



DoD INSTRUCTION 2000.12

DoD ANTITERRORISM PROGRAM SUPPORT TO FORCE PROTECTION

Originating Component:	Office of the Under Secretary of Defense for Policy
Effective:	June 11, 2025
Releasability:	Cleared for public release. Available on the Directives Division Website at https://www.esd.whs.mil/DD/ .
Reissues and Cancels:	DoD Instruction 2000.12, "DoD Antiterrorism Program," March 1, 2012
Approved by:	Elbridge Colby, Under Secretary of Defense for Policy

Purpose: In accordance with the authority in DoD Directive (DoDD) 5111.01, this issuance establishes policy, assigns responsibilities, and prescribes procedures for the DoD Antiterrorism (AT) Program support to force protection (FP).

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SECTION 1: GENERAL ISSUANCE INFORMATION

1.1. APPLICABILITY.

This issuance:

a. Applies to OSD, the Military Departments, the Office of the Chairman of the Joint Chiefs of Staff (CJCS) and the Joint Staff, the Combatant Commands (CCMDs), the Office of Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities within the DoD (referred to collectively in this issuance as the “DoD Components”).

b. Applies to the following (referred to collectively in this issuance as “DoD-affiliated personnel”):

(1) DoD military and civilian personnel (referred to collectively in this issuance as “DoD personnel”).

(2) DoD personnel assigned to the United Nations or other multinational peace operations.

(3) Dependents of DoD military personnel, as defined in Section 1072 of Title 10, United States Code (U.S.C.).

(4) Family members of DoD civilian employees, as defined in Section 040 of Department of State (DOS) Standardized Regulations, residing with the DoD civilian employee outside the United States.

(5) Defense contractor personnel, as defined in Section 158.3 of Title 32, Code of Federal Regulations, to the extent incorporated in and consistent with the terms of their applicable contracts.

c. Does not apply to DoD-affiliated personnel under the security responsibility of DOS pursuant to the December 16, 1997 Memorandum of Understanding (MOU) between the DOS and DoD (referred to in this issuance as the “1997 DOS-DoD MOU”) and DoD Instruction (DoDI) 5210.84.

d. Does not expand or replace the functions, responsibilities, or authorities of the Principal Staff Assistants or those of the DoD Component heads prescribed by law or other DoD guidance.

e. Does not implement Section 2672 of Title 10, U.S.C., the implementation of which is prescribed in DoDD 5525.21.

1.2. POLICY.

- a. AT is one of multiple FP enablers. AT and FP are not synonymous.
- b. The DoD AT Program:
 - (1) Includes defensive measures used to reduce the vulnerability of individuals and property to terrorist and other hostile acts.
 - (2) Contributes to FP by deterring and mitigating the effects of violent or coercive action intended to undermine U.S. military power through immediate or incremental impact.
 - (a) To support FP and in coordination with other protection-related programs, the DoD AT Program mitigates against Level I and II threats to the force, operational readiness, and force projection, as described in Joint Publication 3-10.
 - (b) The requirements in this issuance support local application of AT program standards in Volume 1 of DoDI O-2000.16 and the threat-driven implementation of Force Protection Condition (FPCON) System measures in Volume 2 of DoDI O-2000.16.
 - (c) Commanders of assigned forces maintain flexibility to adjust AT priorities to support FP based on threat posture and immediate or anticipated operational requirements.
 - (d) Commanders and civilian equivalents maintain flexibility to integrate AT with other programs and functions based on mission requirements and threat assessments.
- c. AT contributes to mission assurance by preventing and mitigating the effects of hostile and coercive actions perpetrated by adversaries.
- d. AT response planning is consistent to the maximum extent possible with the Department of Homeland Security (DHS)'s National Response Framework and National Incident Management System and synchronized with incident response plans pursuant to DoDI 6055.17.
- e. DoD complies with the No Double Standard Policy as prescribed in Paragraph 3.1. regarding the dissemination of threat information.
- f. In addition to appropriate restrictions on military personnel, the DoD Component heads with proper authority may impose narrowly tailored restrictions, reasonably related to the identified DoD interest, on non-official foreign travel, after appropriate consultation with the relevant Chief of Mission (COM) if time permits, for:
 - (1) Individuals briefed and indoctrinated for sensitive compartmented information, pursuant to Intelligence Community Directive 703.
 - (2) Defense contractor personnel, if they are required by the terms of their contracts to comply with AT policies of CCMDs with physical areas of responsibility (AORs).

(3) DoD civilian employees who are designated as emergency essential employees in accordance with Section 1580 of Title 10, U.S.C., when necessary to meet expeditionary requirements pursuant to Directive-type Memorandum 17-004.

g. DoD-affiliated personnel comply with the theater, country, and special area clearance requirements in DoDD 4500.54E and the DoD Foreign Clearance Guide before traveling outside the United States on official travel.

SECTION 2: RESPONSIBILITIES

2.1. ASSISTANT SECRETARY OF DEFENSE FOR HOMELAND DEFENSE AND HEMISPHERIC AFFAIRS (ASD(HD&HA)).

Under the authority, direction, and control of the Under Secretary of Defense for Policy (USD(P)), the ASD(HD&HA):

a. Serves as the principal civilian advisor to the Secretary of Defense and USD(P) on matters related to the scope, organization, policy, program planning, execution, and resourcing of the DoD AT Program and activities pursuant to DoDD 5111.13.

b. Monitors joint and DoD Component assessment trends to identify resource and program requirements in coordination with the:

(1) CJCS.

(2) Under Secretary of Defense for Acquisition and Sustainment (USD(A&S)).

(3) Under Secretary of Defense (Comptroller)/Chief Financial Officer, Department of Defense (USD(C)/CFO).

(4) Director, Defense Threat Reduction Agency (DTRA).

c. In conjunction with the CJCS, provides the Under Secretary of Defense for Intelligence and Security (USD(I&S)) with AT intelligence and AT counterintelligence priorities to support FP.

d. Coordinates with the Chair of the USD(I&S) Physical Security Review Board on physical security matters that affect DoD AT planning in accordance with DoDI 5200.08 and DoD 5200.08-R.

e. Coordinates with the Chair of the USD(A&S) Physical Security Equipment Action Group on developing and applying new physical security technologies to meet AT requirements in accordance with DoDI 3224.03.

f. In coordination with the Under Secretary of Defense for Personnel and Readiness (USD(P&R)) and USD(A&S), ensures the Defense Federal Acquisition Regulation Supplement:

(1) Reflects current DoD FP requirements for defense contractors, including AT and critical information protection.

(2) Requires prime defense contractors to mandate compliance of all subcontractor tiers with FP-related standards, including AT.

(3) Requires defense contractors performing DoD contracts outside the United States to:

(a) In accordance with Section 261.3, “Authorities,” of Volume 1 of the DOS Foreign Affairs Manual, subscribe to and monitor Overseas Security Advisory Council information and provide such information to employees overseas.

(b) Ensure their U.S. citizen personnel register with the relevant U.S. Embassy and advise their personnel who are third-country nationals to contact the appropriate embassy.

(c) Provide their defense contractor personnel, before they travel outside the United States, with FP awareness information commensurate with the information that DoD provides to its military and civilian personnel.

(4) Requires DoD contracts providing services to DoD in its efforts to assist DOS in accordance with Section 4805 of Title 22, U.S.C., to mandate compliance with FP requirements issued by the Combatant Commander (CCDR) of the physical AOR.

g. Coordinates with the CJCS to validate AT submissions for Combatant Commander Initiative Fund (CCIF) requests in accordance with CJCS Instruction 7401.01.

h. Designates an O-6 or civilian equivalent individual to serve, along with USD(I&S) and CJCS designees, as co-chair of AT- and FP-related working groups established in accordance with DoDI 3020.45.

2.2. ASSISTANT SECRETARY OF DEFENSE FOR SPECIAL OPERATIONS AND LOW-INTENSITY CONFLICT.

Under the authority, direction, and control of the USD(P), consistent with Section 138 of Title 10, U.S.C., the Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict coordinates with the ASD(HD&HA) regarding policy and oversight of the DoD AT Program.

2.3. USD(A&S).

The USD(A&S) ensures that the Defense Federal Acquisition Regulation Supplement reflects FP requirements included in this issuance and provided by the ASD(HD&HA) and USD(P&R).

2.4. ASSISTANT SECRETARY OF DEFENSE FOR ENERGY, INSTALLATIONS, AND ENVIRONMENT.

Under the authority, direction, and control of the USD(A&S), the Assistant Secretary of Defense for Energy, Installations, and Environment:

a. Advises and provides recommendations to the Secretary of Defense, USD(A&S), and CJCS on installation emergency management and energy resilience efforts to support the DoD AT Program.

b. In coordination with the USD(P), USD(I&S), and Secretaries of the Military Departments:

(1) Establishes facility design standards for constructed facilities to achieve various levels of protection against identified threats and determines the costs associated with those constructed features.

(2) Establishes baseline facility design standards that provide a minimum level of protection suitable for all facilities based on their general cost-effectiveness.

2.5. DIRECTOR, DTRA.

Pursuant to DoDD 5105.62, DoDI 3020.45, and the September 22, 2016 Memorandum of Agreement (MOA) between DTRA and the Joint Staff (referred to in this issuance as the “2016 DTRA-Joint Staff MOA”), in addition to the responsibilities in Paragraph 2.14., and under the authority, direction, and control of the USD(A&S), the Director, DTRA:

a. As the field agent for CJCS mission assurance assessments, conducts vulnerability assessments of DoD-affiliated personnel worldwide.

b. Provides follow-up specialized assistance to assessed organizations, including training vulnerability assessment teams and conducting CJCS-initiated assessments.

c. Analyzes DTRA assessment information and provides AT and other FP-related recommendations to the ASD(HD&HA).

d. In accordance with DoDI 3020.45 requirements for mission assurance-related programs and activities and CJCS Instruction 3209.01, ensures the CJCS-designated mission assurance system of record:

(1) Maximizes AT threat and vulnerability assessment information-sharing among the:

(a) CCMDs.

(b) Military Services.

(c) Defense Agencies and DoD Field Activities.

(2) Addresses priorities identified by the ASD(HD&HA) and CJCS to ensure effective AT support to FP.

2.6. USD(C)/CFO.

The USD(C)/CFO provides:

a. Guidance to the DoD Components on displaying AT resource requirements within the Planning, Programming, Budgeting, and Execution (PPBE) process in accordance with DoDD 7045.14.

b. Funding reports for AT and other FP-related programs as requested by the Secretary of Defense and CJCS.

2.7. USD(P&R).

The USD(P&R):

a. Coordinates with the ASD(HD&HA), Secretaries of the Military Departments, CJCS, CCDRs with physical AORs, and Directors of the Defense Agencies and DoD Field Activities to submit FP recommendations to the Secretary of Defense concerning tour lengths and designation of unaccompanied tours.

b. In accordance with DoDD 5160.58E, ensures AT enhancements at recruiting facilities and military entrance processing stations located off DoD installations are commensurate with the threat.

2.8. ASSISTANT SECRETARY OF DEFENSE FOR HEALTH AFFAIRS.

Under the authority, direction, and control of the USD(P&R), the Assistant Secretary of Defense for Health Affairs:

a. In accordance with DoDD 6200.04 and DoDI 6200.03, serves as the principal advisor to the Secretary of Defense, USD(P&R), and CJCS to formulate force health protection program policy and plans to complement AT and support FP.

b. Advises the ASD(HD&HA) and Assistant Secretary of Defense for Nuclear, Chemical, and Biological Defense Programs and provides recommendations on requirements for chemical, biological, radiological, nuclear, and high-yield explosive health surveillance; medical response; and related functions.

2.9. ASSISTANT SECRETARY OF DEFENSE FOR MANPOWER AND RESERVE AFFAIRS.

Under the authority, direction, and control of the USD(P&R), the Assistant Secretary of Defense for Manpower and Reserve Affairs monitors Reserve Component readiness and training policies and funding allocated for domestic and overseas AT preparedness.

2.10. USD(I&S).

The USD(I&S):

a. Assists the ASD(HD&HA) by providing policy, guidance, and oversight for security, law enforcement, operations security, intelligence, and counterintelligence matters relating to the DoD AT Program.

b. As part of the annual PPBE process and in coordination with the CJCS, reviews the adequacy of intelligence, counterintelligence, law enforcement, and security resources to support AT based on FP priorities submitted by the ASD(HD&HA) and CJCS.

c. Assists the ASD(HD&HA) and CJCS in advising the Secretary of Defense of resources needed to meet AT requirements.

d. Monitors National Security Agency (NSA)/Central Security Service (CSS), National Reconnaissance Office, National Geospatial-Intelligence Agency, Defense Counterintelligence and Security Agency, and Defense Intelligence Agency (DIA) execution of AT responsibilities to support FP.

e. In accordance with Section 0551, "General Operations," of Volume 12 of the DOS Foreign Affairs Manual, provides the senior DoD voting member to the Overseas Security Policy Board (OSPB).

f. Designates an O-6 or civilian equivalent individual to serve, along with ASD(HD&HA) and CJCS designees, as co-chair of AT- and FP-related working groups established in accordance with DoDI 3020.45.

2.11. DIRECTOR, DIA.

Under the authority, direction, and control of the USD(I&S) and in addition to the responsibilities in Paragraph 2.14., the Director, DIA:

a. Distributes actionable threat analyses to CCDRs with physical AORs and the Secretaries of the Military Departments in accordance with DoDD 5105.21 and DoDI 3115.12.

b. Operates a threat warning system and provides DoD input for intelligence community alerts, advisories, and assessments.

c. Operates the Defense Counterterrorism Office as the lead DoD organization for managing the collection, exploitation, analysis, fusion, coordination, and dissemination of all-source intelligence to support DoD AT functions, planning, and policy, in accordance with this issuance, DoDIs 3115.17 and S-5240.17, and DoD Manual 5240.01.

d. Ensures the Defense Counterterrorism Office:

(1) Serves as the DoD analytical lead and mission integrator for combating terrorism.

(2) Functions as the DoD intelligence lead for submitting non-signals intelligence (SIGINT) datasets to the intelligence community terrorist watchlist effort to support:

(a) Homeland Security Presidential Directive-6.

(b) National Security Presidential Directive-59/ Homeland Security Presidential Directive-24.

(3) Develops, maintains, and integrates information technology systems and architecture required by the Defense Intelligence Enterprise to effectively submit international terrorist identity data derived from non-SIGINT DoD databases to the Terrorist Identities Datamart Environment.

(4) Provides DoD Components instruction on the priorities, processes, and nomination of non-SIGINT datasets to DIA for adjudication and submission to national terrorist screening systems.

(5) Serves as the DoD approval authority for DoD nominations, modifications, or removals of non-SIGINT DoD datasets in the DoD terrorist watchlisting effort.

(6) Represents and advocates for Defense Intelligence Enterprise interests on all matters related to non-SIGINT-derived nominations for U.S. Government national terrorist watchlisting.

(7) Provides analysts to the National Joint Operations and Intelligence Center to support 24-hour terrorism threat warning, analysis, and dissemination to the appropriate DoD Components.

(8) Maintains knowledge of international terrorist actors, networks, and tactics.

(9) Maintains the recency and validity of DIA terrorist watchlist data.

e. Sets DoD threat levels for all countries based on all-source analysis and CCMDs and Military Department input.

f. Functions as the DoD Lead Component for diplomatic security matters pursuant to DoDI 5210.84 by:

(1) Ensuring compliance by DoD personnel under the diplomatic security responsibility of a COM with OSPB and DOS security standards.

(2) Ensuring any deficiencies in the diplomatic security support received from the COMs are addressed and DoD equities are protected.

(3) Verifying AT- and other FP-related plans for DoD personnel under COM diplomatic security responsibility comply with DoDI 5210.84.

(4) Assigning the senior and alternate DIA voting member to the OSPB, and ensuring DoD representation in related committees, subcommittees, and working groups.

g. Provides defense intelligence subject matter expertise for AT and FP issues to OSD and the Joint Staff.

h. Monitors the Defense Intelligence Enterprise to ensure the CCMDs and Military Departments can collect, receive, evaluate, analyze, and disseminate relevant data on adversary activities, trends, and indicators of hostile intent and activity.

- i. Maintains partnerships within the DoD and in the intelligence community and represents the DoD in discussions about and coordination of AT and overall FP intelligence priorities.
- j. Provides semi-annual updates to the ASD(HD&HA), CJCS, and CCDRs on FP trends and lessons learned.
- k. Provides and conducts security assistance visits and threat assessments for all DIA elements, as well as other DoD Components under COM diplomatic security responsibility, and provides threat assessments and security assistance visit reports to DoD Components, DOS Diplomatic Security Service, senior defense officials/defense attachés (SDOs/DATTs), and COMs.

2.12. ASSISTANT TO THE SECRETARY OF DEFENSE FOR PRIVACY, CIVIL LIBERTIES, AND TRANSPARENCY.

In accordance with the September 1, 2021 Deputy Secretary of Defense Memorandum, the Assistant to the Secretary of Defense for Privacy, Civil Liberties, and Transparency ensures DoD Component AT Program activities comply with DoDI 5400.11 and DoD 5400.11-R.

2.13. DIRECTOR, NSA/CHIEF, CSS.

Under the authority, direction, and control of the USD(I&S) and in addition to the responsibilities in Paragraph 2.14., the Director, NSA/Chief, CSS:

- a. Disseminates timely SIGINT reports on adversary threats against U.S. interests to the intelligence community and other DoD Components.
- b. Provides SIGINT support for AT aspects of major U.S. deployments outside the United States.
- c. Coordinates SIGINT issues with the intelligence community, DoD, and non-DoD law enforcement elements to support FP.
- d. Maintains an international terrorism communication profile database, including terrorist group communications systems and profiles based on SIGINT.
- e. Assigns a representative to the OSPB.
- f. Provides defensive travel briefings to DoD personnel who have been approved for foreign travel as required.

2.14. DOD COMPONENT HEADS.

The DoD Component heads:

- a. Coordinate with necessary stakeholders to avoid conflicts between:
 - (1) CCMD and other Component AT plans and policies.
 - (2) FP measures and defense readiness condition or other protection condition system measures.
- b. Integrate AT with other FP and protection-related programs to deter and mitigate hostile actions against DoD personnel; resources, including defense critical infrastructure; facilities; and critical information.
- c. As part of the PPBE process and to support FP, use risk analysis to identify resource requirements necessary to implement and maintain AT-related programs, functions, and facility standards, including countermeasures for identified vulnerabilities.
 - (1) Submit AT resource requirements to the Secretary of Defense and provide an information copy to the ASD(HD&HA) and CJCS.
 - (2) Submit emergent or emergency AT resource requirements that cannot be funded through other means through the appropriate CDR to the CJCS for CCIF consideration.
 - (3) Implement accounting procedures to enable precise reporting of data in accordance with current DoD Fiscal Year Budget Estimates, including the number and cost of personnel directly supporting DoD AT activities.
- d. Establish procedures to:
 - (1) Comply with threat-based standards for facilities and spaces.
 - (2) Ensure that appropriate AT personnel participate in facility planning projects.
 - (3) Approve levels of protection for facility projects based on the Unified Facilities Criteria (UFC) risk management process.
 - (4) Ensure non-DoD tenants comply with DoD AT requirements, including compliance of non-DoD tenant facilities on DoD installations with applicable UFC standards.
 - (5) Ensure commanders and civilian equivalents responsible for DoD elements occupying leased facility space or space in any non-DoD facility not located on DoD installations comply with the applicable Federal Interagency Security Committee standards incorporated into the UFC.
- e. In accordance with Volume 3 of DoD Manual 5200.08, evaluate requests for deviations from minimum physical security standards and coordinate with the CDR of the physical AOR concerned for approval of deviations that may impact FP posture.

f. Incorporate AT requirements into contracting processes to support FP, including:

(1) Compliance with operational security measures in requirements development, source selection, evaluation criteria, award, execution, and performance.

(2) Vetting contractors and subcontractors, including contractor personnel delivering mail and providing food or essential utilities to DoD personnel.

(3) Protecting contractor personnel who provide support to DoD Component missions.

(4) Implementing site-specific AT risk mitigation measures, including access control; screening personnel, transportation, and cargo; and AT training.

g. Develop policy, MOUs, and MOAs to ensure AT coordination with appropriate civil authorities to meet requirements in DoDI O-2000.16.

h. Inform personnel of theater travel security advisories and theater entry requirements and ensure completion of appropriate training pursuant to DoDD 6200.04 and DoDIs 1322.24 and 1322.32.

i. Conduct comprehensive AT program reviews of their subordinate organizations every 3 years by inspecting locations or reviewing program plans and procedures. The CJCS conducts a comprehensive AT program review every 3 years for each CCMD headquarters with a physical AOR. Comprehensive AT program reviews conducted by DoD Component heads:

(1) Validate AT risk management methodology.

(2) Evaluate the ability to deter, respond to, and mitigate the effects of coercive or hostile actions, including reviews of subordinate command and organization AT plans.

(3) Identify requirement and resource gaps.

(4) Use either:

(a) Benchmarks developed by Director, DTRA, in collaboration with the Joint Staff to meet DoDI 3020.45 requirements; or

(b) Component-specific benchmarks that systematically address program review requirements in this issuance.

(5) Systematically collect associated data.

j. Require subordinate commands and organizations to conduct comprehensive AT program reviews of their AT programs annually to verify:

(1) Compliance with this issuance and DoDI O-2000.16, based on benchmarks or other metrics designated by the Component head.

(2) Ability to execute AT programs and plans under local operational environment constraints and conditions.

(3) Requirement and resource gaps for submission to higher headquarters.

(4) Integration and alignment of AT program functions with other FP efforts.

k. May fulfill comprehensive AT program review requirements and may permit subordinate commands to fulfill comprehensive AT program review requirements through risk management activities conducted in accordance with DoDD 3020.40 and DoDI 3020.45.

l. Assign a representative to AT- and FP-related working groups established in accordance with DoDI 3020.45.

2.15. SECRETARIES OF MILITARY DEPARTMENTS.

In addition to the responsibilities in Paragraph 2.14., the Secretaries of the Military Departments:

a. Ensure AT doctrine aligns with FP and protection-related joint doctrine and is incorporated in applicable curricula of Military Department schools.

b. In coordination with the CJCS, provide analytical support on AT issues described in DoDD 5105.62 and the 2016 DTRA-Joint Staff MOA.

c. Support the CCDRs with physical AORs in exercising tactical control (TACON) for FP within their respective AORs, including coordinating intelligence and information-sharing to determine necessary protective measures.

d. Monitor worldwide events and AT assessment data for effects on FP posture and implications for FPCON implementation, and promptly disseminate threat information to relevant DoD Components.

e. Support CCDRs in complying with DoDD 5100.03 by ensuring Military Department budget deliberations sufficiently consider resource requirements to implement Service Component AT programs.

f. Provide FP detachments pursuant to DoDI 5240.22.

g. Employ and integrate unmanned systems in domestic FP activities, including unmanned aircraft systems in accordance with the October 31, 2023 Secretary of Defense Memorandum.

h. Include UFC 4-010-01 and UFC 4-020-01 standards and other applicable protective features in the planning, design, and execution of minor and military construction projects.

i. Ensure MOUs and MOAs for joint bases:

(1) Address Service component AT requirements, particularly shared AT and FP functions and responsibilities, to maximize effective use of resources.

(2) Designate responsibilities for FP-related reporting requirements, including suspicious activity reporting in accordance with DoDI 2000.26.

j. Coordinate updates to Service AT policy, implementation guidance, and other relevant regulations through the ASD(HD&HA).

k. Ensure Service component commanders:

(1) Submit AT resource requirements to the Secretary of the Military Department concerned and provide an information copy to the CCDR of the physical AOR concerned.

(2) Submit emergent or emergency AT resource requirements that cannot be funded through other means to the CJCS through the appropriate CCDR for CCIF consideration.

2.16. CJCS.

In addition to the responsibilities in Paragraph 2.14., the CJCS:

a. Serves as the principal military adviser to the Secretary of Defense for all DoD AT issues to support FP.

b. Assists the ASD(HD&HA) in developing and maintaining AT standards and procedures.

(1) Provides results of comprehensive AT program reviews to the ASD(HD&HA).

(2) Reviews DoD Component doctrine, standards, and procedures for consistency with joint doctrine and compliance with this issuance.

c. Collaborates with the ASD(HD&HA) to identify AT intelligence, counterintelligence, and information priorities, and to recommend policy and process updates to the USD(I&S).

d. In coordination with the ASD(HD&HA), manages and administers the CJCS CCIF pursuant to CJCS Instruction 7401.01 and ensures that out-year maintenance costs for CCIF-funded projects are coordinated with the Military Departments and considered in the PPBE process.

e. Reviews CCDR joint operation plans, concept plans, functional plans, deployment orders, and other relevant documents for AT considerations.

f. In coordination with the CCDRs and the Secretaries of the Military Departments, monitors worldwide events for effects on FP posture and FPCON implementation.

g. In coordination with the Director, DIA, assesses the capability of the Military Departments, CCMDs, and the defense intelligence and security organizations to collect, receive, evaluate, analyze, and disseminate data on hostile activities, trends, and indicators pursuant to DoDI O-2000.16 and this issuance.

h. In coordination with the Director, DTRA:

(1) Manages scheduling and execution of AT and other FP-related assessments, training, and analytical support in accordance with DoDD 5105.62.

(2) Ensures conduct of AT and other FP-related assessments for in-transit forces, air and seaports of embarkation and debarkation, and CJCS exercises.

(3) Publishes AT benchmarks to support comprehensive AT program reviews.

j. Assigns an observer to the OSPB.

k. Assigns an O-6 individual to serve, along with ASD(HD&HA) and USD(I&S) designees, as co-chair of AT- and FP-related working groups established in accordance with DoDI 3020.45.

2.17. CCDRS WITH PHYSICAL AORS.

In addition to the responsibilities in Paragraph 2.14., CCDRs with physical AORs:

a. Exercise TACON for FP of covered forces, as defined and described in Paragraph 3.2., within their physical AORs.

b. Establish AT policies and programs to protect all DoD-affiliated personnel within their AORs except DoD personnel under diplomatic security responsibility of COMs as designated by the 1997 DOS-DoD MOU and associated MOAs.

c. Are authorized to modify mandatory DoD FPCON measures conflicting with elevated defense readiness condition or other protection condition system measures.

d. Are authorized to restrict all DoD civilian employees from engaging in official travel to or within their AORs.

e. Develop and maintain country-level MOAs in accordance with the 1997 DOS-DoD MOU to specify security responsibility and security services for DoD personnel based on COM and CCDR capacity and capability.

f. Serve as the DoD point of contact with host nation officials on matters involving AT policies and FP measures.

g. Establish command relationships and policies for subordinate commands, including joint task forces, to maintain an FP posture commensurate with the threat.

h. Provide sufficient threat information to COMs, subordinate commanders, and DoD civilian managers within their AORs to shape effective FP measures and reduce differences in FP standards.

i. Coordinate with the Secretaries of the Military Departments to identify and address gaps in information sharing.

2.18. CCDRS WITH TRANSREGIONAL RESPONSIBILITIES.

In addition to the responsibilities in Paragraph 2.14., the CCDRs with transregional responsibilities:

- a. In coordination with the CCDRs with physical AORs and Service component commanders, ensure AT is effectively integrated with other FP efforts.
- b. Ensure subordinate elements that are tenant units on DoD installations coordinate their FP requirements with their respective host commanders and civilian equivalents.
- c. In coordination with the Secretaries of the Military Departments, eliminate gaps in AT-related information sharing.

SECTION 3: PROCEDURES

3.1. NO DOUBLE STANDARD POLICY.

a. Outside the United States, commanders and civilian equivalents pass information regarding threats directed solely against the DoD through the chain of command to the lowest level with direct liaison with DOS or the appropriate U.S. embassies (or for non-CCDR-assigned forces, and the SDOs/DATTs).

b. Within the United States, including its territories and possessions, commanders and civilian equivalents pass threat information through the chain of command to the lowest level that has direct liaison with DHS, the Department of Justice, and other Federal law enforcement agencies.

c. Except when immediate notice is critical to the security of DoD-affiliated personnel, commanders and DoD civilian equivalents will inform the DOS and U.S. embassies or DHS, the Department of Justice, and other Federal law enforcement agencies of the threat information before release to DoD-affiliated personnel.

d. When immediate notice is critical to the security of DoD-affiliated personnel, commanders and civilian equivalents may immediately disseminate the information to, and implement appropriate protective measures for, DoD-affiliated personnel and inform the DOS and U.S. embassies or DHS, the Department of Justice, and other Federal law enforcement agencies as soon as possible.

e. Commanders and civilian equivalents will, as soon as possible, inform DOS and U.S. embassies or DHS of changes to FPCON levels or security posture that significantly affect the host nation or U.S. public.

f. When FPCONs are changed based on received threat information, commanders and civilian equivalents will pass both the threat information and notice of the changed FPCON through the chain of command to the lowest level with direct liaison with the DOS and the U.S. embassies (or for non-CCMD-assigned forces, and the SDOs/DATTs), or DHS, the Department of Justice, and other Federal law enforcement agencies. The purpose of coordination and cooperation with DOS and U.S. embassies or DHS in these cases is to inform the COM or Secretary of Homeland Security of the DoD response to an identified threat. Providing this information is not a request for concurrence.

3.2. TACON FOR FP.

a. TACON for FP includes:

(1) Preventive measures taken to detect, deter, and mitigate hostile actions against DoD personnel, resources, facilities, and critical information, including FPCON system measures and temporary relocation and departure.

(2) The authority to inspect and assess security requirements and submit budget requests to parent organizations to fund identified corrections.

b. Persons subject to TACON for FP of a CDR with a physical AOR include:

(1) Active and Reserve Component personnel on active-duty orders, including National Guard personnel in Federal service pursuant to Title 10, U.S.C.

(2) Personnel on temporary duty in the AOR.

(3) Forces or personnel assigned to the United Nations or other multinational peace operations.

c. CDRs' TACON for FP does not apply to DoD personnel for whom a COM has security responsibility consistent with the 1997 DOS-DoD MOU and DoDI 5210.84.

GLOSSARY

G.1. ACRONYMS.

ACRONYM	MEANING
AOR	area of responsibility
ASD(HD&HA)	Assistant Secretary of Defense for Homeland Defense and Hemispheric Affairs
AT	antiterrorism
CCDR	Combatant Commander
CCIF	Combatant Commander Initiative Fund
CCMD	Combatant Command
CJCS	Chairman of the Joint Chiefs of Staff
COM	chief of mission
CSS	Central Security Service
DHS	Department of Homeland Security
DIA	Defense Intelligence Agency
DoDD	DoD directive
DoDI	DoD instruction
DOS	Department of State
DTRA	Defense Threat Reduction Agency
FP	force protection
FPCON	force protection condition
MOA	memorandum of agreement
MOU	memorandum of understanding
OSPB	Overseas Security Policy Board
NSA	National Security Agency
PPBE	Planning, Programming, Budgeting, and Execution
SDO/DATT	senior defense official/defense attaché
SIGINT	signals intelligence
TACON	tactical control
UFC	Unified Facilities Criteria
U.S.C.	United States Code
USD(A&S)	Under Secretary of Defense for Acquisition and Sustainment

ACRONYM	MEANING
USD(C)/CFO	Under Secretary of Defense (Comptroller)/Chief Financial Officer, Department of Defense
USD(I&S)	Under Secretary of Defense for Intelligence and Security
USD(P)	Under Secretary of Defense for Policy
USD(P&R)	Under Secretary of Defense for Personnel and Readiness

G.2. DEFINITIONS.

These terms and their definitions are for the purpose of this issuance.

TERM	DEFINITION
adversary	Defined in the DoD Dictionary of Military and Associated Terms.
AT	Defensive measures used to reduce vulnerability of individuals and property to terrorist and other hostile acts.
CCDRs with physical AORs	In accordance with the 2022 Unified Command Plan, United States Africa Command; United States Central Command; United States European Command; United States Indo-Pacific Command; United States Northern Command; United States Southern Command; and United States Space Command.
CCDRs with transregional responsibilities	In accordance with the 2022 Unified Command Plan, United States Cyber Command; United States Special Operations Command; United States Strategic Command; and United States Transportation Command.

TERM	DEFINITION
COM diplomatic security responsibility	The responsibility of a COM for protecting all official U.S. personnel and facilities within the host country except those under the security responsibility of the CCDR assigned a physical AOR. The COM administers the security program through the DOS Regional Security Officer in accordance with DOS and OSPB policies and standards. As the COM's law enforcement and security advisor, the Regional Security Officer represents the U.S. Federal and local law enforcement authorities not resident in the country. Depending on local conditions and needs, the COM may elect to implement security procedures that exceed required levels established by the OSPB. When a COM has security responsibility for DoD-affiliated personnel, all DOS, OSPB, and locally implemented RSO security policies apply to DoD elements under the COM's security responsibility.
comprehensive AT program review	The systematic assessment of an AT program against the standards prescribed in this issuance.
counterintelligence	Defined in the DoD Dictionary of Military and Associated Terms.
defense critical infrastructure	Defined in the DoD Dictionary of Military and Associated Terms.
defense contractor	Defined DoDI 3020.41.
Defense Intelligence Enterprise	Defined in DoDI 3020.39.
installation	Defined in DoD 5200.08-R.
force health protection	Defined in DoDD 6200.04.
FP	Defined in the DoD Dictionary of Military and Associated Terms.
FPCON	Defined in the DoD Dictionary of Military and Associated Terms.
hostile act	Defined in the DoD Dictionary of Military and Associated Terms.

TERM	DEFINITION
intelligence	Defined in the DoD Dictionary of Military and Associated Terms.
mission assurance	Defined in the DoD Dictionary of Military and Associated Terms.
No Double Standard Policy	The policy that no double standard will exist regarding the availability of threat information and that threat information will be disseminated as widely as possible within applicable law and regulations.
out-year	The year beyond the current fiscal year.
physical security	Defined in the DoD Dictionary of Military and Associated Terms.
protection	Defined in the DoD Dictionary of Military and Associated Terms.
Regional Security Officer	Defined in the DoD Dictionary of Military and Associated Terms.
SDO/DATT	Described in the policy and Enclosure 2, Paragraph 9 of DoDD 5205.75.
security	Defined in the DoD Dictionary of Military and Associated Terms.
security organization	Military law enforcement, military criminal investigative, and defense criminal investigative organizations and DoD-contracted security personnel tasked with providing protection for personnel or resources.
Service component command	Defined in the DoD Dictionary of Military and Associated Terms.
TACON	Defined in the DoD Dictionary of Military and Associated Terms.

TERM	DEFINITION
TACON for FP	TACON in addition to the normal exercise of command authority that authorizes the CCDRs with physical AORs to prescribe, implement, and enforce FP measures for all U.S. military forces within their designated physical AORs, except DoD personnel for whom the COMs have security responsibilities by law or interagency agreement.
terrorism	Defined in the DoD Dictionary of Military and Associated Terms.
Terrorist Identities Datamart Environment	The U.S. Government's central repository of information on international terrorist identities.
vulnerability assessment	Defined in the DoD Dictionary of Military and Associated Terms.

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¹ A copy can be requested from the J-5/Joint Staff at 703-692-1604. This document is not releasable to the public.

² Available from the CJCS/Joint Staff Directives Electronic Library, <https://jsportal.sp.pentagon.mil>

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⁴ Available from the CJCS/Joint Staff Directives Electronic Library at <https://jsportal.sp.pentagon.mil>

⁵ A copy can be requested from the Office of the Under Secretary of Defense (Comptroller) / Chief Financial Officer, Department of Defense