

SECURITY AFFAIRS

ASSISTANT SECRETARY OF DEFENSE

WASHINGTON, D.C. 20301

**DECLASSIFIED IN FULL** Authority: EO 13526 Chief, Records & Declass Div, WHS Date: AUG 0 6 2018

9 August 1982

Memorandum for the Secretary of Defense

Through: Undersecretary of Defense for Policy

Subject: Habib Mission: Plan for PLO Departure (ACTION)

Attached at Tab A is the text of Ambassador Habib's plan for the departure of the PLO leadership, combatants, and offices from Beirut. This plan will be an annex to an exchange of notes constituting an agreement between ourselves and the GOL. The draft Lebanese note to us, and our draft response, is at Tab B. You saw the note from the Lebanese last week in the form of an aide-memoire.

Interagency changes and approval of the plan has been requested by State by 9 a.m. August 9 so that the plan can be given to the Israeli and Lebanese governments by the end of the working day. Approval of the text of the notes is not sought.

The plan was reviewed yesterday at an interagency working level meeting; in addition to ISA, J-5 and J-3 of the Joint Staff were represented. The plan will be submitted to the PLO after Israeli and Lebanese government approval. Following negotiations and agreement on the plan by these three parties, it will be submitted to the President for his approval, and to obtain authority for Ambassador Habib to sign the exchange of notes. These notes are still being negotiated with the Lebanese.

The plan in its present form is consistent with the framework which Mr. Habib has been attempting to develop. Much of it has already been agreed to by the PLO: evacuation, safeguards, deployment schedules of the MNF, disposal of heavy weapons, and, in very general terms, the modalities of evacuation. The Israelis have only a general idea of the plan, and may balk at some portions of it.

The plan is designed as a somewhat general document which applies to all the MMF, i.e. to ourselves as well as the Italians and French, and gives leeway in some cases for further arrangements or side negotiations (e.g. by the GOL with the Syrians on the ADF). Our activities under the plan will be governed by the text of the notes exchanged with the GOL. (Presumably, the French and Italians will have a similar exchange of notes.) In the present form, the mission of our force is as SECRET

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earlier specified to Mr. Habib: "to provide appropriate assistance to the Lebanese Armed Forces (LAF) as it carries out its responsibilities concerning the withdrawal of Palestinian personnel in Beirut from Lebanese territory under safe and orderly conditions... It is understood that the presence of such U.S. forces will facilitate the restoration of Lebanese government sovereignty and authority over Lebanese territory...".

Nevertheless, in the deployment schedule at D plus 14-30 in paragraph 23 of Tab A you may wish to limit the language pertaining to the MNF's mission (addition underlined) "The MNF assists the LAF and ISF in arrangements, as may be agreed by the governments concerned, to ensure good and lasting security throughout the area of operations. We should not be too restrictive in redrafting this point; we do not wish to preclude any helpful French or Italian activities in assistance of the GOL. (The French seem disposed to an activist role in reestablishing order.)

Otherwise, the plan and the proposed exchange of notes track quite well with earlier work. Habib is still hoping for August 12 as D-day (begining of evacuation), but this seems unlikely. the primary problem remains whether Egypt will accept its share of the PLO. Habib has told the PLO to ask the Egyptians directly to delink the wider peace process from evacuation and to accept some of the PLO. Iraq has reportedly told the PLO it will accept more than the 1500 personnel it is now scheduled to take. Evacuation planing between the Italian, French and US representatives with Mr. Habib has begun, with some progress.

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S & C R ET SECTION #1 OF #5 BEIRUT 5221

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FROM HABIB

TAGS: PINT, PEPR, MILI, MDPS, LE, IS, PLD, XF BUBJ: HAVIR MISBION: TEXT OF PACKAGE PLAN

## I CO-COTTON TERMS

P. GIVEN BELOW IS THE TEXT OF DUR FINAL PLAN FOR THE DEPARTURE PROM LEBANCO. DE THE PALESTINIAN LEADERSHIP, DEFICES AND COMMATANTS IN BEIRUT. THE DEPT SHOULD REVIEW THE PLAN BOTH FOR BURSTANCE AND FOR IBRACLI BENSITIVITIES, BEFORE AUTHORIZING EMBASSY TEL AVIV TO TRANSHIT IT TO THE ISRACLI GOVERNMENT. ALL MECIPIENTS SHOULD UNDERSTAND THAT THE PLAN AS WRITTEN HAS NOT YET SECURED THE APPROVAL OF ANY PARTY. FOR OUR PART, HE INTEND TO PRESENT THE PLAN TO THE LEBANESE GOVERNMENT SOMETIME ON HENDAY, AUGUST 9, AND HOLD DEF PRESENTING IT TO THE PLO UNTIL HE RECEIVE GOI AND GOL REACTIONS. HE WILL MAKE IT CLEAR TO THE LEBANESE THAT THE IBRACLIS HAVE ALREADY VOICED STRONG OBJECTIONS TO WHAT THEY KNOW OF CERTAIN ASPECTS OF THE PLAN.

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3. BEGIN TEXT: AUGUST 0, 1982 PLAN FOR THE DEPARTURE FROM LEBAKON OF THE PALESTINIAN LEADERSHIP, OFFICES, AND COMBATANTS IN REIRUT.

1. BASIC CONCEPT: THE PALESTINIAN LEADERSHIP,

OFFICES, AND COMBATANTS IN BEIRUT WILL LEAVE LEBANON

PEACEFULLY FOR PREARRANGED DESTINATIONS IN OTHER COUNTRIES,

IN ACCORD WITH SPECIFIC DEPARTURE SCHEDULES AND ARRANGE—

MENTS.

2. CEASEFIRE: A CEASEFIRE IN PLACE WILL BE BCRUPULDUBLY OBSERVED BY ALL.

3. UN OBSERVERS: IN ACCORD WITH UN SECURITY COUNCIL RESOLUTION 516, UN ORSERVER GROUP LEGAMON (OGL) WILL BE ESTABLISHED AND DEPLOYED IN THE BEIRUT AREA NO LATER THAN D-DAY.

A: SAFEGLAFOS: MILITARY FORCES PRESENT IN LEGANON-WHETHER LEBANESE, ISRAELI, SYRIAN, PALESTINIAN, OR ANY
OTHER--WILL IN NO WAY INTERFERE HITH THE SAFE, SECURE,
AND TIMELY DEPARTURE OF THE PALESTINIAN FORCES
AND PENSONNEL. LAW-AFIDING PALESTINIAN HONCOMBATANTS LEFT
BEHIND IN PETRUT, INCLUDING THE FAMILIES OF THOSE WHO HAVE
DEPARTED, WILL BE ALLOWED TO LIVE IN PEACE AND SAFETY.
THE GUVERNMENTS OF LEGANON (GOL) AND THE UNITED STATES (US)
WILL PROVIDE APPROPRIATE SUARANTEES OF SAFETY IN THE FOL-

--THE LERATERE GOVERNMENT MILL PROVICE ITS GUARANTEES ON THE BASIS OF HAVING SECURED ASSURANCES FROM ARMED GROUPS WITH WHICH IT HAS SEEN IN TOUCH.

WETHE UNITED STATES WILL PROVIDE ITS GUARANTEES ON THE BASIS OF ASSURANCES PECEIVED FROM THE GOVERNMENT OF ISRAEL (GUI) AND FROM THE LEADERSHIP OF CERTAIN LEBARESE GROUPS HITH WHICHET HAS BEEN IN TOUCH.

5. D-DAY: D-DAY IS OFFINED AS/

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--IN THE POPULAGE ELEMENTS OF THE FRENCH FORCES IN THE MULTI-NATIONAL FORCE (MNF) DEPLOY IN THE BEIRUT APEA IN ACCORD WITH ARRANGE-MENTS MURKED DUT IN ADVANCE ARONG ALL CONCERNED.

-- [HEREAFIFH AND INTO THE SITERNOON: THE ASSESSLY OF THE INITIAL SPOURS OF PALESTINIAN COMPATANTS IN PREPARATION FOR DEPARTURE FROM RETRUT PUNITION DAYLIGHT HOURS.

--THE DEPARTURE FROM REIRUT--PROBABLY BY SEA TRANS-PORT--OF THE INITIAL CROUPS OF PALESTINIAN COMMATANTS (PROBABLY GROUPS DESTINED FOR JORDAN AND IRAW, WHO PROBABLY HOULD GO TO AGABA, JORDAN).

--DEPARTURE OF WOUNDED AND ILL PALESTINIAN PERSUNNEL MAY ALSO TAKE PLACE ON D-DAY, WITH THE ASSISTANCE OF THE INTERNATIONAL COMMITTEE OF THE RED CRUSS (ICRC).

A. HNF: THE MULTI-NATIONAL FORCE: A TEMPORARY MULTI-NATIONAL FORCE (MNF) WILL HAVE BEEN FORMED—AT THE REQUEST OF THE GOL—TO ASSIST THE LEGAMESE ARMED FONCES (LAF) IN CARRYING OUT ITS RESPONSIBILITIES IN THIS OPERATION. THE LAF HILL ASSURE THE DEPARTURE FROM LEGAMON OF THE PALESTINIAN LEADERSHIP, OFFICES, AND COMBATANTS, FROM MHATEVER ORGANIZATION IN BEIRUT, IN A MANNER WHICH WILL:

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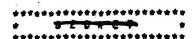
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(A) ASSUPE THE SAFETY OF RUCH DEPARTING PALESTINEINAN (18: PLO) PERSONNEL; (B). ASSURE THE SAFETY OF OTHER PERSONS IN THE AREA! AND (C) FURTHER THE SOVERFINTY AND AUTHORITY OF THE GOL OVER LEBANESE TEMPITORY.

J. PREDETERLINED SCHEPLLE OF USPARTIRES AND OTHER ARMANGEMENTS: PRIOR TO THE DETERMINATION OF D-DAY AND THE COMMENCEMENT OF THE OPPARTURE OPERATIONS, A SCHEDULE OF DEPARTURE ARRANGEMENTS WILL BE AGREED. IT SHOULD BE AS DETAILED AS PROSTRUCE ——EACH GRIUP WILL BE LISTED ACCURDING TO NAME, AGE IF PROSTRUCE, PASSPORT OR UTHER SUITABLE IDENTIFICATION AND UNIT IDENTIFICATION, ALONG WITH THE ULTIMATE DIRTINATION.

——THE DATE (D PLUS...) OF DEPARTURE FOR EACH GROUP HILL BE SPECIFIED, ALONG WITH THE MEANS OF TRANSPORT TO THE ULTIMATE DESTINATION.

——PLACES UF ASSEMBLY FOR THE DEPARTING



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B. MNF MANDATES IN THE EVENT THAT THE DEPARTURE FOO LERANDM OF THE PALESTINIAN PERSONNEL REFERRED TO ABOVE ODER NOT TAKE PLACE IN ACCORD WITH. THE PREDETERMINED SCHEDULE, THE HANDATE OF THE HNF WILLTERMINATE IMMEDIATELY.

9. DIRATION OF MNFE IT WILL SE MUTUALLY AGREED RETWEEN THE GOL AND THE GOVERNMENTS CONTRIBUTING FORCES TO THE MNF THAT THE FORCE OF THE MNF MILL DEPART LESANUM NOT LATER THAN 30 DAYS AFTER ARRIVAL, OR SOONER AT THE REQUEST OF THE PRESIDENT OF LESANUM OR AT THE DIRECTION OF THE INDIVIDUAL GOVERNMENT CONCERNED, OR IN ACCORD WITH THE TERMINATION OF THE MANDATE OF THE MNF PROVIDED FOR ABOVE. ANY EXTENTION OF THE MNP BEYOND THE SM-DAY PERIOD CAN OCCUR ONLY THROUGH MUTUAL AGREEMENT OF THE GOL HITH A GOVERNMENT OR GOVERNMENTS CONTRIBUTING FORCES TO THE MNF.

18. THE PALESTINIAN LEADERSHIP MILL
BE RESPURGIBLE FOR THE ORGANIZATION AND MANAGEMENT OF
THE ASSEMBLY AND THE FINAL DEPARTURE OF PALESTINIAN
PERSONNEL, FROM BEGINNING TO EXO, AT WHICH TIME THE
LEADERS ALSO WILL ALL BE GONE. DEPARTURE ARRANGEMENTS
WILL BE CUREDINATED SO THAT DEPARTURES FRUM BEIRUT
TAKE PLACE AT A STEADY PACE, DAY-BY-DAY.

11. LAF CUNTRIBUTE
RETHEEN 7 AND 8 BATTALIONS TO THE UPERATION,
CONSISTING OF SETHEEN 25% - 35% 4 MEN, IN ADDITION,
THE INTERNAL SECURITY FORCE (ISF) WILL CONTRIBUTE MEN
AND ASSISTANCE AS NEEDED.

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IS. ICRC: THE INTERNATIONAL COMMITTEE OF THE PEOCHORS (ICRC) WILL ABSIST THE WALLAND LAP IN VALIOUS MAYS, INCLUMING IN THE ORGANIZATION AND MANAGEMENT OF THE EVACUATION OF HOUNDED AND ILL PALESTINIAN PERSONNEL TO APPROPRIATE DESTINATIONS, AND IN CHARTCHIER COMMERCIAL VESSELS FOR USE IN DEPARTURE BY SEA TO OTHER COUNTRIES.

13. DEPARTURE BY AIRS WHILE PRESENT PLANS CALL FOR LPPARTURE BY SEA AND LAND, DEPARTURES BY AIR ARE BUT FORFCLOSED.

14. LIAIRCH AND COORDINATION:
--THE LAF WILL BE THE PRIMARY POINT OF CONTACT
FOR LIAISOM WITH THE PALESTINIANS AS WELL AS
WITH OTHER ARKED MON-TSKAELI GROUPS.
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## FROM HABIB

---THE LAF AND MAP WILL FORM A LIAISON AND CUORDINATION COMMITTEE, COMPRESO OF REPRESENTATIVES OF THE MUF PARTICIPATING MOVERNMENTS AND THE LAP. THIS COMMITTER HILL CARRY OUT CLOSE AND EFFECTIVE LIAISON WITH THE ISRAELI DEFENSE FORCES (IDF), THE Country will PLO, AND UTHER ARMED GROUPS IN THE BEIRUT AREA. FOR CONVENIENCE, THE LIAISON AND COORDINATION COMMITTEE WILL HAVE THO ESSENTIAL COMPUMENTAL (A) PULITICAL LIAIRNA AND (B) MILITARY AND TECHNICAL LIAISON AND COORDINATION. -- THE LIAISON AND COORDINATION CUMMITTEE HILL ACT COLLECTIVELY! HOMEVER, IT MAY DESIGNATE ONE OR MORE OF ITS MEMBERS FOR PRIMARY LIAISON CONTACT WHO MOULD OF COURSE ACT ON BEHALF OF ALL. -- LIAISON AFRANGEMENTS AND CONSULTATIONS WILL BE CONDUCTED IN SUCH A WAY AS TO MINIMIZE MISUNDERSTANDINGS AND TO FORESTALL DIFFICULTIES. APPROPRIATE MEANS OF COMMUNICATIONS BETWEEN THE COMMITTEE AND OTHER GROUPS WILL BE DEVELOPED FOR THIS PUMPOSE.

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15. DUMANTIM OF DEPARTURE: THE DEPARTURE PERIOD SHOULD RE AS SMORT AS POSSIBLE AND, IN ANY EVENT, NO LONGER THAN THO REEKS.

IG. TRANSIT THROUGH LEBANDY: AS PART OF ANY DEPARTURE ARPANGEMENT, ALL HOVE TENTS OF CONVOYS CARRYING PALESTINIAN PERSUNNEL MUST BE CONCUCTED IN DAYLIGHT HOURS. WHEN MOVING OVERLAND FROM RELAUT TO SYRIA, THE CONVOYS SHOULD CROSS THE REPORT INTO SYRIA WITH NO STOPS IN ROUTE. IN THOSE INSTANCES WHEN CONVOYS OF DEPARTING PALESTINIANS PASS THROUGH INF POSITIONS, MIETHER IN THE BEIRUT AREA OR ELSEWHERE IN LESANDH, THE IDF WILL VACATE THE ROUTE FOR THE TEMPORARY PERIOD IN WHICH THE CONVOY IS RUNNING. SIMILAR STEPS WILL BE TAKEN BY OTHER AMERD GROUPS LOCATED IN THE AREA OF THE ROUTE THE CONVOYS WILL TAKE.

17. ARMS CARRIED BY PALESTINIAN PERSONNEL: DN THEIR DEPARTURE, PALESTINIAN PERSONNEL WILL BE ALLOWED TO CARRY WITH THEM ONE INDIVISUAL SIDE JEAPON AND AMMUNITION.

18. HEAVY AT SPARE WEAP-DARY, AND MUNITIONS: THE PALESTINIAN MORCES WILL TURN OVER TO THE LAF AS SIFTS THE HEAVY, CREW-SERVED. AND SPARE REAPONRY, ALONG WITH ALL MUNITIONS LEFT BEHIND IN SEIRUT. THE LAF MAY SEEK THE ASSISTANCE OF ELEMENTS OF THE MNP IN SECURING AND DISPOSING OF THIS MILITARY EQUIPMENT. THE FALESTINIANS WILL ASSIST THE LAF BY PROVIDING DETAILED INFORMMATION AS TO THE LOCATION OF THIS MILITARY EQUIPMENT.

19. MIWES AND 3009Y TPAPS: THE PALESTINAIN FORCES WILL PROVIDE TO THE LAF AND THE MAR (THROUGH THE LAF) DETAILED INFORMATION ON THE LOCATION OF MINES AND BOOBY TPAPS.

28. MOVEMENT OF PALESTINIAN LEADERSHIP: ARRANGSMENTS WILL BE MADE SO THAT DEPARTING PALESTINIAN PERSONNEL
WILL BE ACCOMPANIED BY A PROPORTIONATE SHARE OF THE
MILITARY AND POLITICAL LEADERSHIP THROUGHOUT ALL STAGES OF

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THE DEPARTURE ARRAHABUENTS,

21. TURNOVER OF PRISONERS AND MEMAINS: THE PALESTINIANS WILL TURNOVER TO THE IDE AND LAF PRISONERS OF ANY NATIONALITY WHOM THEY HAVE HELD IN CUSTODY, AS HELL AS THE REMAINS OF TAILED INFORMATION AROUT THE LOCATION OF THE REMAINS OF PRISONERS WHO MAVE DIND, UNDER ARRAMGEMENTS AND CONDITIONS TO BE MORKED DUT WITH THE ASSISTANCE OF THE ICRC.

82. SYRIAN HILITARY PORCESS UNDER ARRANGEMENTS TO GBE CONCLUDED BETHEEN THE GOVERNMENTS OF SYRIA AND LEGANON, ALL MILITARY PERSONNEL OF THE ARAS DETERMENT FORCE (ADF) WILL DEPART BETHEIT. THESE FORCES WILL BE ALLONED TO TAKE THEIR EQUIPMENT WITH THEM, EXCEPT FOR THAT—UNDER MUTUAL AGREEMENT BETHEEN THE THO GOVERNMENTS—WHICH IS TURNED OVER TO THE LAF.

23. D-DAY:
--350 FRENCH TROOPS OF THE MNF LAND AT JUNIYAM AT ABOUT
--350 FRENCH TROOPS OF THE MNF LAND AT JUNIYAM AT ABOUT
--360 AND DEPLOY IN THEIR VEHICLES INITIALLY T THE MUSEUM
CROSSING ARLA AND THE FOREST OF PINES, OCCUPYING
MILITARY POSITIOMS HELD BY PALESTINIAN FORCES IN THIS
ARFA. THE PALESTINIAN FORCES EMBURE THAT NATIONAL
MOVEMENT (NN) FORCES PHICH HAD OCCUPIED THESE POSITIONS
JOINTLY FITH THE PALSTINIANS ALSO WITHOMAN AT THE SAME
TIME.
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## FROM HABIS

-THESE FRENCH FORCER OF THE MNF DEPLOY JOINTLY WITH THE LAF, AND WILL SE ACCOMPANIED BY LAF ESCORT FROM THEIR LANDING UNTIL THE PLACE OF DEPLOYMENT.

-- AS THE DAY PROCEEDS, THE FRENCH FORCES TAKE UP BUCH OTHER POSITIONS AS NECESSARY TO ABSIST IN THE DEPARTURE OF PLO FORCES.

members will, the ivittal broup of palestinian personnel assembles in preparation for departure later in the day by sea.

-- ONE INITIAL GROUP COULD INCLUDE THE MOUNDED AND ILL, WHO FOULD BE TRANSPORTED IN ACCORDANCE WITH AGREED ARRANGEMENTS TO THEIR DILTIMATE DESTINATION IN ANOTHER COUNTRY.

-- THE OTHER INITIAL GROUPS OF PALESTINIAN PERSONNEL DESTINED FOR JORDAN AND IRAG MOULD MOVE FROM THEIR

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ARSEMBLY POINT TO MATTING COMMERICALL VESSELS FOR OWNERS THAT BY SEA. THE PORT OF BEIRUT IS THE PREFERRED THANSIT POINT, BUT OTHER ARRANGEMENTS HILL RE INVESTIGATED.

n PLUS 1 TU . PLUS 3:

--ALL GROUPS DESTINED FOR JORDAN OR IRAD HILL HAVE BUARDED SHIP AND MILL HAVE SAILED FROM BEIRUT.

n PLUS 4 In 7 PLUS 6:

-- GRUUPS DESTINED FOR EGYPT ABSEMBLE, ARE MOVED TO THE LUADING POINT, AND SAIL FOR EGYPT.

D PLUS 5-6;

--THE REMAINING PRENCH FORCES (540 MENT), ALONG HITH THE U S AND ITALIAN FLEMENTS OF THE MAF, ARRIVE IN BEIRUT AND DESCRIPT TO LOCATIONS AS DETERMINED THROUGH MUTUAL ARREPMENT BETWEEN THE LIAISON AND COORDINATION COMMITTEE WITH ALL THOSE CONCERNSO.

D PLUS 6-14:

D PLUS 17-13-14:

-- THE ANT, DEPARTURE IN THIS INSTANCE PRESUMBALY WOULD BE BY THE REJENT-DAMAGEUS HIGHPAY.

D PLUS 2-14:

-- TURNOVER TO THE LAF OF HEAVY, CREW-SERVED, SPARE WEAPONRY, ALONG WITH AMMUNITION.

D PLUS 14-361

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-- THE MMF ASRISTS THE LAF AND ISF IN ARRANGEMNTS TO A ENSURE GOLD AND LASTING SECURITY THROUGHOUT THE AREA OF UPERATION.

A PLUS 30:

-- DEPARTURE OF ALL ELEMENTS OF MMF, EXCEPT BY MUTUAL AGREEMENT BY THE GOL AND CONTRIBUTING GOVERNMENTS.

94. GHECYLIST OF BAFEGUARDS ABAINST THE RISK OF PLO MON-COOPERATION IN ITS WITHDRAWAL (WHICH COULD BE PROVIDED BY AMASSAGOR LEWIS AT MIS DISCHETION TO THE ISRAELIS THROUGH TALKING POINTS, OR IN ANY OTHER APPROPRIATE WAY):

--A) ALL RECENT HORD COMING FROM THE PLO-THPOUGH INTERNEDIARIES-DEHONSTRATES CLEARLY THAT THE PLO WANTS D-DAY AS SOON AS POSSIBLE. THEY MAVE BEEN BETTING IN TUUCH HITH OTHER APAB GOVERNMENTS. THEY HAVE TOLD US THROUGH OUR LEGANESE INTERMEDIARIES THAT THEY WOULD BE WILLING TO GO AS EARLY AS AUGUST 12.

-- C) IF EVERYTHING FALLS INTO PLACE, WITHOUT DELAY WE HOULD BE PREPARED TO SET D-DAY FOR AUGUST 14.

--O) THE U RELEMENT OF THE MMF WILL NOT TOLERATE BEING IN A SITUATION IN WHICH THE PLO REFUSES TO CARRY OUT PREDETERMINED DEPARTURE ARRANGEMENTS. IF THERE IS ANY SIGNIFICANT OFLAY, OR OTHER EVIDENCE OF PLO CON-COPERATION, THE U S ELFMENT OF THE MMF WILL NOT ARRIVE OR MOULD PULL OUT OF STRUT IF IT HAS ARRIVED.

--E) WE ARE CONFIDENT THAT THE ITALIAN ELEMENT OF THE MAP AUULG REHAVE IN EXACTLY THE SAME MAY AS THE U.S. THE FRENCH FAVZ INFORMED US THAT THEY TOO WOULD PULL OUT IN SUCH A SITUATION AND THEIR INITIAL O-DAY FORCE IS

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