

PRINCIPAL DEPUTY UNDER SECRETARY OF DEFENSE WASHINGTON, DC 20301-2000

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EXECUTIVE SUMMARY/COVER BRIEF

MEMORANDUM FOR THE DEPUTY SECRETARY OF DEFENSE

THROUGH THE UNDER SECRETARY OF DEFENSE FOR POUCH DEC 1 9 1991

FROM I. Lewis Libby - PDUSD/SER, x56136 F

SUBJECT: Meeting on Coordination of Assistance to Former Soviet Union (FSU) (U)

PURPOSE: (U) To provide background and talking points for an interagency meeting DepSecState will chair on 19 December to coordinate assistance to FSU.

DISCUSSION: (U) DepSecState Eagleburger, the newly-appointed coordinator of assistance to the FSU, wants to assemble interagency representatives to discuss coordination of USG assistance to the FSU. The meeting will focus in particular on recent aid missions and on the President's January Coordination Conference. An agenda is attached at Tab 1.

763. DoD has played an important role in providing immediate humanitarian assistance. Between December 17 and December 22, four milair missions will have delivered approximately 400,000 pounds of DoD excess food and large amounts of blankets, cots, and other DoD excess property, in addition to medicines donated by Project Hope. This effort has essentially been an ad hoc undertaking, keyed to relieving the most urgent needs. On a larger scale, the US Government has provided nearly \$4 billion in credits for purchase of US agricultural goods. Tab 2 contains a paper on DoD efforts.

(%). DepSecState may raise the status of DoD humanitarian missions; additional assistance that DoD can provide; and ways in which NATO might assist. We have attached talking points at Tab 3. At Tab 4 is a recent cable from Ambassador Taft outlining potential NATO contributions. At Tab 5 is an MFR on a recent meeting OSD staff had with DepSecState.

DepSecState will likely want to help coordinate use of the \$100 million Congress has allocated from the DoD budget for transportation costs of humanitarian assistance. It is not clear if he will seek to have a voice in use of the \$400 million authorized to help with safety, transportation, and destruction of Soviet nuclear weapons.

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DATE 22 Sep 2017

FOIA CASE # 12-1206

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Washington, D.C. 20520

December 18, 1991

MEMORANDUM

TO:

Deputy Secretary Donald Atwood, Defense Chairman Michael Boskin, CEA

Director Henry Catto, USIA

Under Secretary Nichael Farren, Commerce Deputy Secretary Henson Moore, Energy Deputy Secretary John Robson, Treasury Administrator Ronald Roskens, AID Deputy Secretary Ann Veneman, USDA

Mr. Nicholas Burns, NSC Staff

PRON:

Robert L. Barry Special Adviser for Soviet and East European Assistance to the Deputy Secretary of State

SUBJECT:

Coordinators' Meeting on the Soviet Republics;

Thursday, December 19, 11:00 a.m.

"D" Conference Room, State

Mr. Eagleburger will chair the first coordinators' meeting on essistance to the Soviet republics since the establishment of the new coordinating mechanism on December 19. The tentative agenda is as follows:

- General discussion of coordination process. (State)
- President's Coordination Conference, January 22-23, 1992 (State).
 - Objective and Structure
 - Functional areas of concentration; food, medicine, shelter, housing, logistics.
 - Role of USG squocies Follow on activities

 - 3. Recent developments in Food Aid (USDA, AID, DoD)
 - USDA Humaniterian grant aid, PVO monitoring.
 - DoD surplus food; December air shipments and follow-on surface shipments in January; PVO monitoring of latter.
 - Use of \$100 million in DoD authorization bill for logistics connected with humanitarian aid.
 - Use of MATO logistics assets.
 - 4. Issues for the Puture
 - 1992 technical cooperation program
- Authorizing legislation Review of barriers to business in the Soviet Union
 - Review of activities of OPIC, EXIN, TDP

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BACKGROUND PAPER

Subject: DOD Humanitarian Assistance Role in the Former Soviet Union

Background: On 5 and 12 Dec. STATE tasked DoD to provide airlift of DoD excess property consisting of blankets and cots, and privately-donated medical supplies to Moscow, Yerevan and Minsk, under the DOD Rumanitarian Assistance Program in support of the Presidential Medical Assistance Initiative. One USAF C-5 with approximately 75,000 pounds of DoD excess blankets and 75,000 pounds of medical supplies arrived in Moscow on 17 Dec., where half of the cargo was discharged. The C-5 originally scheduled to go to Yerevan, Armenia, with the remainder of the cargo on 18 Dec., has been delayed 24 hours due to adverse weather conditions. On 19 Dec. a USAF C-141 originating from Rhein Main Air Base will deliver medical supplies and DoD excess material to Minsk.

DoD was subsequently tasked to deliver two C-5 loads of DoD excess food staples and B-Rations, one each to St. Petersburg and Moscow on 20 and 22 Dec., under the DoD Rumanitarian Assistance Program and as a supplement to the Department of Agriculture's food aid program.

DASD(GA) is directing overall DOD operations in the former Soviet Union. Schedule of flights is at Tab A.

Discussion:

- On 14 Dec., DEPSECDEF authorized DoD personnel to travel to the former Soviet Union to manage airlift missions to Moscow, Minsk, and St. Petersburg, communications support and for DoD civilians to assist in monitoring food deliveries
- On 16 Dec., the communications support requirement was cancelled when STATE provided radios from within their own resources.
- On 16 Dec., Embassy Moscow advised in Tab B that DoD food monitors were not required and on 17 Dec. by mutual agreement between OSD, DJS, and STATE, the requirement was cancelled.
- The DoD excess material and medical supplies for Moscow, Yerevan and Minsk is being distributed by Embassy officials and Project Hope respectively.
- Each C-5 load for the 20 and 22 Dec. food deliveries will consist of 150,000 pounds valued at \$200,000 (total \$400,000).

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- Embassy and Consul officials will supervise food deliveries to schools, orphanages, hospitals, churches and charitable organizations. Planning for food deliveries is reportedly on track and the country team is validating recipient organizations. Support from the Embassy team and host government authorities has been excellent.
- The DoD excess/medical flight has thus far received significant press coverage, including CNN. The food deliveries were announced by STATE on 18 Dec. and ASD(PA) released the Memorandum for Correspondents at Tab C.
- The food being delivered represents only 1-2% of the 1,000 sea containers of DoD excess food available for delivery to the former Soviet Union. Arrangements for future deliveries have not been made.
- Above humanitarian flights are currently being funded from the PY92 DoD Humanitarian Assistance appropriation (\$15M). Procedures for possible use of the \$100M in humanitarian aid earmarked from the DOD budget have yet to be established.

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STATE FOR EUR/SOV

TAGS: BAID, MOPS, UR

SUBJECT: AIRLIFTS OF FOODSTUFFS

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REF: A) 91 STATE 407185 B) 91 STATE 403817 C) 91 MOSCOW 35475

- 1. CONFIDENTINE -- ENTIRE TEXT.
- 2. LOADING OPERATIONS AND SUFFORT PERSONNEL: FLEASE CLARIFY THE REQUEST STATED IN REF A FOR GROUND SUPPORT PERSONNEL. GIVEN THE SHORT GROUND TIME FOR THE AIRCRAFT, IT DOES NOT APPEAR PRACTICAL FOR ANY OF THE MILITARY PERSONNEL ARRIVING, AND DEPARTING, ON THE AIRCRAFT TO RIDE THE TRUCKS TO THE RECIPIENT LOCATIONS. THE AIRCRAFT IS CURRENTLY SCHEDULED TO BE ON THE GROUND FOR A TOTAL OF ONLY FIVE HOURS. EXPERIENCE TELLS US THAT BETWEEN DELAYS IN LOADING THE TRUCKS, DRIVING TO THE RECIPIENT LOCATIONS, OFF-LOADING THE TRUCKS, AND RETURNING TO THE AIRPORT, FIVE HOURS WILL BE NOT BE ENOUGH TIME FOR THE

PAGE 1

MILITARY PERSONNEL TO RIDE TRUCKS AND STILL BE BACK AT THE AIRPORT IN TIME FOR AIRCRAFT DEPARTURE. WE THEREFORE SUGGEST THAT THE TWELVE MILITARY PERSONNEL SCHEDULED FOR THE FLIGHT BE PREPARED TO ASSIST THE LOAD TEAM AT PLANESIDE WITH THE PROCESS OF LOADING RUSSIAN-SPEAKING VOLUNTEERS FROM THE LARGER AMERICAN COMMUNITY TO RIDE TRUCKS TO THE RECIPIENT LOCATIONS. EMBASSY ALSO STRONGLY URGIS THAT THE MILITARY PERSONNEL DO MOT/MOT WEAR UNIFORM TO BE CONSISTENT WITH THE CIVILIAN NATURE OF AN OPERATION INVOLVING THE INTERNATIONAL RED CROSS. ALL PERSONNEL, PARTICULARLY THE AICE TEAM, SHOULD BE ADEQUATELY DRESSED TO COPE WITH LONG HOURS IN SUB-FREEZING WEATHER.

- 4. VISAS: EMBASSY REPEATS RECOMMENDATION FOR DOD TO OBTAIN VISAS BEFORE ENTRY INTO COUNTRY. ISSUING PLANESIDE VISAS CAN BE A LENGTHY PROCESS WHICH COULD SLOW UP DISTRIBUTION OPERATIONS.
- 5. DOCUMENTATION: RECENT EXPERIENCE WITH MEDICAL AID INDICATES THAT A SPECIFIC LIST OF THE ITEMS IN THE CARGO AND A COPY OF THE WAYBILL ARE MEDED TO SATISFY SOVIET CUSTOM REQUIREMENTS. PLEASE ENSURE COPIES ARE BROUGHT IN WITH THE AIRCRAFT. AN EMBASSY CUSTOMS EXPERT WILL BE ON HAND WITH THE NECESSARY EMBASSY SUPPORT LETTERS.
- 6. GROUND RADIOS: THOUGH IN PRINCIPLE A GOOD IDEA, GROUND RADIOS ARE NOT A PRACTICAL SOLUTION FOR THIS SITUATION. FIRST, THERE IS NO NETWORK INTO WHICH TO TIE THE RADIOS AND, SO, WITHOUT REPRATERS SET UP IN THE CITY, THE PADIOS WILL BE OF LITTLE USE. SECOND, THE SOVIET AUTHORITIES REQUIRE TWO WEEKS MOTICE FOR THE ISSUANCE OF PERMITS AND ALSO REQUIRE SPECIFIC INFORMATION SUCH AS THE SPECIFICATIONS OF THE RADIO SET AND OPERATING FREQUENCIES. IF DEPARTMENT CAN SUPPLY THAT INFORMATION, EMBASSY WILL TRY TO OBTAIN PERMITS, HOWEVER, WE BELIEVE THAT RADIOS WILL BE OF LITTLE PRACTICAL USE.
- 7. USE OF SOVIET MILITARY: EMBASSY WILL CONTINUE TO WORK WITH RUSSIAN GOVERNMENTAL ORGANIZATIONS TO OBTAIN THE REQUIRED CIVILIAN TRUCKS AND PERSONNEL; HOWEVER, WE REPEAT THAT WE MAY HAVE MO ALTERNATIVE TO THE USE OF SOVIET MILITARY TRUCKS AND DRIVERS.

PAGE 2

MISSION ITINERARIES

1960-01 (Delivery of Medical Supplies/Blankets to Noscow and Yerevan)

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	Rhein Mein		
17/0900Z	Moscow	18/0645	
18/09452	Yerevan	18/1400	2
18/2100z	Rhein Main	. AB	
1956-01 (Delivery of Medical Supplies and Blankets to Minak)			
	Rhein Main		-
19/11452	Minsk	19/1400	2
19/1700z	Rhein Main	A AB	
1960-02/0	3 (Delivery of Food to	o St. Petersburg and Moscow)	
	Rhein Mair		
19/23152	Pisa	20/033	
20/07302	St. Poter		
20/1630Z	Aviano AB	21/221	
21/23152	Pies	22/033	
22/07301	WORGOW	22/123	02
22/16301	Torrejon i	AB	
1960-99	(Forklift Support for	1960-02/03)	
	Rhein Mai	20/034	OZ
20/06452			OZ
20/15452			OZ
22/06005		22/101	52
22/13452	Rhein Mai	A AB	

MEMORANDUMFOR CORRESPONDENTS

During the period Dec. 20 - 22, 1991, the Department of Defense, in support of the Department of State, will conduct the U.S. government's first humanitarian relief flights carrying food to the cities of St. Petersburg and Moscow, Russia. The food will consist of excess rations leftover from the Persian Gulf War and made available through the DoD Humanitarian Assistance Program.

A U.S. Air Force C-SA from the 436th Military Airlift Wing, Dover Air Force Base, Del., will depart Pisa, Italy, on Dec. 20, with a cargo of approximately 28 pallets (approximately 150,000 pounds) of bulk foods and military B-rations. The bulk food will consist of assortments of tea, milk, bread, sugar, shortening, flour, rice and potatoes. The B-rations will be various entrees such as ham, beef, salmon, chicken and pork, fruits, vegetables, and dried foods such as potatoes, rice, pasta and milk. B-rations are packaged in cans, boxes, bags and retail-style serving containers in portions slightly larger than individual-sized meals. In St. Petersburg, the cargo will be turned over to U.S. embassy and consulate officials who will work with local authorities to ensure proper distribution to institutions such as schools, hospitals, orphanages, churches and other charitable organizations.

The C-5 will return to Pisa and depart again on Dec. 22, with a similar sized cargo of bulk food and B-rations bound for Moscow. Just as in St. Petersburg, the food will be distributed through U.S. embassy officials and local authorities.

-END-

TALKING POINTS

DOD MISSIONS (8)

- Military air missions are underway to provide humanitarian aid.
- -- One C-5 carrying 75,000 pounds of privately-donated medical supplies and 75,000 pounds of DoD excess blankets arrived in Moscow Tuesday. Half of the supplies were offloaded there, half should reach Yerevan today.
- -- Today a C-141 is scheduled to deliver DoD excess blankets and Project Hope cargo to Minsk.
- -- Tomorrow, December 20, a C-5 is scheduled to deliver 150,000 pounds of food left over from Desert Storm to St. Petersburg. A similar delivery is scheduled for Moscow on December 22.
- -- We are reviewing what additional aid might be available. The food en route thus far represents only 1 to 2% of 1,000 sea containers of excess food available for delivery.

NATO ROLE IC

- Obvious need to coordinate with NATO affect to ensure most effective dissemination of aid.
- Have seen excellent cable by Will Taft outlining possibilities: suggest we take this as our basic roadmap.

 - Among the specific measures Will suggests -o Using the NACC to formalize NATO's role in humanitarian assistance.
- o Tasking NATO's Senior Civil Emergency Planning Committee (SCEPC) to coordinate aid operations.
- This will depend, of course, on where we decide to go with our own aid and on the precise outcome of the January coordination meeting.

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TAGS: MATO. CEP, PREL, OVER SUBJECT: (U) MATO'S MOLE IN DELIVERING MELIEF TO THE FORMER SOVERT MATOR.

2. GIVEN THE IMPONTANCE TO MESTERN SECURITY INTERESTS THAT THE CURRENT MANAVELLING OF THE SOMET MISON REPRESENTS, IT IS ESSENTIAL THAT THE PREMIER MESTERN SECURITY ALLIANCE, MATO, ACTUALLY SEEN TO INITIALITY THE FORCES OF INSTABILITY. IN PARTICULAR, THE CURRENT WINTER, WITH THE INCREASING LIBELIHOOD OF SEWEN FOOD AND FUEL SHOWNFALES, REPRESENTS NOTH A CHALLENGE MAD AN OPPORTUNITY TO MILEY THE ALLIANCE CAN AND SHOULD RESPOND WITH PROMOTIVESS AND VICEN. THE ALLIANCE HAS AND SIGNED RESPOND WITH AND MILLITARY ASSETS THAT CAN HELP MAKE THE DIFFERENCE DETWEEN PROSPECTIVE CHANGE MID A MORE CONTROLLED TRANSITION TO A SEV DRIBER.

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THE CONCEPT

B. MINO'S SENSOR CIVEL BHENGENEY PLANKING CHONTITIE (SCEPC), IN CONSUMETION WITH MATO'S MALITAMY LOGISTIC STRUCTURE, CONTAIN THE COME CAPABILITY MECESSARY TO SUPPORT A RECEISSOR, CRUZEF OPERATION. IN SCEPC'S SURGODIMATE MODELS THEM FEXSUS A COMMINATION OF GOVERNMENT AND PROVATE-SECTOR EXPERTISE THAT CAN QUICKLY SE BACOGRET TO BEAR PLAT FOR CAMBENT STUMPTION. ONE OF THE GREATEST PROBLEMS BN PROVIDING CEPECTIVE HELDER IS THE

MR. WALTY/ISSP-15P; MR. VOLFO/172/IS

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(M,C)

FAILURE OF THE INTERNAL DISTRIBUTION SYSTEM OF THE SOVIETHANDON. BATO'S CIVIL THANSPORTATION EXPERS (ARR. SURFACE, AND MATERIATS) CAN MAKE AN INITIAL ASSESSMENT OF THE PREFERED NETWOOD OF TRANSPORTATION, MATO'S EMERGY AND FOOD AND AGRICULTURE EXPERTS CAN MAKE AN ASSISSMENT OF CRITICAL MEDS AND DOENTEY MATS TO FILL THE MOST UNGENT THEEDS. AND MATO'S DOINT CIVIL-MILITARY MEDICAL COMMUNITY CAN IDENTITY PROGREM ANEAS AND MORE TO MEET THESE MEEDS.

O MATO'S MILITARY LOGISTIC ASSETS CAN BE EMPLOYED IN A MANNER SIMILAR TO WHAT WAS DONE TO ASSIST THE CHIMES IN THE TURKLY/IRAG BONDER AREA IN OPERATION PROVIDE CONFORT, ON MATERIA SIZE IS ULTIMATELY REQUIRED BY THE SITUATION OF THE GROUND. IN ORDER TO EMSIRE THAT RELIEF SUPPLIES BEACH THE APPROPRIATE RESTENSION, AT LEAST INITIALLY, THE MATO LOGISTIC STRUCTURE, OPERATING IN CLOSE CONDITIATION WITH SOWIET TROOPS, OUR PROVIDE THE RECISSANT COMMITTATION WITH SOWIET TROOPS, OUR PROVIDE THE RECISSANT COMMITTATION. AND CANDO AND THAT TO THE MET TO PERSON IN SITUATION OF RATIONS, THE LONGER-TERM EFFORT MIST BY SUSTAINED BY CIVIL AUTHORITIES.

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STATE ALSO FOR P. C. T. AND EUR, PASS USE FOR GOMERT: 050 FOR HUBLEY AND HISDY, DIRECTOR OF CHYLL EMERGENCY PLANNING; EUROPEAN POLITICAL COLLECTIVE ALSO FOR CIVIL BREAGERY PLANNING OF FIELDS

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TOWNER SOVIET MITON.

- 7. MATO OFFERS THE CONSIDERABLE ADVANTAGES OF ITS BUAL CIVIL-MILITARY BAFURE. FOR EXAMPLE, THE PRIVATE SECTOR WILL MINE ACCESS TO TRANSPORTATION CAPABILITIES THAT ARE BUT AVAILABLE TO THE MILITARY, OUT OWICH ARE PARTICULARLY MELL SUFFER TO GENERATION OF THE MILAD BAFFRANTS OF THE SOVIET UNION. THESE COULD BE PARTICULARLY USEFUL IN SETTING OF AND OPERATION RETURNS DEFORE, PURTHERMORE, THE CIVIL REPRESSES CAN BE USED TO PROVISE THE INITIAL ASSESSMENTS AND PROPOSE A SET OF FLASTRIC APPROACHES; THE MILITARY LOGISTICS CAPABILITY CAN PROVIDE BAPID, MITTAL
- B. THE BEHEFTTS OF THES APPROACH ARE MAIN.
- -- MATO MILITARY ALREADY MAVE ACQUIRED VALUEDLE EMPERIENCE IM RELIEF OPERATIONS IN OPERATION PROVIDE tertur.
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- -- ONE OF THE COOPERATIVE ANEAS INSULTIVIED IN THE RINE SUMMED RECEASED WAS CIVIL-MILITARY COOPERATION. IT WOULD BE HAND TO ILLUSTIME THIS IN A BETTER WAY.
- -- MATO AND SOVIET HIS TRANT PORCES OPERATING TOGETHER IN A MANAGERATION OPERATION CONNEYS EXACTLY THE RIGHT SIGNAL TO NOTH EAST AND WEST.
- -- NO OTHER OMGANIZATION, NOT THE EC, THE MEU, THE UNI, GR-THE INTERNATIONAL RED CROSS, CAN REACT AS QUICKLY OR AS EFFECTIVELY AS NATO. VITNESS THE EC EFFORTS IN IRANIAM EMBOLSH RELIEF.

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9. YOU MAY MISM TO SUMFACE THIS IDEA QUAIMS YOUR DISCUSSIONS IN THE SOVIET DIFFOR. IF THOSE ANTHORITIES ARE AGREEABLE TO THIS APPROACH, THIS COULD BE A MAJOR PART OF YOUR INTERVENTION IN THE MAC. MATO, AS AN ORGANIZATION, SMAJAD BE INVITED TO PARTICIPANTE IN THE JAMMARY CONFERENCE PROPOSED IN YOUR PRINCETON SPEECH.

10. GENERAL GALVIN, AS SACTUR, SHOULD BE TASKED, BY MATO. TO DEVELOP AN OPCRATIONAL PLAN THAT COULD BE PUT INTO PLACE IMMEDIATELY. MATO CIVIL EMERGENCY DESIGNESS SHOULD BE SALECTIVELY ACTIVATED TO MAKE AN IMMEDIATE ASSESSMENT. CLEARLY THE COORDINATIONS BETWEEN THE MILITIAN ANTIMENTIES. AND CIVIL EXPERTS MUST BE CLOSE, PREQUENT AND EXTERSIVE, AND CAN BE ADAP-STARTED USING AS COMMISSES, RESULTION AND THE FEDERAL REMODERLY MANAGEMENT RECIVEY COULD START INTIME. PLANNING AND ASSESSMENT BEFORE THE MAC MEETING MEXT THURSDAY.

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