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AS TO THE PURPOSE OF MR. CARLUCCI'S TRIP: DEPUTY SECRETARY OF DEFENSE FRANK C. CARLUCCI'S TRIP TO LATIN AMERICA IS PART OF THE ADMINISTRATION'S EFFORT TO STRENGTHEN TIES WITH OUR HEMISPHERIC NEIGHBORS, AND TO CONTINUE DISCUSSIONS OF ITEMS OF MUTUAL INTEREST WITH SENIOR LATIN AMERICAN DEFENSE OFFICIALS.

-- MR. CARLUCCI'S VISIT IS NOT RELATED TO THE FALKLANDS SITUATION. IT WAS PLANNED WELL BEFORE THE CRISIS THERE BEGAN.

-- HE IS NOT CARRYING ANY MESSAGE ON THE FALKLANDS CRISIS TO THE COUNTRIES HE VISITS. HE WILL BE PREPARED TO DISCUSS US VIEWS OF THE SITUATION AND TO LISTEN TO THE VIEWS OF HIS HOSTS.

-- {IF PRESSED ON CIRCUMSTANCES UNDER WHICH HE WOULD OR WOULD NOT GO TO ARGENTINA}. NATURALLY ANY TRIP OF THIS KIND IS SUBJECT TO CHANGES IN ITINERARY IF EVENTS IN A GIVEN COUNTRY OR COUNTRIES SEEMED TO MAKE STOPPING THERE UNWISE.

Office of the Secretary of Defense  
Chief, RDD, ESD, WHS  
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Objectives

Chile

The prime objectives of this visit are to assure Chile that the US Government is serious in its resolve to increase hemispheric security, that the US is not leaning toward Argentina on the sensitive Beagle Channel issue, and that the Administration desires to normalize relationships with Chile, including rebuilding a security relationship. Chile will need reassurance of US support for a peaceful solution to the Beagle Channel and of US desires to maintain balanced relations with Argentina and Chile. An explanation of US Government positions and an exchange of views on the UK-Argentine dispute, the current US assessment of Central America, and a rationale for the delay of certification should be included in discussions.

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### Security Relationship

(U) Developing a complete security relationship with Chile depends upon Presidential certification to remove the Kennedy Amendment restrictions.

(U) The Kennedy Amendment restriction dates from 1976. In 1980, in response to Letelier/Moffitt, the US withdrew its Military Group and excluded Chile from the UNITAS exercise. Chile has been able to buy planes and tanks from France, armored cars from Brazil, tanks and patrol boats from Israel, submarines from Germany, and surface ships from Britain, but its purchases come nowhere near matching those of Argentina. In addition, the Chilean domestic arms industry is much less developed.

(U) The US has resumed UNITAS and high level military visits. The first US/Chile joint staff talks were held in March in Washington. We have budgeted \$50,000 for IMET in FY83, dependent on certification. If we are able to go forward with certification the Chileans have an urgent need for spare parts and, probably, would also seek new arms purchases (more F-5s or an equivalent).

#### Points for Discussion: (U)

- The Reagan Administration wants to achieve full normalization of relations, including restoring a normal military-to-military relationship with Chile (strategic reasons).
  - US and Chilean foreign policies coincide on many points and we appreciate the support the Chilean Government frequently provides on important hemispheric and global issues.
- We hope to be able to make the certification required by legislation repealing the Kennedy Amendment, but a final decision has not been made. Frankly, the Letelier-Moffitt certification requirements are proving to be difficult ("appropriate steps" by "all legal means in Chile and the US" to bring to justice).
- If we are able to resume arms sales and IMET, they will of course be subject to the normal criteria, including the need to avoid contributing to arms races and to take into account human rights factors.

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Certification/Human Rights

(U) Full normalization of relations, including a security relationship, remains an objective of the Administration. Specifically, we would like to get the Kennedy Amendment behind us and be able to treat Chile in the same manner as other friendly or allied nations. This would probably mean the reestablishment of a MILGP in Santiago, resumed IMET (\$50,000 budgeted for FY83) and willingness to sell some types of military equipment.

(U) In approving repeal of the Kennedy Amendment, the Congress required a Presidential certification covering three issues: human rights, US national interests, and the Letelier-Moffitt case. The human rights situation improved significantly from 1976-1979. Since 1979, progress has been slower, and some GOC actions or outside allegations (expulsions, reports of torture) have been used to damage Administration support for normalization of relations. Legally, the Administration may not be able to make the certification required on Letelier-Moffitt. Even if we can, both on that count and because there has been slower human rights progress since 1979, the Administration will have to pay a significant domestic political cost. There will be much less cost in the case of Argentina, where the GOA has made a major effort over the past year to be responsive to US political factors. Rojas and Pinochet should be aware of the status of the certification problem.

(U) Points for Discussion:

- There is some question whether we can legally satisfy the third requirement ("appropriate steps" by "all legal means in Chile and the US" to bring to justice). The lawyers are still studying the matter.
- Even if we determine we can go ahead, the action will be very controversial and could have a political cost for President Reagan and the Administration policies elsewhere -- e.g., Central America.
- We will let your government know as soon as we are able to make a firm decision on this matter.
- In the meantime, it may be necessary to go ahead with the certification for Argentina, where we do not have the same legal issue. However, the current Argentine-UK dispute will have an adverse impact on Argentine certification.

- GOC actions, responsive to the Reagan Administration's political problems, would be extremely helpful in achieving certification.

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