



INTERNATIONAL  
SECURITY AFFAIRS

~~SECRET~~

ASSISTANT SECRETARY OF DEFENSE

WASHINGTON, D.C. 20301

#72

06 APR 1982

In Reply Refer to:  
I-08917/82

X

MEMORANDUM FOR THE DEPUTY SECRETARY OF DEFENSE

THROUGH THE UNDER SECRETARY OF DEFENSE FOR POLICY

SUBJECT: Answer to Questions on Waning US Influence and Humphrey-Kennedy  
Amendment -- INFORMATION MEMORANDUM

(C) With regard to Dr. Ikle's idea of pushing ahead with an IMET program for Brazil (Tab A), we are currently unable to provide either IMET or FMS credits because of the Symington and Glenn Amendments (nuclear enrichment and reprocessing transfers and detonations). Possible use of Presidential authority under Section 614 FAA would compromise other extremely important objectives and could be counter-productive. We have resolved the problem for FY82 by a reciprocal exchange of two officers. For FY83, the legislative package contains language providing for one-for-one reciprocal exchanges for professional military education schools. We have been moving ahead and Brazilians are satisfied at the moment (see Tab B).

(S) The Argentine military action against the UK in the Falkland/Malvinas Islands dictates that we proceed with caution on the Presidential certification requirements to repeal Humphrey-Kennedy. Traditionally, the US has maintained an even-handed approach toward Chile and Argentina. While we may later want to split the two certifications, such action now would be inappropriate (see Tab C).

ARGENTINA

Attachments  
a/s

*Francis J. West, Jr.*  
FRANCIS J. WEST, JR.  
ASSISTANT SECRETARY OF DEFENSE  
(INTERNATIONAL SECURITY AFFAIRS)

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Date: NOV 15 2017

Office of the Secretary of Defense  
Chief, RDD, ESD, WHIS  
Date: 15 NOV 2017 Authority: EO-13526  
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Reason:         
MDR: 17 -M- 2075

5 USC 5552

604-82

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DECLASSIFY ON: 5 April 1988

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Sec Def Cont. Vol. 2

19274

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INTERNATIONAL  
SECURITY AFFAIRS

ASSISTANT SECRETARY OF DEFENSE

WASHINGTON, D C. 20301

30 MAR 1982

In Reply Refer to:  
I-08162/82

MEMORANDUM FOR THE SECRETARY OF DEFENSE

THROUGH THE UNDER SECRETARY OF DEFENSE FOR POLICY *FI* 31 MAR 1982

SUBJECT: Waning US Influence with Latin American Naval Officers (U)

The attached memorandum (TAB A) responds to ADM Hayward's memorandum of 8 March 1982, subject as above (TAB B). (U)

Recommend you sign memorandum at TAB A. (U)

Attachment  
a/s

NOEL C. KOCH

Acting Assistant Secretary of Defense  
International Security Affairs

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Frank

We should push ahead on the  
Brazil IMET matter in  
time for your trip, and  
on Argentina certification.  
I have asked ISA to do so.



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THE SECRETARY OF DEFENSE

WASHINGTON, THE DISTRICT OF COLUMBIA

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Date: NOV 15 2017

MEMORANDUM FOR THE CHIEF OF NAVAL OPERATIONS

SUBJECT: Waning U.S. Influence with Latin American Naval Officers (S)

(S) I share the concern expressed in your memorandum of 8 March, subject as above. You are right on the mark in calling for addressal and reversal of these trends.

(U) DOD is strongly supporting Department of State efforts in connection with the FY83 Security Assistance budget proposal to obtain an IMET program (\$50K) for Chile and Argentina. Although modest, this is a step in the right direction. As you know, the Presidential certification has not yet been made for either country, despite DOD and DOS efforts. The Justice Department is unable to concur at this time that the Chilean Government has met the certification requirements concerning the Letelier-Moffitt case.

(U) The reestablishment of IMET for Brazil is absolutely key to our bilateral military relations. This is a very delicate issue, however, given Congressional sensitivities on the nuclear non-proliferation issue. DOD will continue to work closely with Department of State to attempt to find a way around our current impasse on this IMET issue.

(U) With respect to reciprocal training, the draft International Security and Development Act of 1982, containing the proposal of reciprocal training, was submitted to Congress on 10 March. DOD and Department of State are actively supporting this legislation.

*retain*  
(U) Finally, my staff will be working with your staff in developing a Congressional proposal for the exchange of all military training on a reciprocal basis with friendly governments.

(U) I appreciate having your views on this important matter and look forward to receiving other initiatives that you may recommend in the future.

10 MAR 1982 12 40



DEPARTMENT OF THE NAVY  
OFFICE OF THE CHIEF OF NAVAL OPERATIONS  
WASHINGTON, DC 20350

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IN REPLY REFER TO  
Ser 00/C300104  
8 March 1982

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MEMORANDUM FOR THE SECRETARY OF DEFENSE

Subj: Waning US influence with Latin American Naval Officers (C) -  
Action Memorandum

1. (C) The U.S. Navy UNITAS exercise commander recently highlighted a concern that I share about our waning influence with the Latin Americans. During the operations with the eight maritime nations of South America, our commander observed a degradation in communications caused by the lack of English speaking ability. This evidence is symptomatic of a larger problem. Because of our inability to provide the equipment sought, the purchase of ships and aircraft from Europe has grown greatly. As a result, an increasing number of officers and men of the South American navies have gone to Europe to train and have become oriented towards the supplying European countries. We have an emerging generation of South American naval personnel who are culturally and politically attuned to Europe in contrast with the older leadership which was trained in the U.S. and remains very favorably disposed to the U.S.
2. (C) We must stop the erosion of U.S. influence with the Latin American military. Latin American naval leaders have asked our help in orienting their young officers back toward the close relationship with the US Navy which they had long had. This will require actions to provide for the training of Latin American military personnel. Also, we must improve our reliability as a supplier of spare parts and support materiel for the military hardware we may provide.
3. (C) Some progress has been made in rolling back restrictions. More has to be done. I recommend the following actions:
  - a. (C) Secure the Presidential certification necessary to allow Foreign Military Sales (FMS) to Argentina and Chile and make both countries eligible for the International Military Education and Training (IMET) Program.
  - b. (C) Work with the Congressional leadership to modify the Symington Amendment (Section 669 of the Foreign Assistance Cooperation Act of 1961) to reconcile Brazilian sensitivity to a perceived infringement on their national sovereignty. We need to provide a means by which Brazil can be eligible again for IMET.

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~~DECLASSIFIED ON 28 FEB 1985~~

I-05162/52  
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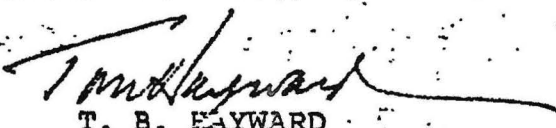
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Subj: Waning US influence with Latin American Naval Officers (2)

c. (2) Obtain an amendment to the Arms Export Control Act, as proposed in the draft International Security and Development Act of 1982, to permit the exchange of students between U.S. and foreign war colleges on a reimbursement-in-kind basis. This action would greatly facilitate the participation by leading navies in the international courses at the Naval War College.

d. (U) Develop a Congressional proposal for the exchange of all training, range and exercise services with friendly foreign governments on a reciprocal basis. The ability to reimburse the U.S. with similar services as opposed to payment in cash will prove mutually beneficial.

4. (U) My staff is engaged in the study and pursuit of initiatives to restore closer US-Latin American naval ties. From time to time I would like to forward for your consideration other initiatives to achieve that goal.

  
T. B. HAYWARD  
Admiral, U. S. Navy  
Chief of Naval Operations

Copy to:  
SECNAV  
CJCS

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## USD/P INTEROFFICE CONTROL SHEET

DATE  
25 Mar 82

I-08162/82

## SUBJECT:

Waning US Influence with LATAM Naval Officers

## CURRENT SUSPENSE DATE

3/26/82

SUMMARY: (Describe briefly the origin, purpose, action recommended and coordination - (Action critical tasking - SD Form 14, etc.))

ORIGIN: CNO memo of 8 Mar to, SecDef recommends various actions to stop the erosion of US influence with the Latin American military (TAB B).

PURPOSE: To forward memo for SecDef signature (TAB A) which responds to the CNO memo.

RECOMMENDATION: That you sign memo for SecDef, next under.

(Signed) Noel C. Koch 30 MAR 1982

Acting Assistant Secretary of Defense  
International Security Affairs

WILLIAM S. deCAMP

Major General, US Army

Director, Inter-American Region

Attachment

a/s

SEQ NO.	DIR/OFC	INITIAL	DATE	SEQ NO.	DIR/OFC	INITIAL	DATE	SEQ NO.	DIR/OFC	INITIAL	DATE
	OUUSD/P				ISA (CONTD)				ISP		
X	USD				FMRA				ASD		
X	MA				LOS				MA		
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X	R&C				D/PLAN & REQ						
	ADMIN				D/POL PLAN				PDASD		
	ITF								MA		
					DSAA				ADV/NATO		
	ODUSD/P				DEP DIR				D/RESEARCH		
	DUSD/P				PLANS						
	MA				OPS				EUR-NATO		
	ADUSD/P				COMPT				PD/EUR-NATO		
	NTS				CONG REL						
					LEGAL				FORCE POL		
	IP&S								TNF		
	C2				EAP				STRAT POL		
	CSP				D/EAP						
	SAS				PW/MIA				NEGOT POL		
	EP								MULTI-NEGOT		
	JPO				NEASA				SALT		
	DIS				D/NESA				MBFR		
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X	MA										
	SA				I-A				NET ASSESSMENT		
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	PDASD										
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					D/IEEA						

NOTE: For memoranda items forwarded to SecDef/DepSecDef, external coordination at the office head or principal deputy level will be shown on the cover memorandum. External coordination in other cases may be shown on the memorandum or on a supplemental sheet.

NAME, DIRECTORATE AND EXTENSION OF ORIGINATING OFFICIAL

CAPT O'Neil, USN, OASD/ISA/I-A, x56411

SIGNATURE

P. F. O'Neil

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SECURITY ASSISTANCE FOR BRAZIL

(C) Background

- Brazil renounced bilateral military accords in March 1977. Ostensible reason was human rights reporting requirement, though discontent over administration's handling of Brazil-FRG nuclear accord a major factor. FMS sales cut off 30 September 1978.
- 1979 Amendment to FAA requiring human rights report on all UN members opened the way to FMS cash sales. Brazil made expected pro forma rejection of meddling in her internal affairs, but quietly resumed FMS cash requests.
- We are currently unable to provide IMET or FMS credits because of applicability of Symington and Glenn Amendments to FAA (Sections 669 and 670). Amendments concern nuclear enrichment transfers, reprocessing transfers and detonations. After thorough examination of available evidence and information, including legislative history of amendments, there emerged consensus judgement that amendments applied to Brazil. Therefore, only recourse was presidential authority under Section 614 FAA.
- State Department carried out informal staff-level consultations with Congress on use of Section 614 authority. Near unanimous judgement of numerous staff members consulted was that use of Section 614 authority could compromise other objectives of extreme importance to administration and might also spark Congressional examination of status of Brazil's nuclear program and US nuclear relationship with Brazil.

(C) Discussion

- Brazilian Army is hands down the dominant service, politically and militarily. What it wants most is to send two officers to US Army Command and General Staff College. They complain that US officers have been attending their staff college since 1963 cost free to US.
- This problem resolved for FY82. We worked out a "Brazilian solution" whereby Brazil will charge us for our two officers in their staff college in an amount equal to two Brazilian officers at Fort Leavenworth. They have told us that this is only a temporary fix for FY82, however.

(C) Future for IMET

- DOD legislative package for FY83 contains language providing for one-for-one reciprocal exchanges for professional military education schools. If passed, this will be a major step forward, but will not resolve problem completely.
- On the nuclear side, Walt Rostow talking to Brazilians on ratification of Tlatoloco. This may make Section 614 authority less difficult, but problem of PNEs remains.

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(N) On Balance

- We [have] are moving ahead and Brazil is satisfied at present, but final resolution of IMET still blocked by Symington and Glenn. Nothing more can be done before DepSecDef visit.

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**Presidential Certification for Argentina and Chile**

**(U) Background:**

- Presidential certification is required before the US can resume a security assistance relationship with Argentina and Chile.

-- For both countries, President must certify to Congress that repeal of the restrictive legislation (Humphrey-Kennedy and Kennedy Amendments) is in the national interest and that the human rights situation has improved.

-- Additional certification requirements for Chile include provisions that the Chilean government has made every effort to bring to justice those officials indicted in the US for the Letelier-Moffitt case and that the Chilean government does not support international terrorism.

**(U) Discussion:**

- US has maintained a balanced approach toward Argentina and Chile to avoid aggravating sub-regional tensions.

-- Traditional position resulted in quiet efforts to obtain repeal legislation for Chile which was similar to that proposed for Argentina.

-- Consequently, Administration originally planned to seek certification for Argentina and Chile simultaneously.

-- Due to Justice Department objections to certification on Letelier-Moffitt provisions for Chile, Administration may be politically unable to certify Chile.

**(U) Issue:** Should Administration proceed with certification for Argentina independently of certification for Chile?

**- Pro:**

-- State and Justice have been unable to resolve the Letelier-Moffitt issue in a manner which would allow certification to go forward.

-- Argentina is of greater strategic importance to the US at this time.

-- Pushing a questionable Chilean certification could have adverse impact on credibility of Administration's certifications on other countries (El Salvador).

**- Con:**

-- Chileans would perceive a definite US tilt toward Argentina.

--- Support of Argentine Beagle Channel position.

--- Argentine military superiority (over \$4B arms purchases in last five years).

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- Chilean human rights situation has been better than that of Argentina's.
- Could further isolate Chile internationally.
- Could increase Argentine belief in US support for Beagle Channel, Falkland/Malvinas Islands positions.
- (2) With armed dispute between Argentina and UK over Falkland/Malvinas Islands, any US move to proceed with Argentine certification would send an inappropriate signal. Nothing more can be done before DepSecDef visit on this issue until Argentine-UK dispute is defused.

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OFFICE OF THE SECRETARY OF DEFENSE

Memo For

✓ DIR, I-A REGION ACTION  
DIR, DSAA ASSIST

SUBJ: Warning US Influence  
with LATAM Naval Officers.

1. Please review the Action  
Memo from Dr. Iklé to Mr Koch  
on subject.
2. What can / should be done  
before DEPSECDEF trip to  
resume IMET per Iklé comment.

George McGovern

OFFICE OF THE SECRETARY OF DEFENSE

4-5-82

Memo For Cdr. Bode

Inter. Avenue Rep con says  
they need fast look by  
General Humann if poss. b6.  
Looks good to us in PLANS

Page determined to be Unclassified  
Reviewed Chief, RDD, WHS  
IAW EO 13526, Section 3.5  
Date: NOV 15 2017

PIR | sign A  
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Andy Seamed  
X51199


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OFFICE OF THE DEPUTY SECRETARY OF DEFENSE

29 March 1982

MEMO FOR Mr. Nestor Sanchez  
DASD (InterAmerican Affairs)

Please note Mr. Carlucci's question concerning  
Humphrey Kennedy.

  
J. T. Howe  
ADM, U.S. Navy  
Sr Mil Asst to DepSecDef

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PRIORITY  
P 262036Z MAR 82

TO INVOLVE US. THE GOA MAY WISH TO BRIEF THE DEPUTY  
SECRETARY ON THE BEAGLE DISPUTE, BUT NOTHING BEYOND  
LISTENING WILL BE REQUIRED OF HIM IN THAT EVENT.  
SHLAUDAMAN  
BT

FM AMEMBASSY BUENOS AIRES

TO SECDEF WASHDC PRIORITY

INFO SECSTATE WASHDC 2919  
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JCS WASHDC

~~CONFIDENTIAL~~ BUENOS AIRES 1748

EO 13526, EOP 1.4, (RUSK, C.W.) OR-M

TAGS: MILI, OTRA, OVP, AR

SUBJECT: VISIT OF DEPUTY SECRETARY OF DEFENSE: MAJOR TOPICS FOR  
DISCUSSION

REF: (A) 33288 222334Z MAR 82, (B) BUENOS AIRES 1577, (C)  
#3177 170047Z MAR 82

1. ~~ENTIRE TEXT~~.

2. AS REQUESTED IN REF C, FOLLOWING ARE OUR SUGGESTIONS ON  
BILATERAL ISSUES THE DEPUTY SECRETARY SHOULD BE PREPARED TO ADDRESS.

3. CERTIFICATION: THE DEPUTY SECRETARY SHOULD BE PREPARED  
AS THE FIRST ORDER OF BUSINESS TO ADDRESS THE QUESTION OF  
THE PRESIDENTIAL CERTIFICATION REQUIRED TO BRING INTO  
EFFECT THE REPEAL OF THE HUMPHREY-KENNEDY AMENDMENT IF  
THAT HAS NOT BEEN ACCOMPLISHED BY THE TIME OF HIS VISIT.  
THE MILITARY HERE ARE OBVIOUSLY BECOMING IMPATIENT AS THE  
DELAY LENGTHENS (BA 1572). CERTIFICATION IS IMPORTANT TO  
THEM BOTH POLITICALLY, AS A GESTURE TOWARD THE  
GALTIERI REIME, AND IN TERMS OF RENEWED MILITARY  
TRAINING AND PROCUREMENT. (THE FOREIGN MINISTRY DOES  
NOT SHARE THIS INTEREST. THE DIPLOMATS HAVE FROM  
THE OUTSET REGARDED THE CERTIFICATION PROCEDURE AS  
INCOMPATIBLE WITH ARGENTINE DIGNITY. THEY WOULD  
PARTICULARLY LIKE TO AVOID THE CONGRESSIONAL HEARINGS  
ON HUMAN RIGHTS IN ARGENTINA WHICH THEY FEAR WOULD  
FOLLOW CERTIFICATION). THE MILITARY ARE PRESUMABLY  
AWARE OF THE CHILEAN CONNECTION TO THIS QUESTION. ~~THEY~~  
THEY WOULD LIKELY BE DEEPLY RESENTFUL OF ANY EXPLANATION  
THAT TIED FURTHER POSTPONEMENT OF CERTIFICATION IN  
THEIR CASE TO PROBLEMS IN U.S.-CHILEAN RELATIONS.

4. SERVICE-TO-SERVICE RELATIONS: SOME OF THE MAJOR  
TOPICS OF INTEREST WHICH THE ARGENTINES MAY BRING UP ARE:  
--TRAINING AND EXCHANGES--HOW TO OVERCOME THE HIATUS  
OF THE PAST THREE YEARS;  
-- AVAILABILITY OF P-3 AIRCRAFT, A HIGH PRIORITY INTEREST  
TO THE ARGENTINE NAVY;  
-- PLANNING FOR JOINT EXERCISES (UNITAS, ETC.).

5. THE MILITARY SITUATION IN CENTRAL AMERICA, THE  
CARIBBEAN AND SECURITY IN THE SOUTH ATLANTIC CLEARLY  
WILL BE TOPICS OF CENTRAL INTEREST TO THE ARGENTINES.  
SOME OTHER MAJOR TOPICS THAT MAY BE RAISED BY THEM ARE  
BOLIVIA (THE ARGENTINES WILL ALMOST CERTAINLY WISH TO  
DISCUSS THE SITUATION THERE) AND THE FALKLANDS/MALVINAS  
DISPUTE IN WHICH THE ARGENTINES SHOW SIGNS OF WISHING

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DEPSEC	<input checked="" type="checkbox"/>
EXECSEC	<input checked="" type="checkbox"/>
EA DSD	<input checked="" type="checkbox"/>
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CCD	<input checked="" type="checkbox"/>
SCTY	<input checked="" type="checkbox"/>
B&F	<input checked="" type="checkbox"/>
MILPER	<input type="checkbox"/>
CIVPER	<input type="checkbox"/>
PROTOCOL	<input type="checkbox"/>
PER SEC	<input type="checkbox"/>
CABLE CH	<input type="checkbox"/>
FILE	<input type="checkbox"/>

*J. H.  
should we start  
to push this now.  
JC*

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ACTION USDP(15) (M)  
INFO SJCS(1) J3(5) J4(4) J5(2) IA08(1) OPG-JPG(1)  
SECDEF:(1) SECDEF(7) NMIC(1) SWS(1) DC-4A(1) AT-X(1)  
DIO(1) VP-A2 FRD(1) DE(1) DB-3E(2) DB-4A(1) DB-5D(1)  
DIA(1)

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