

14

CCB -

- > Delete 08303-04 from system
- > Control this package as classified
- > Mark cover memo ~~corroborated~~ - ~~under~~  
~~in system~~

14/10

Afghanistan

OSD FOIA 5 U.S.C. § 552 (b)(6)

Office of the Secretary of Defense 5 U.S.C. § 552  
Chief, RDD, ESD, WHS  
Date: 23 Oct 2018 Authority: EO 13526  
Declassify: X Deny in Full: \_\_\_\_\_  
Declassify in Part: \_\_\_\_\_  
Reason: 5 U.S.C. § 552 (b)(6)  
MDR: 14 -M- 3944

DECLASSIFIED IN FULL  
Authority: EO 13526  
Chief, Records & Declass Div, WHS  
Date: OCT 23 2018

27 May 04

14-M-3944

DECLASSIFIED IN FULL  
Authority: EO 13526  
Chief, Records & Declass Div, WHS  
Date: OCT 23 2018

~~CONFIDENTIAL~~  
ACTION MEMO

USDP ~~FOR (RUSDP)~~  
I-04/007188

EF-9275

~~CONFIDENTIAL~~  
FOR SECRETARY OF DEFENSE

FROM: Peter W. Rodman, Assistant Secretary of Defense (ISA) *mr* 27 MAY 2004

SUBJECT: Response to Cable from Ambassador Khalilzad

- On May 23, you received a cable from Ambassador Khalilzad regarding a \$115 million shortfall in funding for reconstruction of 1,000 km of secondary roads.
- In the cable (attached at Tab A), Khalilzad refers to your approval of \$65 million towards construction of 500 km of military-interest gravel roads.
  - In fact, DepSecDef approved the use of Afghanistan Freedom Support Act (AFSA) drawdown authority for the \$65 million on March 31.
  - DOD has since revised its position to support the use of AFSA only under the conditions that:
    - the drawdown request be made in FY2005, as a Supplemental becomes available to reimburse the services; and
    - adequate funds and authorities for the Afghan National Army are assured.
- Khalilzad asks that you help identify other alternatives for funding.
  - He offers to supplement DOD funding with \$50 million from Embassy Kabul programs to meet the \$115 million shortfall.
- On May 26, the Deputies agreed to authorize Khalilzad to redirect \$50 million from existing reconstruction programs in the FY2004 Embassy budget.
  - USAID Washington will reconcile its list of programs with the Embassy list.
  - The Afghan Interagency Operations Group (AIOG) will continue to pursue other funding options, including AFSA, for FY2005.

~~Upon removal of attachments  
this document becomes  
FOUO~~

~~CONFIDENTIAL~~  
ONLY

~~OSD 08303-04~~ 18:45 IN  
OSD 78938-04

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- We recommend that you urge Khalilzad to proceed with secondary road construction, using the \$100 million currently available, in addition to the \$50 million redirected from the Embassy budget.

- Response attached for your signature (Tab B).

RECOMMENDATION: Sign attached response.

SD Decision: Approve \_\_\_\_\_ Approve with edits \_\_\_\_\_

Attachments(s):  
As stated

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DUSD/NESA

PDASD TDY

Prepared by: [REDACTED] ISA/NESA, [REDACTED]

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ASSISTANT SECRETARY OF DEFENSE (ISA)

COORDINATION SHEET

SUBJECT: Response to Cable from Ambassador Khalilzad

OSD(C)

Signature

Date

*C M Luty* 6/1/04

OSD(SOLIC)

[REDACTED]

6/1/04

For pick-up and/or questions please contact: [REDACTED]

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# TAB A

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Reviewed Chief, RDD, WHS  
IAW EO 13526, Section 3.5  
Date: OCT 23 2018

**CIV, OSD-POLICY**

**From:** OSD, ESC Watch  
**Sent:** Monday, May 24, 2004 11:34:17 AM  
**To:** [REDACTED], LTC, OSD; [REDACTED], CIV, OSD;  
[REDACTED], CIV, OSD; [REDACTED], CIV, OSD-POLICY;  
[REDACTED], CIV, OSD-POLICY; Henry, Ryan, HON, OSD-POLICY;  
LtCol, OSD; [REDACTED], COL, OSD-POLICY;  
[REDACTED], COL, OSD-POLICY; Policy Front Office;  
[REDACTED], CIV, OSD-POLICY; [REDACTED], COL, OSD-POLICY;  
[REDACTED], CIV, OSD-POLICY; [REDACTED], CIV, OSD-POLICY;  
[REDACTED], OSD-POLICY; [REDACTED], CIV, OSD-POLICY;  
[REDACTED], CIV, OSD-POLICY  
**Subject:** (NOFORN) AMEMBASSY KABUL / 231314Z MAY 04 / DOD FUNDING FOR STRATEGIC AFGHAN PROVINCIAL  
ROADS   
Auto forwarded by a Rule

~~CONFIDENTIAL~~

0 231314Z MAY 04

FM AMEMBASSY KABUL

TO SECSTATE WASHDC IMMEDIATE 5316 BT

~~CONFIDENTIAL~~ KABUL 001505

**HOTDOG**

DEPT PLEASE PASS TO SECRETARY RUMSFELD

~~E.O. 12066, DFOI 05/22/2011~~

**TAGS: PGOV, ECON, PREL, EAD, AF**

**SUBJECT: DOD FUNDING FOR STRATEGIC AFGHAN PROVINCIAL ROADS**

DECLASSIFIED IN FULL  
Authority: EO 13526  
Chief, Records & Declass Div, WHS  
Date: OCT 23 2018

1. MR. SECRETARY, SINCE YOUR VISIT HERE WE HEARD THE GOOD NEWS THAT YOU APPROVED 85 MILLION DOLLARS TO HELP US HONOR AMERICA'S PUBLIC COMMITMENT (MADE IN THE PRESENCE OF PRESIDENT KARZAI) TO RECONSTRUCT 1,000 KILOMETERS OF THE MOST STRATEGIC PROVINCIAL ROADS IN AFGHANISTAN THIS YEAR. SOME OF THESE ARE IN THE BORDER AREAS NEAR PAKISTAN WHERE THE TALIBAN AND AL QAEDA ARE MOST ACTIVE. SUCH ROADS WILL IMPROVE THE RESPONSE TIME AND SAFETY OF U.S. FORCES, COALITION FORCES, AFGHAN NATIONAL ARMY, AND POLICE GROUND OPERATIONS. THE ROADS WILL BRING ECONOMIC/SOCIAL BENEFITS--AND HOPE--TO THESE IMPOVERISHED AREAS. FINALLY, THEY WILL BRING PRESIDENT KARZAI BADLY NEEDED POLITICAL SUPPORT AS HE TRIES TO BRING CREDIBILITY OF HIS GOVERNMENT, AS WELL AS BETTER GOVERNANCE, INTO THE BORDER AREAS BEFORE SEPTEMBER NATIONAL ELECTIONS.

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2. (S) HOWEVER, WE HAVE NOT RECEIVED THE 65 MILLION DOLLARS. IT HAS BEEN STUCK IN THE BUREAUCRACY OVER WHETHER AFSA FUNDS CAN BE USED. MEANWHILE, TIME SLIPS BY AND WE ARE LOSING THE CRITICALLY IMPORTANT CONSTRUCTION SEASON. IF AFSA FUNDS CAN BE USED, FINE. IF THEY CANNOT, I WOULD WELCOME YOUR URGENT INTERVENTION TO HELP FIND A SOLUTION. FOR EXAMPLE, WOULD MILITARY CONSTRUCTION AUTHORITY, TRANSPORTATION CONSTRUCTION OR MILITARY O&M BE APPROPRIATE INSTEAD? IT WILL BE GOOD IF SUCH FUNDS WERE IN PLACE BEFORE PRESIDENT KARZAI'S UPCOMING MEETING WITH PRESIDENT BUSH O/A JUNE 14/15.

3. (S) IN ADDITION TO THE 65 MILLION DOLLARS YOU HAVE OFFERED, AS YOU MAY RECALL WE WILL ALSO NEED UP TO ANOTHER 50 MILLION DOLLARS TO COMPLETE THE ROAD PLAN THIS YEAR. CONSEQUENTLY, I HAVE ASKED THE DEPUTIES COMMITTEE TO AUTHORIZE ME TO REPROGRAM 50 MILLION DOLLARS OF OUR OWN RECONSTRUCTION PROGRAM IN ORDER TO MEET THIS ADDITIONAL NEED. THIS REPROGRAMMING WILL LIKELY COME OUT OF THE HIDE OF SOME MIX OF OTHER SOCIAL AND ECONOMIC NEEDS IN POTABLE WATER, EDUCATION, HEALTH, AGRICULTURE, ECONOMIC POLICY REFORM AND, IF NECESSARY, EVEN SOME PRT AND DDR FUNDS. I AM WILLING TO DO THIS PAINFUL EXERCISE BECAUSE I BELIEVE IT IS IMPORTANT AND BECAUSE PRESIDENT KARZAI CONTINUES TO PRESS ME ALMOST DAILY TO GIVE MORE PRIORITY TO THESE ROADS.

4. (S) I SEEK YOUR HELP ON DOD'S SIDE TO COME THROUGH WITH THE 65 MILLION DOLLARS.

5. (U) WARM REGARDS, ZAL  
KHALILZAD  
BT

[REDACTED] USMC  
ESC Watch Officer  
[REDACTED]

DERIVED FROM: Multiple Sources

~~DECLASSIFICATION: Source marked CONFIDENTIAL~~

DATE OF SOURCE: 24 MAY 2004

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Authority: EO 13526  
Chief, Records & Declass Div, WHS  
Date: OCT 23 2018

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B

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UNCLAS EFTO

JTG: 031538Z JUN 04

PAGE 01 of 02

Drafter's Name :  
Office/Phone : ISA/NESA, 697-8088

Releaser's Info :

Action Prec : ROUTINE  
Info Prec : ROUTINE  
Specat :

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Reviewed Chief, RDD, WHS  
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Date:

OCT 23 2018

From: DEPSECDEF WASHINGTON DC  
To: AMEMBASSY KABUL  
Info: SECDEF WASHINGTON DC//USDP/ISA/NESA/CHAIRS//  
SECSTATE WASHINGTON DC  
JOINT STAFF WASHINGTON DC  
USCENTCOM MACDILL AFB FL

TEXT FOLLOWS  
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UNCLAS E F T O

SUBJECT: DEPUTY SECRETARY OF DEFENSE LETTER TO AMBASSADOR KHALILZAD

1. THE FOLLOWING LETTER IS TRANSMITTED FROM DEPUTY SECRETARY WOLFOWITZ TO AMBASSADOR KHALILZAD.

QUOTE:

THE HONORABLE ZALMAY KHALILZAD  
UNITED STATES AMBASSADOR AND SPECIAL PRESIDENTIAL ENVOY  
AMERICAN EMBASSY KABUL  
KABUL, AFGHANISTAN

DEAR ZAL,

(PARA) I RECEIVED YOUR MAY 23, 2004 CABLE REQUESTING HELP TO SOLVE THE SECONDARY ROAD FUNDING IMPASSE.

(PARA) ACCORDING TO MY STAFF, THE SECONDARY ROADS DO NOT MEET THE LEGAL REQUIREMENTS FOR MILITARY CONSTRUCTION AUTHORITIES.

(PARA) BASED ON THE MAY 26, 2004 DEPUTIES COMMITTEE MEETING, I UNDERSTAND YOU ARE ABLE TO PROCEED WITH THE \$100 MILLION CURRENTLY AVAILABLE, IN ADDITION TO \$50 MILLION REPROGRAMMED FROM EMBASSY KABUL ACCOUNTS. STATE, DOD, AND USAID ARE LOOKING INTO OPTIONS FOR COVERING THE REMAINING \$65 MILLION SHORTFALL IN FY2005, INCLUDING AFGHANISTAN FREEDOM SUPPORT ACT DRAWDOWN AUTHORITY.

(PARA) WE WILL CONTINUE TO WORK WITH YOU TO SUPPORT THIS IMPORTANT PROJECT.

SINCERELY, PAUL D. WOLFOWITZ

UNCLAS EFTO

UNCLAS EFTO

YTG: 031530Z JUN 04

PAGE 02 of 02

END OF QUOTE.

1. HARD COPY TO FOLLOW.

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IAW EO 13526, Section 3.5  
Date: OCT 23 2010

UNCLAS EFTO



**DEPUTY SECRETARY OF DEFENSE  
1010 DEFENSE PENTAGON  
WASHINGTON, DC 20301-1010**

**The Honorable Zalmay Khalilzad  
United States Ambassador and Special Presidential Envoy  
American Embassy Kabul  
Kabul, Afghanistan**

**Dear Zal,**

**I received your May 23, 2004 cable requesting help to solve the secondary road funding impasse.**

**According to my staff, the secondary roads do not meet the legal requirements for military construction authorities.**

**Based on the May 26, 2004 Deputies Committee meeting, I understand you are able to proceed with the \$100 million currently available, in addition to \$50 million reprogrammed from Embassy Kabul accounts. State, DOD, and USAID are looking into options for covering the remaining \$65 million shortfall in FY2005, including Afghanistan Freedom Support Act drawdown authority.**

**We will continue to work with you to support this important project.**

**Sincerely,**

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Date:**

**OCT 23 2018**



**S A R A H   D I S K E T T E   T A B L E   O F   C O N T E N T S**  
**RELEASING DOCUMENT**

**CREATION DATE:** 030604  
**CREATION TIME:** 15180000  
**SARAH VERSION NUMBER:** 3.03  
**MAXIMUM CLASSIFICATION OF THIS DISKETTE:** EEEE  
**HIGHEST CLASSIFICATION ON THIS DISKETTE:** EEEE  
**DISKETTE RELEASING OFFICIAL'S NAME:**  
**ORG:** **OFFICE:** **PHONE:**  
**TOC FILE CRC:** 14493

FILENAME	MSG	PREC	ACTION	DATE/TIME	FILETIME	TOT/	SPECAT	CRC
	TYPE	CLASS	GROUP	SSN	TOR	CIC		
LALMAYK	DD173	RR	RE	RDY 031538ZJUN04			ZYUW N	19626

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 Date: **OCT 28 2018**

**ORGANIZATION/OFFICE SYMBOL/PHONE NUMBER**

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## ESCD Instructions

**Classified Attached** ☐

**OSD Control #** 08303-04

**Date: Signed** ☐ **Approved** ☐ \_\_\_\_\_

**SOM:** Yes ☐ No ☒

**DR** ☐ **DHR** ☐ **Don** ☐ **Donald Rumsfeld** ☐

**Don Rumsfeld** ☐ **PW** ☐ **Paul Wolfowitz** ☐ **With Best Wishes** ☐

### **Distribution:**

**Original: Addressee(s)** ☐ **Originator** ☐ **ADC** ☒ **Other** ☐ \_\_\_\_\_

**Copies: CC** ☐ **Multi-Memo** ☐ **Signers** ☐ **SWT** ☐ **ESR** ☐ \_\_\_\_\_

**Fax/WashFax** ☐ **H/C** ☐ **Other** ☐ **To:** \_\_\_\_\_  
#: \_\_\_\_\_ **No Other Distribution** ☒

### **Administrative Notes:**

*OPBE - Could not confirm if issue was addressed in another forum, however it is inappropriate to respond as written at this late date.*

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Duty Officer Initials/Date

**Acknowledgement** ☐

**Action Memo** ☒

**Incoming** ☐

**Info Memo** ☐

**Interim Reply** ☐

**Note Reply** ☐

**Question/Note** ☐

**Response** ☐

**Front Office Doc** ☐

OSD FOIA 5 U.S.C. § 552(b)(6)

122004

# SECFILES FULL RECORD DETAIL

Print Date: 12/20/2004

DOCUMENT TYPE: ACTION MEMO

ATTACHMENT:

OSD CONTROL OSD 78938-04

DOC 5/27/2004

DOR 12/20/2004

SIGNATURE CASE:

FROM ISA

TO DEPSEC

SUBJECT RESPONSE TO CABLE FROM AMBASSADOR KHALILZAD

KEYWORDS

COMMENTS CAF - CASE ORIG CONTROLLED AS 08303-04 - OBE - CONTROL TO FILES - ORIG NOT RTRND TO CCB

FN

SEC

OCN I-007188/04

REFERENCE DOCUMENTS

STATUS CODE

DECISION

DECISION DATE

PRIORITY ACTION REPORT:

AGENCY

ACTION ASSIGNED

SUSPENSE

DOC SUSPENSE:

SUSPENSE COMPLETE

ACD

COORDINATION

PAGES 3

ENCLOSURES 1

PACKAGE VIEW:

SUSPENSE STATUS

ACTION MEMO

CREATED BY:

DISTRIBUTION: OFFICE COPIES

ADC RWI

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Authority: EO 13526

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Date: OCT 23 2018

Samuel