testing begins. Further production is dependent on formal DSARC review after completion of additional FOT&E.

(S) D. P-3 Aircraft. Procure 10 P-3C aircraft per year at the Decrementd level, 12 per year at the Basic level, and 15 per year at the Enhanced level. Equip all active force P-3 aircraft with Harpoon capability by FY 84 at all fiscal levels. Initiate Advanced Signal

Processor (ASP) backfit for update I/II P-3Cs and ESM/Communications and ASW Localization improvements for all active P-3s at all fiscal levels. Increase FY 80 RDT&E funding to make development and backfit schedules consistent. Add funds at all fiscal levels to equip all active and reserve aircraft not scheduled for ASP backfit with Triple Vernier/DICASS capability by end FY 83.

(S) E. Anti-Ship Ordnance Procurement and Ship Modification Programs. At the Basic and Enhanced levels, program Tomahawk installations in only 15 CGN-36, CGN-38, and CG-26 class ships and in the 33 SSN-688 class ships scheduled to become operational during the FY 80-84 time period. Procure anti-ship ordnance according to the following table:

	Decremental/Basic/Enhanced					
	FY 80	FY 81	FY 82	FY 83	FY 84	To Complete
MK-48	0/0/0	0/0/0	0/0/0	0/0/0	0/0/0	0/0/0
Harpoon	240/240/240	240/240/240	240/240/240	240/240/240	240/240/240	271/265/712
Tomahawk	0/0/8	0/24/34	0/28/60	0/30/60	0/40/60	0/129/29

(S) F. Naval Non-Nuclear Ordnance Inventory Goals for Anti-Surfaces Warfare. Calculate Navy non-nuclear ordnance objectives for anti-ship warfare on the basis of 50 Soviet merchant ships as targets at the Decremental level and 200 ships at the Basic and Enhanced levels. In order to account for maldistribution of weapons and targets, ordnance inventory goals should be calculated on the basis of 90% assurance at the Decremental and Basic Levels and 95% at the Enhanced Level.

(S) G. Major Caliber Light Weight Gun (MCLWG). Cancel the MCLWG and associated 8 inch extended range and IR guided projectile programs at the Basic level. At the Enhanced level, continue ammunition development and increase funding to procure the following quantities of the MCLWG:

	FY 80	FY 81	FY 82	FY 83	FY 84
Quantity	2	5	5	5	5

(S) H. AV-8B. Cancel AV-8B development programs at the Decremental level. At the Basic and Enhanced levels, conduct, in coordination with OSD, a flyoff operational evaluation of the AV-8B and F/A-18, executing the close air support mission, as soon as possible following delivery of the fourth full-scale development AV-8B.

(S) I. EA-6B. At the Decremental and Basic levels, procure EA-6B in accordance with the January 1978 FYDP as follows:

	FY 80	FY 81	FY 82	FY 83	FY 84
Quantity	6	6			

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Before funds are budgeted for EA-6B beyond FY 81, prepare a detailed cost-effectiveness analysis in the context of the major goals established in the CG.

(S) J. Air-to-Air Missiles. At the Decremental and Basic levels, procure the following quantities of air-to-air missiles:

	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
AIM-7F	240	180	240	365	365
AIM-9L	300	300	220	370	500
AIM-54	180	180	180	180	180

At the Enhanced level, procure the following quantities:

	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
AIM-7F	240	240	365	365	365
AIM-9L	380	415	285	385	760
AIM-54	216	216	240	240	240

5 Conduct a coordinated review with the Air Force and Army under the direction of the ASD(PA&E) of the procedures used to derive air-to-air missile inventory objectives. This review should consider the contribution of ground air defenses and air base interdiction as well as the appropriate allocation of allied and U.S. resources to countering the conventional air threat.

(U) K. Dissimilar Air Combat Training (DACT) Aircraft. Submit the methodology used for calculating DACT goals to the ASD(PA&E) no later than 1 December 1978.

(U) L. Navy V/STOL. Include all projects and technologies that are applicable to only V/STOL within the V/STOL aircraft R&D program element.

(S) M. USMC Reinforcement of Norway. Consider plans for rapid reinforcement of Norway with an airlifted brigade-sized force for which selected equipment items will be repositioned.

IV. COMMUNICATIONS, COMMAND & CONTROL

(S) A. USMC Acquisition of UPD-4 Data Link. At the Basic and Enhanced levels, procure one real time SLAR data link for USMC Tactical Reconnaissance Squadron RF-4B aircraft.

(S) B. Advanced Self-Protection Jammer (ASPJ). At all levels, support a competitive ASPJ development program for combat aircraft. Include in ASPJ specifications USAF performance goals and requirements to provide maximum interface with USAF aircraft. Increase RDT&E funding to support hardware demonstration/fly-off by two competitive teams each composed of two or more production capable ECM contractors.

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(C) C. Electronic Warfare Environment Simulator. At all levels in FY 80, increase funding and join the USAF in the development of a radar simulator that can duplicate the characteristics of several different SAMs through software reprogramming.

(U) D. NAVSTAR Global Positioning System. At the Decremental level, plan to develop and test user equipment assuming an FY 87 IOC and development by a single contractor.

(U) E. Fleet Tactical Communications. At all funding levels, revise procurement schedules for the UHF growth-radio to provide a more level funding profile by deferring FY 80 funds until FY 83.

(C) F. Communications Security. Accomplish the following at all funding levels:

1. Provide additional procurement funds for the acquisition of COMSEC equipment for TRI-TAC, tactical secure voice equipment, and signals security surveillance systems.

2. Provide RDT&E funding for signals security development efforts.

3. Restore manpower to levels adequate to continue essential COMSEC activities.

(U) G. AUTODIN II. At all levels, reduce O&MN funding in FY 80 and FY 81 and increase in FY 82 and beyond to incorporate AUTODIN II back-bone costs.

(C) H. AUTOSEVOCOM II. At all levels, program for initial procurement of AUTOSEVOCOM II assets in FY 81 with completion of procurement in FY 84.

(C) I. Jam Resistant Secure Communications (JRSC). Increase funding at all levels to attain an FY 83 IOC.

(U) J. Rapid Reaction Deployable C² Capability (R²DC³). At the Enhanced level, cancel the R²DC³ program.

(U) K. Deployable WWMCCS C³ Capability. At the Basic and Enhanced levels, provide funding to support the Army as cognizant component to insure compatibility with Navy C³ capabilities.

(U) L. T&CCP O&M Growth. Reduce O&M funding at all levels for FY 80-84.

V. RESEARCH AND DEVELOPMENT

(U) The RDT&E funding profiles shown below are approved for planning purposes. They include the funding impact of all decisions at the Decremental, Basic and Enhanced levels.

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RDT&E FUNDING (TOA \$M)

	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Basic Program	4878	4787	5058	5844	6968
Decrementated Program	4221	3925	4002	4405	5408
Enhanced Program	5394	5419	5627	6300	7282

(U) A. Technology Base. Increase funding for technology base activities to achieve a 7% real growth in Basic Research and 3% in Exploratory Development at the Decrementated level and a 10% real growth in Basic Research and 5% in Exploratory Development at the Basic and Enhanced levels.

(U) B. Manufacturing Technology. Increase funding for Manufacturing Technology activities at the Decrementated and Basic levels.

~~(S)~~ C. Alternate Fighter Engine. At the Enhanced level, develop a new engine that could be used in a new fighter aircraft by either the Navy or the Air Force. This engine may be an adaptation of an existing core. Pursue this effort jointly with the Air Force to minimize costs.

(U) D. Physical Security Equipment. Establish a program as agreed with USDR&E.

7 (U) E. Avionics Technology. At the Basic and Enhanced levels, provide funding for advanced development of avionics technology that will benefit the next generation of AEW/ASW aircraft, whether conventional or VSTOL. Adjust funding as agreed with USDR&E.

(U) F. Physical Security Equipment Offsets. Provide RDT&E funding offsets for the physical security equipment as agreed with USDR&E.

(U) G. Avionics Technology Offsets. Provide RDT&E funding offsets for aviation technology development as agreed with USDR&E.

(U) H. Other Actions. Approved guidance for other research and development actions will be provided by OUSDR&E for all levels.

VI. INTELLIGENCE

(U) A. Resource Levels. No resource changes are shown pending final decisions by the Director of Central Intelligence (DCI). My recommendations to the DCI on Defense Intelligence levels are at the Basic level in the Intelligence PDM.

VII. LOGISTICS AND MANPOWER

(U) A. Construction of Ammunition-Handling Facilities. At the Basic level, fund construction of the Orote Point (Guam) ammunition wharf in FY 80. At the Basic and Enhanced levels, slip the construction of the Earle, NJ vessel support system (VSS) ammunition loading and AOE home-porting facilities from FY 80 to FY 81.

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(U) B. Marine Corps Training. At all levels, transfer 770 military manpower spaces from force units to training for Marine Corps infantry skill training, mountain warfare, and amphibious tractor crewman training. Identify appropriate funding offsets as agreed with ASD(MRA&L).

(U) C. Military End Strength. SECDEF memorandum of June 17, 1978 directed the Navy to prepare its budget based on the January 1978 FYDP manpower program. To expand this guidance to three levels, program for the following end-strengths, subject to modification by other decisions in this PDM.

1. Program using POM end-strengths at the Enhanced level.
2. At the Decremental and Basic levels, program the following strengths:

	Military End Strength *				
	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Decremental Level	505671	513290	515948	522683	519907
Basic Level	525441	523874	528303	532731	532731

* Includes Officers, Enlisted and Midshipmen.

(U) D. Peacetime Materiel Readiness. Increase POM funding to improve the materiel readiness of weapons systems and equipment.

1. Depot Level Aviation Component Repair. Increase funding at all fiscal levels to achieve the following results:

a. At the Decremental level, reduce the Navy computed (60% discount) backlog to \$115M by end-FY 80 and \$81M by the end of the POM period.

b. At the Basic level, eliminate the Navy computed (60% discount) backlog by end-FY 80 and hold a zero backlog through the POM period.

c. At the Enhanced level, eliminate the recomputed (0% discount) backlog by end-FY 80 and hold a zero backlog through the POM period.

The adjusted funding levels constitute a floor for the FY 80 budget submission. This funding floor, as adjusted during the OSD/OMB and Congressional budget reviews, will not be reduced during FY 80 budget execution without prior OSD approval. The funding floors to achieve these objectives are as follows:

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	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>
Decrementd	420	477	556	616	619
Basic	535	538	567	623	664
Enhanced	581	538	567	623	664

2. Ship Organizational Maintenance. Increase funding at the Basic level to fully fund the Equipment Maintenance Related Materiel program.

3. Ordnance Rework. Increase funding at the Basic and Enhanced levels to fully fund depot and intermediate maintenance requirements for MK-46 torpedoes and air-launched ordnance and provide additional engineering support for the MK-46. This additional MK-46 engineering support funding has the potential for providing savings of \$17M-\$20M per year due to reduction of torpedo losses during annual test firing exercises. Document savings resulting from this additional funding and adjust the outyear torpedo procurement program accordingly.

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~~(S)~~ E. Materiel Sustainability. At the Basic level, FY 80-84 war reserve procurement will be sized to support U.S. forces in a 60-day NATO conflict and U.S. and ROK forces in a 60-day Asian conflict. At the Decrementd level, support for ROK forces will be limited to 30 days. At the Enhanced level, war reserve procurement will be sized to support U.S. and ROK forces for 90 days. The Special Contingency Stockpile will be procured at all levels.

1. Munitions. At all levels, transfer FY 80-84 procurement of Rockeye to the Air Force and adjust Marine Corps ground ammunition procurement to be consistent with OSD adjustments to POM ammunition requirements, pending completion of the DoD Sustainability Study.

2. Secondary Items. In addition to adjusting the three fiscal levels to comply with the above, recalculate secondary item requirements using the Navy's new computational methodology and provide the results to OASD(MRA&L) prior to the CY 79 POM submission.

3. Equipment. In conjunction with the OASD(PA&E) and the OASD(MRA&L), reexamine Marine Corps war reserve requirements for major equipment. This review will provide the basis for adjustments in equipment war reserve procurement in the FY 80 budget review that are consistent with the above programming guidance for secondary items and munitions.

~~(S)~~ F. Wartime Manpower Requirements and Assets. The following manpower categories will be created and used for wartime planning purposes:

Date: JUN 29 2016 Marine Corps Wartime Manpower Objectives (000)

	<u>FY 80</u>	<u>FY 84</u>
Total Manpower Availability Objective on D-Day	220	220
Total Manpower Availability Objective for M+180 (Peak)	330	330
Peak Total Pretrained Wartime Manpower Objective	62	63
Peak Enlisted Pretrained Wartime Manpower Objective	57	57

The Navy will develop similar wartime manpower objectives consistent with those of the other Services in time for the FY 1981-85 POM review.

In conjunction with OASD(MRA&L), test alternative ways to increase the size of the Individual Ready Reserve (IRR). These tests will include changes to the current military service obligation and direct recruitment into the IRR. They should be completed in time for consideration in the CY 79 POM.

10 ~~(S)~~ G. Tactical Medical Posture. In conjunction with OSD, JCS, and the other Services, prepare and present to the Secretary of Defense a coordinated plan for theater medical support concurrent with the submission of CY 79 POM. The plan will address: (1) time-phased theater medical personnel requirements; (2) equipment prepositioning requirements; (3) aeromedical evacuation equipment and crew requirements; and (4) medical support requirements from (a) the active force, (b) the reserve components, (c) non-Dod Federal hospitals, (d) the CONUS civilian sector, and (e) host nation assets.

(U) H. Accession Balancing. Use OSD height and weight standards for accessions. In conjunction with ASD(MRA&L), study accession plans to develop a program to better balance accession quality among the Services

(U) I. Recruiting Resources. Program at all levels to recruit the same percentage of male high school graduates during the period FY 80-84 as in FY 79. Reduce advertising and recruiting resources at the Decrement and Basic levels to correspond to end-strengths established in a separate decision in this POM.

(U) J. Direct-Hire Civilian Manpower. Program total direct-hire strength at the Decrement level at least 5% lower than the Basic level. Realistic estimates of civilian manpower reductions from conversions to contract may be included as part of this 5% Decrement.

(U) K. TDY/PCS Travel Reimbursement. DoD has proposed legislation that would eliminate the ceiling now in effect on travel reimbursement. Pending passage of this legislation, travel reimbursement is authorized at 12 cents per mile.

(U) L. JET. Do not program for CONUS JET at the Basic level.

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(U) M. AFHPSP Scholarships for Non-physician Health Professionals. At all fiscal levels, eliminate health professional scholarships for all but medical doctors. You may reprogram the non-physician scholarship funds to physician scholarships at the Basic and Enhanced levels.

(U) N. Backlog of Real Property Maintenance and Repair. At the Enhanced level only, program additional funds to reduce BMAR to a minimum management level by end-FY 84.

(U) O. Family Housing Construction Program. At all funding levels, delete the FY 80 housing construction at Kings Bay. Resource impact is displayed in the Defense Agencies POM.

(U) P. Air and Water Pollution Abatement. At all funding levels, increase FY 80-82 funding to accelerate air and water pollution abatement.

(U) Q. Mishap Prevention. At all funding levels, increase funding to satisfy OSHA requirements deferred from prior years and eliminate the program backlog by end-FY 84.

(U) R. Bonus Resources. Marine Corps will reduce resources for reenlistment bonuses by \$.8 million at all levels in FY 80-84 based on an agreement between USMC and ASD(MRA&L). The Navy enlistment and reenlistment bonus programs will be evaluated when resubmitted.

// (U) S. USMC Bonus Offset. Resources deleted from the USMC Bonus Program will not be reprogrammed.

(U) T. USMC Skill Training Offset. Provide funding offsets to support the USMC skill training agreement.

VIII. PAY AND PRICE CHANGES

(U) A. Pay and Price Increases. Add funds at all three levels for the FY 79 pay raise and outyear minor item inflation consistent with the June 27, 1978 ASD(C) memorandum on the subject.

OTHER COMMENTS

(U) Approved TOA and manpower changes that are to be used to implement the specified program changes, are given in Appendices A, B, and C.

(U) The budget to be submitted on September 29, 1978 and the Five-Year Defense Program (FYDP) to be updated on October 13, should include these decisions and their associated cost and manpower impacts, as reflected in the Appendices unless altered by my amended PDM decisions. Any reclama to these decisions should be submitted to me by August 7, 1978. At the same time a copy of the reclama should be forwarded to the ASD(PA&E).

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(U) If, because of circumstances that have arisen since the POM was submitted, you believe that any minor force or procurement changes should be made to your original POM programs, as amended by this PDM, you may submit such proposed changes along with your reclama.

(U) I plan to meet with you on any reclama issues during the week of August 7, after which I will review my initial decisions, prepare a report of the status of the Defense program for the President, incorporate his views and issue amended PDMs.



Appendices

Appendix A Decrement Program

- TABLE 1 TOA
- TABLE 2 Active Military End-Strength
- TABLE 3 Reserve Component End-Strength
- TABLE 4 Civilian End-Strength

Appendix B Basic Program

- TABLE 1 TOA
- TABLE 2 Active Military End-Strength
- TABLE 3 Reserve Component End-Strength
- TABLE 4 Civilian End-Strength

Appendix C Enhanced Program

- TABLE 1 TOA
- TABLE 2 Active Military End-Strength
- TABLE 3 Reserve Component End-Strength
- TABLE 4 Civilian End-Strength

cc: Secretary of the Army
Secretary of the Air Force
Chairman of the Joint Chiefs of Staff
Under Secretary of Defense for Research and Engineering
Assistant Secretaries of Defense
Assistants to the Secretary of Defense
Directors of Defense Agencies

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